Stoughton, Wisconsin

FINANCIAL STATEMENTS

December 31, 2008

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INDEPENDENT AUDITORS' REPORT

To the City Council City of Stoughton Stoughton, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Stoughton, Wisconsin, as of and for the year ended December 31, 2008, which collectively comprise the city's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Stoughton's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Stoughton, Wisconsin, as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information as shown in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

To the City Council City of Stoughton

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Stoughton's basic financial statements. The combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Virchow, Krause + Company, LLP

Madison, Wisconsin April 14, 2009

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

The management of the City of Stoughton offers all persons interested in the financial position of the city this narrative overview and analysis of the city's financial performance during the fiscal year ended December 31, 2008. You are invited to read this narrative in conjunction with the city's financial statements.

FINANCIAL HIGHLIGHTS

- The assets of the City of Stoughton exceeded its liabilities by \$56,792,724 (net assets).
 Of this amount, \$9,809,440 is considered unrestricted net assets, \$6,027,406 is restricted
 for specific purposes (restricted net assets), and \$40,955,878 is invested in capital
 assets, net of related debt.
- The city's total net assets increased by \$2,362,877. Governmental activities net assets increased by \$1,405,592 while business-type net assets increased by \$957,285.
- On December 31, 2008, the city's governmental funds reported combined fund balances of \$6,487,091, an decrease of \$391,772 from 2007. Undesignated fund balance was \$1,479,989 at year end, a decrease of \$227,056 over the prior year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the city's basic financial statements. These financial statements consist of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the city:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the city's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of city government, reporting the city's operations in more detail than the government-wide statements.

These financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

OVERVIEW OF THE FINANCIAL STATEMENTS (cont.)

GOVERNMENT-WIDE STATEMENTS

The government-wide statements report information about the city as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the city's net assets and how they have changed. Net Assets – the difference between the city's assets and liabilities – is one way to measure the city's financial health, or position. Over time, increases or decreases in the city's net assets are an indicator of whether its financial health is improving or deteriorating. To assess the overall health of the city you need to consider additional non-financial factors such as changes in the city's property tax base and the condition of the city's roads.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods.

The government-wide financial statements include the City of Stoughton (primary government) and the Stoughton Housing Authority (component unit). The Stoughton Housing Authority is a separate legal entity for which the city is financially accountable. Financial information for the component unit is reported separately from the primary government information. Separately issued financial statements of the Stoughton Housing Authority may be obtained from the Housing Authority's office.

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The city, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the city can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

OVERVIEW OF THE FINANCIAL STATEMENTS (cont.)

FUND FINANCIAL STATEMENTS (cont.)

The city maintains twenty-two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and the debt service fund, both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The city adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary Funds – The city maintains three different types of proprietary funds, all of which are enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Proprietary fund financial statements present the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the city's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – In addition to the basic financial statements and accompanying notes, required supplementary information presents a detailed budgetary comparison schedule for the general fund to demonstrate compliance with the budget. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

An analysis of the city's financial position begins with a review of the Statement of Net Assets and the Statement of Revenues, Expenses and Changes in Net Assets. These two statements report the city's net assets and changes therein. It should be noted that the financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

A summary of the city's Statement of Net Assets is presented below in Table 1.

Table 1
Condensed Statements of Net Assets

| | | nmental vities | | ss-type vities | Totals | | |
|-----------------------------|---------------|-------------------|---------------|-------------------|---------------|---------------|--|
| | 2008 | 2007 | 2008 | 2007 | 2008 | 2007 | |
| Current and other assets | \$ 15,179,620 | \$ 15,798,133 | \$ 14,438,881 | \$ 16,491,576 | \$ 29,618,501 | \$ 32,289,709 | |
| Capital assets | 33,597,352 | 32,924,215 | 39,935,977 | 39,294,476 | 73,533,329 | 72,218,691 | |
| Total Assets | 48,776,972 | 48,722,348 | 54,374,858 | 55,786,052 | 103,151,830 | 104,508,400 | |
| Long-term liabilities | 20,382,848 | 21,265,062 | 16,166,657 | 18,926,512 | 36,549,505 | 40,191,574 | |
| Other liabilities | 8,236,656 | 8,717,842 | 1,572,945 | 1,181,569 | 9,809,601 | 9,899,411 | |
| Total Liabilities | 28,619,504 | 29,982,904 | 17,739,602 | 20,108,081 | 46,359,106 | 50,090,985 | |
| Invested in capital assets, | | | | | | | |
| net of related debt | 17,191,617 | 16,760,731 | 24,090,786 | 21,685,559 | 40,955,878 | 38,081,477 | |
| Restricted | 3,325,288 | 2,680,463 | 2,702,118 | 3,123,746 | 6,027,406 | 5,804,209 | |
| Unrestricted (deficit) | (359,437) | (701,750) | 9,842,352 | 10,868,666 | 9,809,440 | 10,531,729 | |
| TOTAL NET ASSETS | \$ 20,157,468 | \$ 18,739,444 | \$ 36,635,256 | \$ 35,677,971 | \$ 56,792,724 | \$ 54,417,415 | |

The largest portion of the city's net assets (72%) reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and infrastructure), less any debt used to acquire those assets that is still outstanding. The city uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the city's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the city's net assets (11%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (17%) may be used to meet the government's ongoing obligation to citizens and creditors.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

Table 2 Condensed Statement of Revenues, Expenses and Changes in Net Assets

| | - | ımental | 3, | | | tals |
|--|---------------|---------------|---------------|---------------|---------------|---------------|
| | 2008 | 2007 | 2008 | 2007 | 2008 | 2007 |
| REVENUES | | 2001 | | 2001 | | |
| Program Revenues | | | | | | |
| Charges for services | \$ 2,012,109 | \$ 2.406.257 | \$ 16,138,069 | \$ 15.318.160 | \$ 18.150.178 | \$ 17.724.417 |
| Operating grants and | | | . , , | ,, | ,,, | ,, |
| Contributions | 1,865,539 | 1,522,530 | - | - | 1,865,539 | 1,522,530 |
| General Revenues | | | | | | . , |
| Property taxes | 6,735,752 | 6,367,377 | - | - | 6,735,752 | 6,367,377 |
| Other taxes | 96,063 | 114,656 | - | - | 96,063 | 114,656 |
| Intergovernmental | 936,511 | 920,871 | _ | - | 936,511 | 920,871 |
| Other | 903,421 | 899,774 | 416,784 | 883,690 | 1,320,205 | 1,783,464 |
| Total Revenues | 12,549,395 | 12,231,465 | 16,554,853 | 16,201,850 | 29,104,248 | 28,433,315 |
| EXPENSES | | | | | | |
| General government | 1,672,099 | 1,907,225 | - | _ | 1,672,099 | 1,907,225 |
| Public safety | 3,988,593 | 3,924,522 | _ | - | 3,988,593 | 3,924,522 |
| Public works | 3,248,006 | 2,805,126 | _ | - | 3,248,006 | 2,805,126 |
| Culture, education, and | | | | | | • |
| recreation | 2,988,490 | 2,844,722 | - | - | 2,988,490 | 2,844,722 |
| Water | - | - | 1,407,775 | 1,044,879 | 1,407,775 | 1,044,879 |
| Sewer | - | - | 1,546,892 | 1,594,138 | 1,546,892 | 1,594,138 |
| Electric | - | - | 12,455,162 | 11,609,197 | 12,455,162 | 11,609,197 |
| Interest and fiscal charges | 783,854 | 853,111 | | | 783,854 | 853,111 |
| Total Expenses | 12,681,042 | 12,334,706 | 15,409,829 | 14,248,214 | 28,090,871 | 26,582,920 |
| Income (Loss) Before Capital Grants and Contributions | | | | | | |
| and Transfers | (131,647) | (103,241) | 1,145,024 | 1,953,636 | 1,013,377 | 1,850,395 |
| Capital Grants and Contributions | 1,043,909 | 36,100 | 305,591 | 374,349 | 1,349,500 | 410,449 |
| Transfers | 493,330 | 472,507 | (493,330) | (472,507) | | - |
| Changes in Net Assets | 1,405,592 | 405,366 | 957,285 | 1,855,478 | 2,362,887 | 2,260,844 |
| Beginning Net Assets (restated) | 18,751,876 | 18,334,078 | 35,677,971 | 33,822,493 | 54,429,847 | 52,156,571 |
| CHANGES IN NET ASSETS | \$ 20,157,468 | \$ 18,739,444 | \$ 36,635,256 | \$ 35,677,971 | \$ 56,792,724 | \$ 54,417,415 |

