CITY COUNCIL GOALS FOR 2020

For Public Works:

1. Design Ordinance for Retention Detention Ponds (T. Majewski)
   Water quality and volume control performance standards have been developed by the State and County and incorporated into our requirements. Additional, shape, aesthetic, landscaping and bank vegetation standards can be considered. Depending on the scope of this goal and whether prescriptive standards are to be developed should be discussed to determine if outside consulting services should assist with this process.

   Kenosha uses this guideline for stormwater Detention Basin Design:
   Aesthetics: Aesthetics shall be taken into consideration in the design of stormwater detention basins. Curvilinear rather than rectangular shaped ponds shall be used wherever possible. Exposed rip-rap shall be kept to a minimum. More extensive areas of rip-rap should be covered with a thin layer of topsoil, turf reinforcement, and sod or be covered by water. Fieldstone shall be used for rip-rap wherever possible to provide a more natural appearance. Structures shall be flush with the ground surface whenever possible. A landscaping plan with a minimum of one tree or substantial bush cluster per detention basin side or per 100 feet of the perimeter, whichever provides more plantings, is required. A minimum of 10 feet of level surface between the top of the detention basin slope and adjacent properties is required.

2. Work with Stantec (Aaron Volkening) to develop Design Criteria for Retention Ponds/ Stormwater Basins that are naturalized, ecologically and aesthetically appealing. (R. Hirsch)
   See Item 1 comment.

3. Ordinance Update for minimum terrace widths for right-of-ways (T. Majewski)
   Current Public Street design standards for new subdivisions are outlined below. When using these standards, the terraces widths (distance between sidewalk and curb) will be as follows:

   Collector Street – 12 feet
   Neighborhood Collector – 8 feet
   Minor Street with 2 side Parking – 5 feet
   Minor Street with 1 side parking – 7 feet
   Minor Street with no parking – 10 feet

   Note: Assumes 5-foot sidewalks positioned 6 inches into Right-of-way.

   Wider terrace widths can be accomplished by changing one or more of the above parameters.

Off-street shared-use bike paths may be considered and can impact terrace widths.

Figure 5: Minimum Public Street Design Requirements

Type of Street	Right-of-way width (feet)	Street width, curb-face to curb-face (feet)	Sidewalks Required [1]	On-Street Parking Allowed?
Arterial Street	100	48	Yes, both sides	No
Collector Street	80	44	Yes, both sides	Determined on a case-by-case basis
Neighborhood Connector Street	66	38	Yes, both sides	Yes, both sides
Minor Street—2 side parking	60	38	Yes, both sides	Yes, both sides
Minor Street—1 side parking	60	34	Yes, both sides	Yes, one side [2]
Minor Street—No parking	60	28	Yes, both sides	No
Cul-de-sac	60	28 if no parking, 34 if one side parking	Yes, both sides	Yes, one side
Alley	16	12	No	No

4. Ordinance requiring parking lot design update when improvements made (T. Majewski) – It will be necessary to evaluate what triggers improvements and what is considered repair.

5. Update Landscaping point system (T. Majewski)
   City Zoning regulations outline the requirements. It is recommended that a landscape design consultant be used to assist with revisions to this section.

6. Sidewalk Policy, that and improving transparency, particularly with respect to Public Works (T. Riley)
   The City recently adopted a revised Sidewalk Policy.

For Parks:

1. Identify and designate parkland on all undeveloped land within City Borders and 1 mile beyond City Borders (T. Majewski)

   This is something that can be looked at in 2021 and possibly incorporated into the park development guidelines. It will take some time to research and look at potential sites in person. I believe we are starting to head down the path of incorporating more resource protection with our parks. This strategy is only

possible if we are able to grow Racetrack Park for more active use that has historically taken place at neighborhood parks in Stoughton.
We emphasized that we wanted a minimum of a 50-foot-wide trail corridor connecting the 51 West parks. The 50-foot-wide corridor minimum was set to provide wildlife movement, based on a DNR recommendation, while giving trail users a better experience.
Protecting natural resources in the Stoughton planning area is also one of the overall goals of the City's Comprehensive Plan. The objectives outlined in the plan to meet this goal are:
a. Preserve streams, drainageways, floodplains, wetlands, wildlife habitat, steep slopes, woodland areas, and other natural features.
b. Protect surface water and ground water quality.
c. For proposed new development, consider opportunities to expand or create corridors for existing (or restoration of) upland habitat such prairies, oak savannas, woodlands, etc.
d. Prevent future problems associated with developing land too close to natural areas, drainageways, and floodplains.
e. Cooperate with other units of government on resources under shared authority.
I will use this as guidance to identify future parkland unless told differently.

2. Increase Parkland Dedication required acreage (T. Majewski)

I am currently working with the City Attorney on this. The initial response that I have received is that there was a law passed in 2017 (2017 Wis. Act 243) that may prohibit us from changing the level of service which is the 10.5 acres per 1,000 people. I have a conference call with the attorneys on September 25 where I will follow-up for a more specific answer.

3. Promote Stoughton as a destination for cyclists. Goal is to attract cyclists to come through Stoughton. (Cyclists seek out bike friendly places when planning their routes).

   For example:

   a. Encourage a dedicated "parking lot" in downtown with bike racks

      This would be under the direction of Public Works or Planning. I have shared the City of Madison bike rack standards with Director Hebert and he purchased bike racks in 2020 for City Hall. We are moving forward with the bike rack initiative and they seemed to be well used at Lowell Park.

   b. Include an air fill station,cycling tools (Vilas County is one place that offers this) I'll bet Wisconsin BikeFed has resources.

I have seen these and they cost roughly $1700 plus the cost of a concrete pad. It would make sense to have on the Virgin Lake Trail and the River Trail possibly by the pedestrian bridge

.

c. Way finding signs for available public restrooms(will rotary park restroom be open every day)?? (L. Reeves)

Wayfinding signs on public streets would be under direction of Public Works. However, I do have wayfinding sign standards that the County wants incorporated on pedestrian trails. It is scheduled to pave the River Trail in 2023 in the CIP and we could build in wayfinding signs into the budget. There is wayfinding signage incorporated into the RDA trail budget that can direct people to Rotary Park and the restrooms. The restrooms will have electronic locks that are set to a timer so that they can be open every day.
I came across this self-assessment tool - https://bikeleague.org/bfa/quick-assessment/community. Many of the areas that need to be addressed need to come out of different departments. For example, complete street design or local ordinances promoting safety. One of the things that our department can do is try to develop a volunteer committee to promote biking in the Stoughton area. Many of the members on the Rivers & Trails Task Force bike, so it would be a good starting place to see if there is interest. We do have an up-to-date bicycle map that can be found on our website.

4. Park Development Guidance Document (R. Hirsch)

A draft of the park development guidance section of the park development guidelines has been completed and will be reviewed at the October Parks & Recreation Committee Meeting. The park development guidelines document is something that I work on when I have slack in my schedule.

5. Path to Settlers Point (R. Hirsch)

The Settler's Point trail is in the CIP for 2023. I have had talks conversations with Darren Marsh from Dane County Parks and he will work to get the fence moved when we are ready to put the trail in.

6. Approval of the Whitewater Park and Dam Removal (R. Hirsch).

We are working towards addressing the concerns that we are hearing from the public regarding the water level impacts. We have been coordinating with Dane County regarding this. The engineers are also working on a video that will address the hydraulics and water level impacts from the Stoughton dam upstream to Lake Kegonsa. We will be having a debriefing meeting with the US DOT this fall regarding our BUILD grant application. They funded two similar projects this year, so I am hopeful that we can

refine our application for 2021 and be successful. Steve Steinhoff from CARPC plans on attending the debriefing meeting with myself.

For Utilities

1. Plan to remove overhead powerlines in old residential section (T. Majewski)

   Stoughton Utilities continues to reconstruct areas of the overhead distribution system to underground distribution facilities when there is a system reliability, or adequate health, safety, or public welfare justification for the conversion, pursuant to Wisconsin Administrative Code PSC 130.03. Regulations prohibit such conversions for aesthetic purposes, unless funded by the municipality or third-party financial sources.
   In response to prior years' goals, staff conducted extensive regulatory and financial research into the feasibility of such a project, providing construction-only estimates of $131M at the time, which if allowed by regulators to be funded through rates, despite existing statewide rules prohibiting such funding, would result in an initial rate increase of 27%, with continued rate increases of 3% each year for the following 30 years.
   Presentations of staffs' findings have previously been made to the Stoughton Utilities Committee and Stoughton Common Council.