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

As previously noted, the Statement of Net Assets shows the change in financial position of net assets. The specific nature or source of these changes then becomes more evident in the Statement of Revenues, Expenses and Changes in Net Assets as shown above in Table 2.

GOVERNMENTAL ACTIVITIES

Governmental activities increased the city's net assets by \$1,405,592. This increase is primarily a result of the addition of a new fire station, a portion of which was funded through contributions from other municipalities.

BUSINESS-TYPE ACTIVITIES

Business-type activities increased the city's net assets by \$957,295. This increase is primarily a result of the following items:

- Each of the utilities had a net income during the year.
- Capital contributions to the utilities totaled \$305,591.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

GOVERNMENTAL FUNDS

The focus of the City of Stoughton's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the city's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the government's net resources available for spending at the end of the fiscal year.

At December 31, 2008, the city's governmental funds reported combined fund balances of \$6,487,091. Approximately 23% of this amount, \$1,479,989 constitutes unreserved and undesignated fund balance, which is available to meet the city's current and future needs. An additional \$2,971,282 is unreserved, but has been designated for specific projects or expenditures. The remaining \$2,035,820 is reserved for noncurrent asset balances, the city's investment in the mutual insurance company, and debt service.

As previously noted, the Statement of Net Assets shows the change in financial position of net assets. The specific nature or source of these changes then becomes more evident in the Statement of Revenues, Expenses and Changes in Net Assets as shown above in Table 2.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

FINANCIAL ANALYSIS OF THE CITY'S FUNDS (cont.)

General Fund

The city's general fund is the chief operating fund of the city. Total fund balance in the general fund increased \$395,842 or 12%. Undesignated fund balance decreased \$227,056 primarily due to an increase in long-term advances, which are shown as reserved. See the following General Fund Budgetary Highlights section for further details.

The city evaluates general fund balance by measuring the undesignated general fund balance as a percentage of the subsequent year's general fund budget. For 2008, undesignated fund balance is \$1,479,989 and the 2009 general fund expenditure budget is \$11,156,648, resulting in an undesignated fund balance of 13%.

Debt Service Fund

The city's debt service fund accounts for the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs. The entire fund balance of \$302,711 which is an decrease of \$986 from the prior year, is reserved for future debt service.

Non-Major Governmental Funds

Fund balance of all other governmental funds is \$2,431,727, which is designated for future projects and expenditures.

Proprietary Funds

The City of Stoughton's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the city's business-type activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

The original and final amended General Fund budget had total appropriations, including those for transfers out, of \$10,634,467. Actual expenditures and transfers out were \$11,079,786, resulting in a \$445,319 unfavorable variance. Various general government, public works, culture, recreation, and education departments exceeded their budgets. Total revenues and other sources were \$11,475,628, \$1,089,161 more than the budget. Further details can be found in the budget to actual section of this report and the City's year end budget to actual report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) December 31, 2008

CAPITAL ASSETS

At the end of 2008, the city had invested a total of \$73,533,329 in capital assets. This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

Table 3
Capital Assets

| | | nmental | Busine | 71 | | | | |
|--------------------------------|----------------------|---------------|---------------|---------------|---------------|----------------------|--|--|
| | Activ | <u>/ities</u> | Activ | rities | Totals | | | |
| | 2008 | 2007 | 2008 | 2007 | 2008 | 2007 | | |
| Land and other assets | | | | | | | | |
| not being depreciated | \$ 8,588,092 | \$ 13,301,561 | \$ - | \$ - | \$ 8,588,092 | \$ 13,301,561 | | |
| Buildings and improvements | 14,679,660 | 8,809,187 | - | - | 14,679,660 | 8,809,187 | | |
| Machinery and equipment | 8,067,933 | 7,856,981 | - | - | 8,067,933 | 7,856,981 | | |
| Infrastructure | 23,296,305 | 22,694,728 | - | - | 23,296,305 | 22,692,728 | | |
| Utility plant | - | | 57,557,358 | 56,339,176 | 57,557,358 | 56,339,176 | | |
| Total Capital Assets | 54,631,990 | 52,662,457 | 57,557,358 | 56,339,176 | 112,189,348 | 108,999,633 | | |
| Less: Accumulated depreciation | <u>(21,034,638</u>) | (19,738,242) | (17,621,381) | (17,044,700) | 38,656,019 | (36,782,942) | | |
| NET CAPITAL ASSETS | \$ 33,597,352 | \$ 32,924,215 | \$ 39,935,977 | \$ 39,294,476 | \$ 73,533,329 | <u>\$ 72,216,691</u> | | |

Major capital asset events during the current fiscal year included the following:

Governmental Activities

- New fire station totaled \$5,719,138.
- Infrastructure reconstruction projects totaled \$577,382.
- Various equipment and vehicle purchases totaled \$677,382.

Business-type Activities

 Utility capital assets increased \$1,316,638 mainly due to routine additions and replacements.

LONG-TERM DEBT

At December 31, 2008, the city had \$34,221,870 of long-term bonds and notes outstanding. \$15,855,181 of this is revenue debt and the rest relates to general obligation issues. Total long-term bonds and loans outstanding at December 31, 2008 decreased by \$3,701,966. In accordance with Wisconsin Statutes, total general obligation indebtedness of the city may not exceed 5% of the equalized value of taxable property within the city's jurisdiction. The debt limit as of December 31, 2008, was \$49,598,840. Total general obligation debt outstanding at year end was \$18,366,689. Therefore, the city was at 37% of the legal debt limit.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

December 31, 2008

CURRENTLY KNOWN FACTS/ECONOMIC CONDITIONS

All currently known facts and economic conditions were considered in preparing the 2008 city budget. None of these conditions are anticipated to change the overall financial position of the city.