2. Ordinance requiring alternative energy sources for new development (T. Majewski)

   Staff has not pursued such a goal, as regulatory requirements do not grant such authority to public utilities, and the Utilities Committee serves in an advisory capacity on matters related to the public electric, water, and wastewater utility. The public electric utility services not only the City of Stoughton, but also portions of the five surrounding townships of Dunkirk, Dunn, Pleasant Springs, Porter, and Rutland. Planning requirements for developments outside of the City of Stoughton lie with the individual

   townships, and planning requirements for developments exclusively within the City of Stoughton best lie with other city departments and oversight committees.

3. Removal of lead water lines on private side of water utility (T. Majewski)
4. Removal of lead water lines on both public and private sides (R. Hirsch)

   Staff continues our existing program of replacing all publicly-owned lead service lines during public construction projects and during customer driven projects. Public lead service line replacement projects have occurred within all street reconstruction project areas, as well as in neighborhoods with high lead service line concentrations where the streets have not been replaced. The extent of such replacement programs has been guided by financial forecasting and the availability of new borrowing opportunities.

Regulations prohibit the public utility from using ratepayer funds to remove privately-owned lead service lines. Staff has stayed abreast of public funding opportunities for removal of privately-owned lead service lines offered by the Wisconsin Department of Natural Resources (DNR), but to date has been unable to qualify for any public grant funding due to community average income/poverty requirements set by the DNR as a criterion for such funding.

During the replacement of publicly-owned lead service lines, staff has worked with the private property owner to encourage them to replace the privately-owned portion of the service line at the same time. In 2020, staff drafted an ordinance for council approval that would require such privately-owned service line replacements, with funding assistance provided to the private property owner through special zero or low-interest assessment repayment options.
The DNR has announced a public grant fund to be made available in 2021 for the removal of privately-owned lead service lines, which for the first time will not be restricted to communities below a specified average household income. Staff has worked throughout 2020 to complete the required prerequisites to be eligible for such funding, and the operational and financial planning to be able to pursue a system-wide replacement program and the removal of 100% of the lead service lines in the City of Stoughton during the 2021 calendar year. Whether or not such a program is able to be completed in 2021 will depend upon the successful award of grant funding from the DNR to Stoughton Utilities for the privately-owned replacements.

In the event DNR grant funding is not provided to Stoughton Utilities, alternative programs have been drafted.

- Alternative No. 1 is a replacement program that remains on a one-year replacement schedule resulting in 100% of lead service lines in the City of Stoughton being removed in 2021, with private-side replacement funding assistance being provided through special zero or low-interest assessment repayment options.
- Alternative No. 2 is a 15-year replacement program that accomplishes citywide lead removal in 2036, with annual neighborhood replacement programs occurring annually. Private-side replacement funding assistance will be provided through special zero or low-interest assessment repayment options in the years that no grant funding is available, while Stoughton Utilities will continue to pursue any newly created grant funding programs as they are announced.

5. Policy/Ordinance to obtain Net Zero Energy for the City (R. Hirsch)
Note that the below response is for electrical consumption only, and does not address natural gas, vehicle fueling, or other energy use.
Staff has been working with our wholesale power provider and state regulatory agencies to research if/how this goal can be achieved through various opportunities for supplemental renewable energy purchases, and whether achievement is possible using

ratepayer funds or if municipal funding would be required. Regular updates have been provided to the Community Affairs / Council Policy Committee and the Stoughton Utilities Committee on staff's findings.

6. Policy/Ordinance to obtain Net Zero Energy for the City of Stoughton (R. Hirsch)

   The City of Stoughton is considered by statewide regulations to be an individual customer of Stoughton Utilities, and a customer that must receive equal treatment to all other customers of Stoughton Utilities. Accordingly, staff has recommended to the Community Affairs / Council Policy Committee that efforts to obtain net-zero energy for City of Stoughton facilities either be achieved through participation in our regulated Choose Renewable program, which allows individual customers to purchase blocks of 100% renewable energy to offset their facilities' usage, or through the installation of customer-owned renewable generation.

   Stoughton Utilities supports and encourages solar generation on customer facilities and has facilitated many residential, commercial, industrial, and institutional interconnections, however we do not provide design assistance or recommendations, financial analysis or recommendations, or make recommendations for customer goals or philosophy.

   With any discussions on solar generation on City facilities, staff recommends that the Utilities Committee focus on the Stoughton Electric Utility's system and purchase power goals as a regulated electrical distribution provider to all customers served within the City of Stoughton and the five surrounding townships, and not be perceived as treating one customer in a discriminatory manner, even if such discrimination could be considered to have a positive outcome, or providing unique services or consideration not offered to all other customers. Staff continues to plan to continue such discussions with the Community Affairs / Council Policy Committee to provide guidance and education.

   Staff continues to work with our wholesale power provider to reduce the cost of participation in our Choose Renewable program. Draft rate tariff modifications have been finalized, and are awaiting submission to the Wisconsin Public Service Commission following their approval of identical program modifications that have been submitted by a peer municipal electric utility and are currently under review by the Commission. Approval of such program modifications will reduce the City of Stoughton's costs in the effort to become net-zero in regards to renewable electrical consumption.

7. Getting ahead of the game on water quality with PFAS and pharmaceutical breakdown products. (B. Schumacher)

   Stoughton Utilities continues to research the topic, and has been attending educational seminars sponsored by, and reading education materials provided by the Wisconsin Department of Natural Resources and United Stated Environmental Protection Agency. All regulatory water quality sampling and reporting continues, with an eye towards additional sampling opportunities

8. Removing the fluoride from our drinking water. (G. Jenson)

   Staff provided the alder with information about the fluoride chemical name and concentration, annual costs of its addition, regulatory fluoride addition regulations and monitoring requirements, and fluoride sampling results for the past 30 months. No additional requests have been received.
   Stoughton Utilities began the addition of fluoride to the public water system in the 1950's at the request of federal and state regulatory and health services agencies. Water fluoridation is considered by the United States Center for Disease Control as one of the top ten public health achievements of the 20th century. According to the State of Wisconsin Department of Health Services, fluoridation is the single most effective public health measure to prevent tooth decay and improve oral health over a lifetime, for both children and adults.
   The United States Department of Health and Human Services has set guidelines regarding the optimal fluoride level in drinking water, and the Wisconsin Department of Health Services and the Wisconsin Department of Natural Resources have established guidance for public water systems using these national guidelines. Stoughton Utilities water fluoridation levels is sampled regularly and consistently falls within these guidelines.
   Stoughton Utilities has previously received thanks and/or recognition for the addition of fluoride from the State of Wisconsin Department of Health Services and the Wisconsin Dental Hygienists' Association.

9. Commitments on climate change including energy targets. (B. Heili)

For Planning:

1. Develop Architectural Review Board for commercial development and multi-unit rentals (T. Majewski)
   The creation of such a board suggests the need to involve design professionals to evaluate such projects. The Plan Commission evaluates projects based on ordinances but current ordinances generally don't prescribe architectural standards in most projects. Ordinances would need to be review and modified to incorporate standards and creation of an Architectural Review Board. It is recommended that outside consulting services be commissioned to assist with this process. Legal review would need to be part of the process. Appointments to the Plan Commission with industry experience may offer an opportunity to provide input into potential code changes as well as an experienced review of projects.

2. Re-visit our policy related to noticing neighbors affected by changes in the neighborhood. Extend the outreach beyond the current #of feet from project. (L. Reeves)

The current policy is provided below. We can increase the direct distribution distance but will incur additional postage and supplies costs along with additional staff time for preparation and handling.

PUBLIC HEARING NOTICES

It will be the policy of the City of Stoughton to send notices of public hearings to all property owners within 300 feet of the affected properties (zoning, conditional use permits, planned unit developments, street vacations, urban service area changes, etc.), or if fewer than 10 properties are in the 300 foot area, that the area will be expanded to allow a minimum of 10 notices be sent.