REQUESTS FOR INFORMATION

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the city's finances. If you have questions about this report or need any additional information, contact the City of Stoughton Finance Director.

STATEMENT OF NET ASSETS December 31, 2008

| | Governmental Activities | Business-type Activities | Totals | Component Unit Housing Authority |
|--|----------------------------|-----------------------------|--------------------|--|
| ASSETS | | | | |
| Cash and investments | \$ 5,966,802 | \$ 9,496,300 | \$ 15,463,102 | \$ 252,744 |
| Receivables | 8,441,274 | 2,062,373 | 10,503,647 | 1,824 |
| Internal balances | 428,080 | (428,080) | - | |
| Inventories and prepaid items | - | 179,278 | 179,278 | 5,990 |
| Investment in mutual insurance company | 257,805 | - | 257,805 | |
| Restricted cash and investments | - | 2,830,826 | 2,830,826 | 234,113 |
| Other assets | 85,659 | 298,184 | 383,843 | - |
| Capital assets (net of accumulated | | | | |
| depreciation) | 0 500 000 | 051 111 | 0 000 000 | 447.404 |
| Capital assets not being depreciated | 8,588,092 | 651,111 | 9,239,203 | 117,191 |
| Capital assets, net of depreciation | <u>25,009,260</u> | 39,284,866 | 64,294,126 | <u>1,169,805</u> |
| Total Assets | 48,776,972 | <u>54,374,858</u> | <u>103,151,830</u> | <u>1,781,667</u> |
| LIABILITIES | | | | |
| Accounts payable and accrued expenses | 611,511 | 1,557,982 | 2,169,493 | 52,205 |
| Unearned revenue | 7,625,145 | 1,001,002 | 7,625,145 | 02,200 |
| Other noncurrent liabilities | 7,020,140 | 14,963 | 14,963 | _ |
| Noncurrent liabilities | | 1 1,000 | 1 1,000 | |
| Due within one year | 1,851,691 | 1,156,069 | 3,007,760 | 33,915 |
| Due in more than one year | 18,531,157 | 15,010,588 | 33,541,745 | 1,806,357 |
| Total Liabilities | 28,619,504 | 17,739,602 | 46,359,106 | 1,892,477 |
| | | | | |
| NET ASSETS | | | | |
| Invested in capital assets, net of related | | | | |
| debt (deficit) | 17,191,617 | 24,090,786 | 40,955,878 | (553,276) |
| Restricted for | | | | |
| Debt service and equipment | | | | |
| replacement | 2,356,064 | 2,702,118 | 5,058,182 | 234,113 |
| Special activities | 969,224 | <u>-</u> | 969,224 | |
| Unrestricted (deficit) | (359,437) | 9,842,352 | 9,809,440 | 208,353 |
| TOTAL NET ASSETS (DEFICIT) | \$ 20,157,468 | \$ 36,635,256 | \$ 56,792,724 | <u>\$ (110,810</u>) |

STATEMENT OF ACTIVITIES For the Year Ended December 31, 2008

| | | Program Revenues | | | | | |
|---------------------------------------|------------------|------------------|-------------------------|-----|---|----|--|
| Functions/Programs Primary Government | Expenses | | Charges for Services | (| Operating Grants and ontributions | | Capital Grants and contributions |
| Governmental Activities | | | | | | | |
| General government | \$ 1,672,099 | \$ | 118,138 | \$ | 155,239 | \$ | - |
| Public safety | 3,988,593 | | 832,590 | | 279,253 | | 1,043,909 |
| Public works | 3,248,006 | | 665,068 | | 673,587 | | - |
| Culture, recreation and education | 2,988,490 | | 396,313 | | 757,460 | | - |
| Interest and fiscal charges | 783,854 | | | | | | |
| Total Governmental Activities | 12,681,042 | | 2,012,109 | | <u>1,865,539</u> | | 1,043,909 |
| Puningga type Activities | | | | | | | |
| Business-type Activities Water | 1,407,775 | | 1,289,936 | | | | 148,584 |
| Wastewater | 1,407,773 | | 2,183,333 | | - | | 63,644 |
| Electric | | | 12,664,800 | | - | | 93,363 |
| | 12,455,162 | | | | | | |
| Total Business-type Activities | 15,409,829 | | <u>16,138,069</u> | | | | 305,591 |
| Total Primary Government | \$ 28,090,871 | \$ | 18,150,178 | \$ | 1,865,539 | \$ | 1,349,500 |
| Component Unit | | | | | | | |
| Housing Authority | \$ 744,697 | \$ | 270,717 | \$_ | 303,743 | \$ | <u> </u> |
| | | | | | | | |

General Revenues

Taxes

Property taxes, levied for general purposes Property taxes, levied for TIF districts

Other taxes

Intergovernmental revenues not restricted to specific programs Investment income

Miscellaneous

Total General Revenues

Transfers

Change in net assets

NET ASSETS - Beginning of Year (as restated)

NET ASSETS (DEFICIT) - END OF YEAR

| | Net (Expenses) Revenues and Changes in Net Assets | | | | | | | | | |
|-----------|--|--|----|--|--------------------------|--|--|--|--|--|
| | | Primary Governme | nt | | Component Unit | | | | | |
| | Governmental Activities | Business-type Activities | | Totals | Housing Authority | | | | | |
| \$ | (1,398,722) (1,832,841) (1,909,351) (1,834,717) (783,854) (7,759,485) | - - - | \$ | (1,398,722) (1,832,841) (1,909,351) (1,834,717) (783,854) (7,759,485) | \$ - - - - - | | | | | |
| | (7,759,485) | 30,745 700,085 <u>303,001</u> 1,033,831 | | 30,745 700,085 303,001 1,033,831 (6,725,654) | - - - - - | | | | | |
| | - | - | | - | (170,237) | | | | | |
| | 6,337,692 398,060 96,063 936,511 292,281 611,140 | - - - 416,784 - | | 6,337,692 398,060 96,063 936,511 709,065 611,140 | - - - 1,321 | | | | | |
| | 8,671,747 | 416,784 | | 9,088,531 | 1,321 | | | | | |
| | 493,330 | (493,330) | | | _ | | | | | |
| | 1,405,592 | 957,285 | | 2,362,877 | (168,916) | | | | | |
| | 18,751,876 | 35,677,971 | | 54,429,847 | 58,106 | | | | | |
| <u>\$</u> | 20,157,468 | \$ 36,635,256 | \$ | 56,792,724 | <u>\$ (110,810</u>) | | | | | |

BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2008

| 400 | | General | De | bt Service | | Nonmajor overnmental Funds | | Totals |
|---|-----------|-----------------|----|------------|-----------|----------------------------------|----|------------|
| ASSETS | • | 4 4 4 0 0 0 0 | Φ. | 000 700 | • | 4 5 4 7 0 0 4 | • | |
| Cash and investments | \$ | 4,116,088 | \$ | 302,790 | \$ | 1,547,924 | \$ | 5,966,802 |
| Receivables | | 7 040 047 | | | | 404.044 | | 7.040.400 |
| Taxes | | 7,219,247 | | - | | 424,241 | | 7,643,488 |
| Delinquent personal property tax | | 6,085 | | - | | - | | 6,085 |
| Accounts | | 221,397 | | - | | - | | 221,397 |
| Special assessments | | 92,759 | | - | | - | | 92,759 |
| Delinquent special assessments | | 8,328 | | 454.740 | | - | | 8,328 |
| Leases | | - | | 454,710 | | 4.4.507 | | 454,710 |
| Other | | 0.40.770 | | - | | 14,507 | | 14,507 |
| Due from other funds | | 842,776 | | - | | 1,381,891 | | 2,224,667 |
| Other investments | | <u> 257,805</u> | | | _ | _ | | 257,805 |
| TOTAL ASSETS | <u>\$</u> | 12,764,485 | \$ | 757,500 | <u>\$</u> | 3,368,563 | \$ | 16,890,548 |
| LIABILITIES AND FUND BALANCES Liabilities | | | | | | | | |
| Accounts payable | \$ | 201,527 | \$ | 79 | \$ | 104,295 | \$ | 305,901 |
| Accrued liabilities | • | 116,427 | * | - | • | 11,928 | * | 128,355 |
| Due to other funds | | 1,402,935 | | _ | | 393,652 | | 1,796,587 |
| Deferred revenues | | 7,198,184 | | 454,710 | | 426,961 | | 8,079,855 |
| Deferred special assessments | | 92,759 | | - | | .20,001 | | 92,759 |
| Total Liabilities | | 9,011,832 | | 454,789 | _ | 936,836 | | 10,403,457 |
| Fund Balances Reserved | | | | | | | | |
| Debt service | | 532,000 | | 302,711 | | _ | | 834,711 |
| Encumbrances | | _ | | - | | 118,965 | | 118,965 |
| Investment in CVMIC | | 257,805 | | _ | | , | | 257,805 |
| Noncurrent assets | | 14,413 | | _ | | _ | | 14,413 |
| Noncurrent interfunds | | 360,802 | | _ | | _ | | 360,802 |
| Utility PILOT | | 449,124 | | _ | | | | 449,124 |
| Unreserved, reported in: | | 440,124 | | | | | | 440,124 |
| General fund designated | | 658,520 | | _ | | _ | | 658,520 |
| General fund undesignated | | 1,479,989 | | _ | | a | | 1,479,989 |
| Special revenue funds | | 1,410,000 | | _ | | 593,256 | | 593,256 |
| Capital projects funds | | _ | | _ | | 1,719,506 | | 1,719,506 |
| Total Fund Balances | | 3,752,653 | | 302,711 | | 2,431,727 | • | 6,487,091 |
| rotar runu balances | | 0,102,000 | | 002,111 | | <u> </u> | | 0,707,001 |
| TOTAL LIABILITIES AND FUND | | | | | | | | |
| BALANCES | \$ | 12,764,485 | \$ | 757,500 | \$ | 3,368,563 | \$ | 16,890,548 |

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS December 31, 2008

| Total Fund Balances - Governmental Funds | \$ | 6,487,091 |
|--|-----------|-------------------|
| Amounts reported for governmental activities in the statement of net assets are different because: | | |
| Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note II. A. | | 33,597,352 |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. | | |
| Special assessments receivable MCCI lease receivable | | 92,759 454,710 |
| Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note II. A. | | (20,474,444) |
| NET ASSETS OF GOVERNMENTAL ACTIVITIES | <u>\$</u> | 20,157,468 |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2008

| DEVENUES | - | General | De | ebt Service | | Nonmajor overnmental Funds | | Totals |
|--------------------------------------|--------------|------------|----|---------------------|----|----------------------------------|-------------|---------------------|
| REVENUES | Φ. | E 040 707 | Φ | | Φ. | 045 000 | • | 0.004.045 |
| Taxes | \$ | 5,916,727 | \$ | - | \$ | 915,088 | \$ | 6,831,815 |
| Intergovernmental | | 1,843,957 | | - | | 327,870 | | 2,171,827 |
| Licenses and permits | | 120,953 | | - | | - | | 120,953 |
| Fines, forfeitures and penalties | | 116,279 | | - | | - | | 116,279 |
| Public charges for services | | 1,741,906 | | - | | 172,817 | | 1,914,723 |
| Intergovernmental charges for | | | | | | | | |
| services | | 531,908 | | 512,001 | | - | | 1,043,909 |
| Special assessments | | 93,326 | | - | | - | | 93,326 |
| Investment income | | 267,339 | | 11,855 | | 13,087 | | 292,281 |
| Miscellaneous | | 349,903 | | 195,860 | | <u>423,961</u> | | 969,724 |
| Total Revenues | | 10,982,298 | | 719,716 | | 1,852,823 | | 13,554,837 |
| | | | | | | | | |
| EXPENDITURES | | | | | | | | |
| Current | | | | | | | | |
| General government | | 1,588,026 | | _ | | 36,572 | | 1,624,598 |
| Public safety | | 3,387,801 | | _ | | 85,965 | | 3,473,766 |
| Public works | | 1,869,375 | | _ | | _ | | 1,869,375 |
| Culture, recreation and education | | 1,486,394 | | _ | | 1,285,671 | | 2,772,065 |
| Capital Outlay | | - | | _ | | 2,788,664 | | 2,788,664 |
| Debt Service | | | | | | _,. 55,55. | | _,. 55,55 |
| Principal | | _ | | 7,943,162 | | _ | | 7,943,162 |
| Interest and fiscal charges | | _ | | 996,520 | | 15,628 | | 1,012,148 |
| Total Expenditures | | 8,331,596 | | 8,939,682 | | 4,212,500 | | 21,483,778 |
| Total Expolitataico | | 0,001,000 | | 0,000,002 | | 7,212,000 | | 21,400,110 |
| Excess (deficiency) of revenues over | | | | | | | | |
| Excess (deficiency) of revenues over | | 2 650 702 | | (9.240.066) | | (2.250.677) | | (7.020.044) |
| expenditures | | 2,650,702 | | <u>(8,219,966</u>) | | (2,359,677) | | <u>(7,928,941</u>) |

| | | · | | |
|---|---------------------|--------------|-----------------------------------|---------------------|
| | General | Debt Service | Nonmajor Governmental Funds | Totals |
| OTHER FINANCING SOURCES (USES) | | | | |
| Debt issued | - | 6,015,000 | 1,005,000 | 7,020,000 |
| Premium on debt | - | 23,839 | | 23,839 |
| Transfers in | 493,330 | 2,180,141 | 1,243,295 | 3,916,766 |
| Transfers out | (2,748,190) | - | (675,246) | (3,423,436) |
| Contribution from other districts | - | - | 228,425 | 228,425 |
| Contribution to other districts | | | (228,425) | (228,425) |
| Total Other Financing Sources (Uses) | (2,254,860) | 8,218,980 | 1,573,049 | 7,537,169 |
| Net Change in Fund Balances | 395,842 | (986) | (786,628) | (391,772) |
| FUND BALANCES - Beginning of Year (as restated) | 3,356,811 | 303,697 | 3,218,355 | 6,878,863 |
| FUND BALANCES - END OF YEAR | <u>\$ 3,752,653</u> | \$ 302,711 | \$ 2,431,727 | <u>\$ 6,487,091</u> |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2008

| Net change in fund balances - total governmental funds | \$ | (391,772) |
|---|-----------|---|
| Amounts reported for governmental activities in the statement of net assets are different because: | | |
| Governmental funds report capital outlays as expenditures. However, in the statement of net assets the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities. | | |
| Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements Some items reported as capital outlay were not capitalized Depreciation is reported in the government-wide financial statements Net book value of assets retired | | 2,788,664 (590,758) (1,509,868) (14,901) |
| Governmental funds report loan repayments and special assessment payments as revenues. These activities are reported as additions and reductions of the receivables in the government-wide statements. | | |
| Loan activity New special assessments Special assessment payments | | (30,290) 101,152 (91,759) |
| Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. | | |
| Debt issued Principal repaid | | (7,020,000) 7,943,162 |
| Governmental funds report debt premiums, discounts and issuance costs as other financing sources (uses) or expenditures. However, in the statement of net assets, these are deferred and reported as other assets or deductions from long-term debt. These are allocated over the period the debt is outstanding in the statement of activities and are reported as interest expense. | | |
| Debt issuance costs | | 85,659 |
| Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. | | |
| Compensated absences Compensated absences - retirees Self insurance health liability Unfunded prior service cost Accrued interest on debt | | (87,621) 30,360 13,992 2,321 177,251 |
| CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES | <u>\$</u> | 1,405,592 |

STATEMENT OF NET ASSETS PROPRIETARY FUNDS December 31, 2008

| | | Busi | nes | s-tyne Activit | ios | - Enterprise I | -un | do |
|---|-------------|------------------|-----|---|-----|----------------|--------|-------------|
| | | Water | | ness-type Activities - Enterprise F Wastewater Electric | | un | Totals | |
| ASSETS | | | | radiowater | | LIECTIC | _ | Totals |
| Current Assets | | | | | | | | |
| Cash and investments Receivables | \$ | 1,086,507 | \$ | 1,945,174 | \$ | 5,757,084 | \$ | 8,788,765 |
| Other receivables | | 184,430 | | 294,502 | | 1,583,441 | | 2,062,373 |
| Due from other funds | | 2,693 | | 4,373 | | 13,978 | | 21,044 |
| Inventories | | 35,943 | | - | | 139,767 | | 175,710 |
| Prepaid items | | 562 | | 718 | | 2,288 | | 3,568 |
| Restricted Assets | | | | | | _, | | 0,000 |
| Redemption account | | 70,556 | | 367,603 | | 461,457 | | 899,616 |
| Total Current Assets | | <u>1,380,691</u> | | 2,612,370 | | 7,958,015 | | 11,951,076 |
| Noncurrent Assets Restricted Assets | | | | | | | | |
| Reserve account | | 235,660 | | _ | | 838,094 | | 1,073,754 |
| Depreciation account | | 25,000 | | 33,283 | | 25,000 | | 83,283 |
| Replacement account | | _ | | 774,050 | | 20,000 | | 774,050 |
| Construction account | | _ | | 123 | | _ | | 174,030 |
| Capital Assets | | | | 120 | | | | 123 |
| Construction in progress | | 9,143 | | 49,149 | | 347,181 | | 405,473 |
| Plant in service | 1 | 14,311,015 | 2 | 20,792,921 | 2 | 22,047,949 | | 57,151,885 |
| Less: Accumulated | | | | • | | | • | 37,101,000 |
| depreciation Other Assets | + | (3,824,456) | | (5,970,625) | | (7,826,300) | (| 17,621,381) |
| Plant and maintenance | | | | | | · | • | , |
| reserve account | | 366,373 | | •• | | 102,971 | | 469,344 |
| Sick leave reserve account Unamortized debt issuance | | 79,861 | | 61,330 | | 97,000 | | 238,191 |
| expenses | | - | | - | | 9,867 | | 9,867 |
| Investment in ATC | | - | | - | | 178,133 | | 178,133 |
| Non-utility property (net of amortization) | | 04.070 | | | | | | |
| Total Noncurrent Assets | | 64,878 | | | | <u>45,306</u> | | 110,184 |
| rotal Mondulent Assets | 1 | <u>1,267,474</u> | 1 | <u>5,740,231</u> | 1 | 5,865,201 | 4 | 2,872,906 |
| Total Assets | 1 | <u>2,648,165</u> | 1 | <u>8,352,601</u> | 2 | 23,823,216 | 5 | 4,823,982 |

| | | Busir | ness | -type Activitie | es - | Enterprise F | und | s |
|---|-------------|------------------|-----------|-----------------|-----------|-------------------|-----|-------------------|
| | | Vater | | stewater | | Electric | | Totals |
| LIABILITIES Current Liabilities | | | | • | | | | |
| Accounts payable | \$ | 36,353 | \$ | 11,015 | \$ | 1,061,308 | \$ | 1,108,676 |
| Accrued liabilities | | 10,530 | | 17,902 | | 166,165 | | 194,597 |
| Public benefits | | - | | - | | 101,135 | | 101,135 |
| Deposits | | - 044 740 | | - | | 24,989 | | 24,989 |
| Due to other funds Liabilities Payable from | | 211,710 | | - | | 237,414 | | 449,124 |
| Restricted Assets | | | | | | | | |
| Current portion of revenue | | | | | | | | |
| bonds | | 80,000 | | 576,069 | | 500,000 | | 1,156,069 |
| Accrued interest | | 16,509 | | 28,340 | | 83,736 | | 128,585 |
| Total Current Liabilities | | 355,102 | | 633,326 | | 2,174,747 | | 3,163,175 |
| Noncurrent Liabilities Long-Term Debt Customer advances for | | | | | | | | |
| construction | | _ | | _ | | 14,963 | | 14,963 |
| Revenue bonds payable | | 2,150,000 | | 5,389,112 | | 7,160,000 | | 14,699,112 |
| Compensated absences | | 71,135 | | 79,587 | | 160,754 | | 311,476 |
| Total Noncurrent | | | | | | | - | |
| Liabilities | | 2,221,135 | _ | 5,468,699 | | 7,335,717 | | <u>15,025,551</u> |
| Total Liabilities | | <u>2,576,237</u> | | 6,102,025 | <u> </u> | 9,510,464 | | 18,188,726 |
| NET ASSETS | | | | | | | | |
| Invested in capital assets net of related debt Restricted for | | 8,265,702 | | 8,906,387 | | 6,918,697 | | 24,090,786 |
| Restricted for debt service and equipment replacement | | 314,707 | | 1,146,596 | | 1,240,815 | | 2,702,118 |
| Unrestricted net assets | | 1,491,519 | | 2,197,593 | | 6,153,240 | | 9,842,352 |
| TOTAL NET ASSETS | <u>\$ 1</u> | <u>0,071,928</u> | <u>\$</u> | 12,250,576 | <u>\$</u> | <u>14,312,752</u> | \$ | <u>36,635,256</u> |