APPROVED BY THE COMMON COUNCIL: October 24, 1995
S:\Clerks Office\Policies Procedures and Emergency Plans\PUBLIC HEARING.docx
S:\Clerks Office\Policies Procedures and Emergency Plans\PUBLIC HEARING.pdf
LASERFICHE:\Stoughton\Policies Procedures and Emergency Plans\Public Hearing

3. Ordinance for New Construction and Old Building Renovation develop Green Building Standards. (R. Hirsch)

   Establishment of additional standards will require careful consideration along community & business input to establish accepted standards. This will require significant effort and should include outside consulting services.

For CACP

1. Remove Mayor as Chair of Council and Replace with Council President (T. Majewski)
   The Mayor is designated as chair of the Council under state statutes.

2. A few things I'd like to work on is continuing to develop the partnership with SASD (B. Schumacher)

   The Mayor and other department heads having been working with the school district on issues regarding SRO and racial equity. Previously, there was ad hoc school/ council committee.

3. Creating a visual flow chart of development in the City from concept to completion (to aid developers, Council members and general public on process flow and decision points). (B. Schumacher)

Every project presents unique circumstances that often require staff guidance. There are procedures for rezoning, subdivisions, certified survey map, etc outlined in our ordinances.

4. I'd love to see more energy efficiency and sustainability, but struggle with how to achieve it given that building costs are so high already. Ongoing education about available resources?? (L. Reeves)
5. Advocate for establishing a special commission for Community Affairs/Council Policy to promote/monitor equity, inclusion and social justice issues (particularly

regarding race, place and identity) that includes Alders, City Leadership, related group members (i.e. Mosaicos and the like) and concerned residents. (J. Ligocki)

6. Advocate for a new Sustainability Committee of the Council (meet every two months?) (J. Ligocki)
7. Promote listening sessions (in addition to required Public Hearings) early and often on potentially complex, packed issues. (J. Ligocki)
8. Encourage, promote resources for community mental health in on-going and eventual recovery from COVID-19 (J. Ligocki)
9. Build alliances with community health providers to further advocate for increased advance care planning/intentional healthcare decision-making (well-thought out healthcare decision-making leads to decreased financial toxicity, decreased impoverishment as a result of healthcare crisis) (J. Ligocki)
10. Following through on Indigenous Peoples' day. (B. Heili)
    This is complete.
11. Commitments on climate change including energy targets (B. Heili)
12. Policy/Ordinance to obtain Net Zero Energy for the City Buildings (R. Hirsch)
13. Policy/Ordinance to obtain Net Zero Energy for the City of Stoughton (R. Hirsch)
14. Ordinance for New Construction and Old Building Renovation develop Green Building Standards. (R. Hirsch)

For Public Safety

1. Presentation to Council related to the City's training and hiring of Police Officers. How do we ensure that everyone is treated with the same respect and fairness regardless of their color. (L. Reeves)

   The hiring of police officers is the sole responsibility of the Stoughton Police & Fire Commission (PFC), by State Statues. PFC's are responsible for hiring, firing, and discipline of all sworn police and fire positions. The Commission conducts the police officer hiring process with the support of PD staff and the Human Resources Department. The current selection process involves the following steps; Application, Written Test, Assessment Center, PFC Interview, Chiefs Interview, and full background check which include physical and psychological testing. The PFC sets the minimum standards to be selected to the recruitment process. I would be happy to do a presentation to the council. We also discuss this in detail during our Citizens Police Academy classes. Ethics and diversity training begins in the police academy and continues throughout an officer's career. In-service training addresses many areas of diversity training that include, implicit biases, cultural sensitivity, and many others. Further, we address this in both our Mission Statement and by Policies and Procedures that specifically prohibit bias treatment of anyone.

2. Develop an ordinance prohibiting puppy mills,animal experimentation and breeding for experimentation. I think Richland Center enacted an ordinance recently (L. Reeves)

   Proposed Animal Ordinance changes should be presented to the Public Safety Committee for review and staff will assist in drafting ordinances as requested.