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS For the Year Ended December 31, 2008

| | | Busi | ness-type Activit | ies - Enterprise l | - unds |
|--|--------------|--------------------|----------------------|-----------------------|-------------------------|
| | | Water | Wastewater | Electric | Totals |
| OPERATING REVENUES | \$ | 1,289,936 | \$ 2,183,333 | \$ 12,664,800 | \$ 16,138,069 |
| OPERATING EXPENSES | | 750 400 | 007.505 | 44 000 000 | 10.001.057 |
| Operation and maintenance Depreciation | | 750,483 309,071 | 867,565 562,817 | 11,006,309 772,081 | 12,624,357 1,643,969 |
| Total Operating Expenses | | 1,059,554 | 1,430,382 | 11,778,390 | 14,268,326 |
| Operating Income | | 230,382 | 752,951 | 886,410 | 1,869,743 |
| NONOPERATING REVENUES (EXPENSES) | | | | | |
| Investment income | | 50,641 | 80,131 | 286,012 | 416,784 |
| Interest and fiscal charges Amortization of issuance costs and | | (128,124) | (176,460) | (384,996) | (689,580) |
| discount Miscellaneous expenses | | (6,414) | - | (13,014) | (19,428) |
| Loss on early retirement | | (213,683) | 59,950 | (10,358) (268,404) | (10,358) (422,137) |
| Total Nonoperating Revenues (Expenses) | | (297,580) | (36,379) | (390,760) | (724,719) |
| Income (Loss) Before Contributions and | | | | | |
| Transfers | | (67,198) | 716,572 | 495,650 | 1,145,024 |
| CONTRIBUTIONS AND TRANSFERS | | | | | |
| Contributions in aid of construction | | 148,584 | 63,644 | 93,363 | 305,591 |
| Transfers out Total Contributions and | · | (220,720) | | (272,610) | (493,330) |
| Transfers | | (72,136) | 63,644 | (179,247) | (187,739) |
| Change in Net Assets | | (139,334) | 780,216 | 316,403 | 957,285 |
| NET ASSETS - Beginning of Year | 10 | 0,211,262 | 11,470,360 | 13,996,349 | 35,677,971 |
| NET ASSETS - END OF YEAR | <u>\$ 10</u> | 0,071,928 | <u>\$ 12,250,576</u> | <u>\$ 14,312,752</u> | \$ 36,635,256 |

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2008

| | Business-type Activities - Enterprise Funds | | | | | | unds | |
|---|---|------------------------|----|------------------------|-----------|--------------------------|-----------------------|-------------|
| | | Water | | Vastewater | | Electric | Totals | |
| CASH FLOWS FROM OPERATING | | | | | | | | |
| ACTIVITIES | | | | | | | | |
| Received from customers Received from municipality for services Paid to suppliers for goods and | \$ | 1,296,420 - | \$ | 2,142,110 | \$ | 12,421,153 112,489 | \$ 15,859,6 112,4 | |
| services Paid to employees for services | | (481,110) (262,695) | | (578,851) (260,536) | | (9,874,451) (785,196) | (10,934,4 (1,308,4 | 27) |
| Customer deposit Net Cash Flows From Operating | | | | | | 1,061 | 1,0 | |
| Activities | | <u>552,615</u> | | 1,302,723 | _ | 1,875,056 | 3,730,3 | 94 |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | | | | |
| Investments sold and matured | | 572,073 | | 491,744 | | 1,081,853 | 2,145,6 | |
| Investment income | | 39,762 | | 76,097 | | 285,269 | 401,1 | |
| Investments purchased Investment in ATC | | (1,334,369) | | (756,828) | | (1,497,072) | (3,588,2 (20,3 | |
| Net Cash Flows From Investing | | _ | | | | (20,347) | (20,3 | 47) |
| Activities | | (722,534) | | (188,987) | _ | (150,297) | (1,061,8 | <u>18</u>) |
| | | | | | | | | |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | | | | |
| Paid to municipality for tax equivalent | | (197,030) | | | | (221,700) | (418,7 | |
| Transfers to other funds | | (9,010) | | <u> </u> | _ | (35,196) | (44,2 | <u>06</u>) |
| Net Cash Flows From Noncapital Financing Activities | | (206,040) | | | | (256,896) | (462,9 | <u>36</u>) |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | | | | |
| Debt issued | | (705,000) | | 123,497 | | - (4.500.000) | 123,4 | |
| Debt retired | | (765,000) | | (557,300) | | (1,580,000) | (2,902,3 | |
| Interest paid Acquisition and construction of capital | | (134,040) | | (179,119) | | (402,546) | (715,7 | usj |
| assets | | (665,956) | | (788,707) | | (1,075,048) | (2,529,7 | 11) |
| Capital contributions received Received from the sale of capital | | - | | - | | 101,266 | 101,2 | 66 |
| assets | | 32,474 | | <u>59,950</u> | | | 92,4 | <u>24</u> |
| Net Cash Flows From Capital and Related Financing Activities | , <u>.</u> | (1,532,522) | | (1,341,679) | | (2,956,328) | (5,830,5 | <u>29</u>) |
| Net Change in Cash and Cash Equivalents | | (1,908,481) | | (227,943) | | (1,488,465) | (3,624,8 | 89) |
| CASH AND CASH EQUIVALENTS - Beginning of Year | | 1,985,392 | | 2,647,372 | | 3,786,462 | 8,419,2 | <u>26</u> |
| CASH AND CASH EQUIVALENTS - END OF YEAR | <u>\$</u> | 76,911 | \$ | 2,419,429 | <u>\$</u> | 2,297,997 | \$ 4,794,3 | <u>37</u> |

| | | Rusi | nes | s-type Activit | ies | - Enternrise I | Fund | de |
|---|-----------|--|-----------|-------------------------------------|-----------|---|-----------|---|
| | | Water | | Vastewater | | Electric | ari | Totals |
| RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES | | | <u> </u> | | • | | | , orang |
| Operating income Nonoperating revenue (expense) Adjustments to Reconcile Operating Income to Net Cash Flows From Operating Activities | \$ | 230,382 | \$ | 752,951 - | \$ | 886,410 (5,994) | \$ | 1,869,743 (5,994) |
| Depreciation Depreciation charged to other funds Changes in assets and liabilities | | 309,071 32,179 | | 562,817 - | | 772,081 65,306 | | 1,643,969 97,485 |
| Customer accounts receivable Other accounts receivable Due from other funds | | (13,832) - (1,843) | | (38,416) 634 (3,441) | | (113,466) (19,492) (11,087) | | (165,714) (18,858) (16,371) |
| Inventories Prepaid items Accounts payable | | (4,532) 9,315 (6,040) | | 11,629 - | | 7,302 25,875 106,796 | | 2,770 46,819 100,756 |
| Accrued wages Compensated absences Customer deposits | | 1,436 (3,521) | | 6,480 - | | 15,990 1,061 | | 1,436 18,949 1,061 |
| Other current liabilities Public benefits NET CASH FLOWS FROM | | | _ | 10,069 | | 125,393 18,881 | | 135,462 18,881 |
| OPERATING ACTIVITIES | <u>\$</u> | 552,615 | <u>\$</u> | 1,302,723 | \$ | 1,875,056 | \$ | 3,730,394 |
| RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET ASSETS - PROPRIETARY FUNDS Cash and investments - statement of | | | | | | | | |
| net assets Redemption account Reserve account Depreciation account | \$ | 1,086,507 70,556 235,660 25,000 | \$ | 1,945,174 367,603 - 33,283 | \$ | 5,757,084 461,457 838,094 25,000 | \$ | 8,788,765 899,616 1,073,754 83,283 |
| Replacement account Construction account Plant and maintenance reserve account | | 366,373 | | 774,050 123 | | - - 102,971 | | 774,050 123 469,344 |
| Sick leave reserve account Total Cash and Investments Less: Noncash equivalents | | 79,861 1,863,957 (1,787,046) | - | 61,330 3,181,563 (762,134) | | 97,000 7,281,606 (4,983,609) | | 238,191 12,327,126 (7,532,789) |
| CASH AND CASH EQUIVALENTS | \$ | 76,911 | <u>\$</u> | 2,419,429 | <u>\$</u> | 2,297,997 | <u>\$</u> | 4,794,337 |
| NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES Developer financed additions to utility plant | <u>\$</u> | 148,584 | \$ | 63,644 | <u>\$</u> | _ | | |

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS December 31, 2008

| ASSETS | Pen | sion Trust | _ <u>A</u> | gency Fund |
|--|-----|------------------------------|------------|----------------------------------|
| Cash and Investments | | | | |
| Deposits Local government investment pool Mutual fund Taxes receivable | \$ | 416,614 106,312 28,210 | \$ | 8,170,004 - - 3,484,901 |
| Total Assets | | <u>551,136</u> | | 11,654,905 |
| LIABILITIES Due to other taxing units Total Liabilities | | | | 11,654,905 11,654,905 |
| NET ASSETS Held in trust for pension benefits | \$ | 551,136 | <u>\$</u> | - |

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

For the Year Ended December 31, 2008

| ADDITIONS | Pension Trust |
|---|---------------------|
| Contributions Fiduciary / pension trust Total Contributions | \$ 14,138 14,138 |
| Investment income Total Additions | 10,884 25,022 |
| DEDUCTIONS Benefits and refunds Total Deductions | 24,630 24,630 |
| Change in Net Assets | 392 |
| NET ASSETS - Beginning of Year | 550,744 |
| NET ASSETS - END OF YEAR | <u>\$ 551,136</u> |

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NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Stoughton, Wisconsin conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

A. REPORTING ENTITY

This report includes all of the funds of the City of Stoughton. The reporting entity for the city consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable for the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) The primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. The discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the primary government.

Discretely Presented Component Unit

City of Stoughton Housing Authority

The government-wide financial statements include the City of Stoughton Housing Authority ("Housing Authority") as a component unit. The Housing Authority is a legally separate organization. The board of the Housing Authority is appointed by the mayor. Wisconsin Statutes provide for circumstances whereby the city can impose its will on the Housing Authority, and also create a potential financial benefit to or burden on the city. See Note IV.J. As a component unit, the Housing Authority's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2008. Separately issued financial statements of the City of Stoughton Housing Authority may be obtained from the Housing Authority's office.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-Wide Financial Statements

The statement of net assets and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The city does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, liabilities, net assets/fund equity, revenues, and expenditure/expenses.

Funds are organized as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the city or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

c. In addition, any other governmental or enterprise fund that the city believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The city reports the following major governmental funds:

General Fund - accounts for the city's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund - accounts for resources accumulated and payments made for principal and interest on long-term debt other than TID or enterprise fund debt.

The city reports the following major enterprise funds:

Water Utility - accounts for operations of the water system Wastewater Utility - accounts for operations of the wastewater system Electric Utility - accounts for operations of the electric system

The city reports the following non-major governmental funds:

Special Revenue Funds - used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Library
Sick Leave
Ambulance
Safety Building
Opera House
Opera House Repair
Landfill

Township Outreach

Tourism Seniors in Need Holiday Food Pantry Landmarks

Preserve America Grant Fire Department Special

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

The city reports the following non-major governmental and enterprise funds: (cont.)

Capital Projects Funds - used to account for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

Fire Equipment River Trail
Park Acquisition TIF District No. 2
Storm Sewer TIF District No. 3
Ambulance TIF District No. 4
Construction Outlay

In addition, the city reports the following fund types:

Pension (and other employee benefit) trust funds are used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, other postemployment benefit plans, or other employee benefit plans.

Firemen's Pension Trust

Agency funds are used to account for assets held by the city in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Tax Collections Fund

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net assets and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred revenue. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

The business-type activities follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

Government-Wide Financial Statements (cont.)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the city's water, wastewater, and electric utility and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the city considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred revenues. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the city is entitled the resources and the amounts are available. Amounts owed to the city which are not available are recorded as receivables and deferred revenues. Amounts received prior to the entitlement period are also recorded as deferred revenues.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred revenues. Delinquent special assessments being held by the county are reported as receivables and deferred revenue.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The city reports deferred revenues on its governmental funds balance sheet. Deferred revenues arise from taxes levied in the current year which are for subsequent year's operations. For governmental fund financial statements, deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received before the city has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the city has a legal claim to the resources, the liability for deferred revenue is removed from the balance sheet and revenue is recognized.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

Fund Financial Statements (cont.)

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The enterprise funds follow all pronouncements of the Governmental Accounting Standards Board, and have elected not to follow Financial Accounting Standards Board pronouncements issued after November 30, 1989. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water, wastewater, and electric utility funds are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY

1. Deposits and Investments

For purposes of the statement of cash flows, the city considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of city funds is restricted by Wisconsin state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority.
- c. Bonds or securities issued or guaranteed by the federal government.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)
 - 1. Deposits and Investments (cont.)
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The city has adopted an investment policy. That policy follows the state statute for allowable investments, and does not address the risks disclosed in Note IV.A.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2008, the fair value of the city 's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note IV. A. for further information.

2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the city, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying agency fund statement of fiduciary net assets.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

2. Receivables (cont.)

Property tax calendar - 2008 tax roll:

Lien date and levy date
Tax bills mailed
Payment in full, or
First installment due
Second installment due
Personal property taxes in full
Tax sale - 2008 delinquent real estate taxes

December 2008
December 2008
January 31, 2009
January 31, 2009
January 31, 2009
October 2011

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water, wastewater, and electric utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

3. Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net assets.

5. Capital Assets

Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$15,000 for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated fair value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

| Buildings | 15-75 | Years |
|-------------------------|-------|-------|
| Land Improvements | 15-30 | Years |
| Machinery and Equipment | 3-15 | Years |
| Utility System | 5-100 | Years |
| Infrastructure | 30-75 | Years |

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

6. Other Assets

In governmental funds, debt issuance costs are recognized as expenditures in the current period. For the government-wide and the proprietary fund type financial statements, debt issuance costs are deferred and amortized over the term of the debt issue.