3. Build alliance/explore options with Stoughton Police Department to address public safety in relation to violence, race, place and identity. (J. Ligocki)

   We not sure what the goal is here? The Department currently does a lot of outreach into the community. We do Neighborhood Watch, National Night Out, Shop with a Cop, and other programs. Are there specific new programs in mind? We are always open to new programs if there are specific ideas.

4. Working toward concrete reforms around criminal justice and racial equity. (B. Heili)

   We are not sure what the specific goal is here? What are concrete reforms of criminal Justice? What specifically is the thought process for our local level of criminal justice? We do participate with programs like, Restorative Justice at both the local and county level. We work closely with Municipal and Circuit Courts to encourage alternatives to incarceration and mental health resources. Law enforcement also works toward changing legislation to impact crime at a higher level.

   Many of the issues with crime start long before the criminal justice process. Telling police to simply not arrest certain people is not an answer to crime issues and has been proven to be detrimental to society's peace and order. While we are always looking for better ways to do things, there still needs to be a line in the sand when it comes to stopping violence and protecting society.

   There is a perception that many of the issues in criminal justice are being caused by police and police violence. That is a misconception from the beginning premise, because almost all of police use of force is reactionary. Not offensive! Please look at the actual statistics when it comes to Use of Force by police. The actual numbers are completely different from the perception narrative. Criminal justice is failing from a lack of attention to circumstances and issues prior to police involvement and those that occur after police involvement (courts & reform).

   The department works very hard to ensure that we don't violate anyone's rights and are not bias in our policing. All incidents involving use of force are documented and reviewed by department supervisors for compliance with standards and best practices. The department follows the procedures and guideline requirements of the WI DOJ Law Enforcement Training & Standards Board. We routinely review incidents and arrest data to help ensure that staff is

handling incidents properly and with best practices in mind. Biased policing in any form is not tolerated.

For the Library

1. Advocate for Library physical expansion as Riverfront Development progresses and Downtown revitalizes. (J. Ligocki)

Modification/expansion of the library's physical space has been part of discussions among the Library Board for at least the last few years. The Library's Planning Committee, of which Alderperson Ligocki is a member, was about to begin discussing long-range planning, a topic that would certainly include potential building expansion, when the pandemic hit. Not much work has been done since then, as we've struggled to adapt library operations to the pandemic--to say nothing of the fact that we don't know how the pandemic will impact our space needs in the medium to long-term.

The primary challenge we face is lack of room to expand in our current building, hemmed in as we are by the alley to the south as well as adjacent structures. The Library owns the vacant lot directly behind the parking lot, at 216 E. Jefferson, and there has been talk about using that for possible expansion, but thus far it has been just speculation. If and when we decide to seriously pursue modification or expansion, we'll need to enlist an architectural firm to help us decide what our options are.

I think I can speak for the Library Board when I say they believe strongly in the value of keeping the library building downtown. As such, we plan to be closely involved in any potential downtown revitalization projects and/or waterfront redevelopment projects. I plan to attend the C.O.W. meeting this Tuesday and look forward to hearing more about the plans for the area. Ultimately, what benefits the downtown benefits the Library--and vice versa!

For Landmarks

1. Advocate for and encourage dialogue for the protection and nurturing of our Downtown historic buildings/environment. (J. Ligocki)

For Executive Branch

1. I'd like to get Council President and Mayor's OK to set up a meeting with area developers, realtors, and tradesmen to see what exactly they see as obstacles to building, remodeling, or development of new properties. This would be a fact finding meeting only. (G. Jenson)
2. Recovery and precautions around COVID. (B. Heili)

3. Redistricting Plan to include Community members on Standing Committees (by the next Reorganization meeting) as the Census completion process allows (Swadley)
4. Quarterly Committee of the Whole meetings/workshops beginning 3rd Quarter 2020 (Swadley)

5. More Communication strategies in place by the end of 2020 (Swadley)

For Senior Center:

There are none of the goals that were specifically addressed to the Senior Center. We obviously take equity and inclusivity seriously and strive to have those issues evaluated when planning events and services that we provide. We also provide resources on mental health for our participants regularly and coordinate classes and events to promote and address mental health issues**.**