These accounts include bond issuance costs which are being amortized using the effective interest method, preliminary survey and investigation costs, and costs related to the utility's conservation program.

The water and electric utilities have plant and maintenance reserve accounts. Monthly deposits are made into this account and made available for routine capital projects and other large operating expenses.

The water, wastewater, and electric utilities have sick leave reserve accounts. Upon retirement, these funds are used for insurance coverage for utility employees.

The electric utility is a member of ATC. ATC was formed by approximately 25 utilities to plan, construct, maintain, monitor and own electric transmission facilities in Wisconsin. The utility owns less than 1/2 of 1 percent of ATC. The investment earns dividends quarterly, some of which is paid in cash and some of which is required to be reinvested. From time to time, the utility has the option to contribute additional funds to maintain their proportionate share of ownership. The asset is valued at original cost plus additional contributions and reinvested dividends.

Electric utility non-utility property consists of the city dam with a balance of \$84,212 and leasehold rental property with a balance of \$91,158 at December 31, 2008. Water utility non-utility property consists of a park shelter with a balance of \$107,000 at December 31, 2008. The costs are being amortized on a straight-line basis over their useful life.

7. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave balances at December 31, 2008 are determined on the basis of current salary rates and include salary related payments.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

7. Compensated Absences (cont.)

The city provides post-employment health insurance benefits for all eligible employees who chose to convert accumulated sick leave benefits to post-employment health insurance. The benefits are based on contractual agreements with employee groups, local ordinances, or employee benefit policies. Employees may convert 100% of accumulated sick leave to pay for health care premiums. The cost of those premiums is recognized as an expenditure as the premiums are paid. The entire cost is paid by the city. Funding for those costs is provided out of a separate fund set up for that purpose. The contributions are financed out of the existing resources of the sick leave fund. The general fund contributes to the sick leave fund on an as-needed basis. Total expenditures for premiums during the year were \$35,808. Six participants are currently eligible to receive benefits. The total amount outstanding at year end to be paid in the future is \$80,668. The city does not incur an implicit rate subsidy on these benefits.

8. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are deferred and amortized over the life of the issue using the straight-line method. Gains or losses on prior refundings are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year end for both premiums/discounts and gains/losses, as applicable, is shown as an increase or decrease in the liability section of the statement of net assets.

The city may approve the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the city. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. There were no IRB's outstanding at year end.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)

9. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

10. Equity Classifications

Government-Wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- Unrestricted net assets All other net assets that do not meet the definitions of "restricted" or "invested in capital assets, net of related debt."

The net asset section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "invested in capital assets, net of related debt", and an increase in "unrestricted" net assets, shown only in the total column.

When both restricted and unrestricted resources are available for use, it is the city's policy to use restricted resources first, then unrestricted resources as they are needed.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. ASSETS, LIABILITIES, AND NET ASSETS OR EQUITY (cont.)
 - 10. Equity Classifications (cont.)

Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved. Reserved fund balance is that portion of fund balance that is not available for the subsequent year's budget due to legal restrictions or resources which are not available for current spending. Unreserved fund balance includes funds set aside by management for specific uses, which are labeled "designated". The balance of unreserved fund balance is labeled "undesignated", which indicates it is available for appropriation. Proprietary fund equity is classified the same as in the government-wide statements.

Fiduciary fund equity is classified as held in trust for pension benefits on the statement of fiduciary net assets. Various donor restrictions apply, including authorizing and spending trust income, and the city believes it is in compliance with all significant restrictions. Net appreciation of \$392 was available for the year ended December 31, 2008.

NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET ASSETS

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets. The details of this reconciliation include the following items.

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.

Capital assets not being depreciated \$8,588,092 Capital assets, net of depreciation 25,009,260

Combined Adjustment for Capital Assets \$\\\\\$33,597,352

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET ASSETS (cont.)

Long-term liabilities applicable to the city's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term-are reported in the statement of net assets.

| Bonds and notes payable | \$ | 18,366,689 |
|---|----|------------|
| Compensated absences | | 1,046,341 |
| Compensated absences - retirees | | 80,668 |
| Self-insurance auto and general liability | | 10,611 |
| Self-insurance health liability | | 70,665 |
| Unfunded prior service cost | | 807,874 |
| Accrued interest | | 177,255 |
| Unamortized debt issuance costs | * | (85,659) |

Combined Adjustment for Long-Term
Liabilities \$\frac{20,474,444}{20}\$

NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

A budget has been adopted for all funds except for the tourism, seniors in need, holiday, food pantry, preserve America grant, fire department, ambulance or river trail funds. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

Department heads submit budget requests by mid-August. The mayor and finance director produce the executive budget, which is reviewed with the finance committee in mid-September. The city council then reviews the budget and holds a public hearing. Council adoption of the budget follows the public hearing, usually in November. Department heads have the authority to make budget transfers within their own department, except for wage accounts and capital outlay items. Council action is required for adjustments to wage and outlay accounts, and to change a department's total budget.

Appropriations lapse at year end unless specifically carried over. Carryovers to the following year were \$658,520. Budgets are adopted at the object level of expenditure.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

B. EXCESS EXPENDITURES AND OTHER FINANCING USES OVER APPROPRIATIONS

| Funds | | Budgeted Expenditures | | Actual Expenditures | Excess Expenditures Over Budget | | |
|------------------------|----|--------------------------|----|------------------------|---------------------------------|---------|--|
| General | \$ | 10,634,467 | \$ | 11,079,786 | \$ | 445,319 | |
| Debt Service | | 8,839,868 | | 8,939,682 | | 99,814 | |
| Ambulance | | 5,040 | | 12,955 | | 7,915 | |
| Opera House | | 172,741 | | 196,632 | | 23,891 | |
| Township Outreach Fund | | 220 | | 2,018 | | 1,798 | |
| Construction | | 1,055,000 | | 1,350,758 | | 295,758 | |
| TIF District No. 2 | | 92,234 | | 95,265 | | 3,031 | |
| TIF District No. 3 | | 181,625 | | 316,303 | | 134,678 | |
| TIF District No. 4 | | 221,529 | | 222,263 | | 734 | |
| Outlay | | 958,940 | | 1,320,771 | | 361,831 | |

The city controls expenditures at the object level. Some individual line items experienced expenditures which exceeded appropriations. The detail of those items can be found in the city's year-end budget to actual report.

C. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2008, the following individual funds held a deficit balance:

| Fund | Amount | | Reason |
|---------------------------------------|--------|---------|------------------------------------|
| | | | |
| Capital projects - TIF District No. 4 | \$ | 254,362 | Expenditures in excess of revenues |

TIF district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995, and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases.

D. LIMITATIONS ON THE CITY'S TAX LEVY

As part of Wisconsin's Act 20 (2007), legislation was passed that limits the city's future tax levies. Generally the city is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the city's equalized value due to new construction or 3.86% for the 2007 levy collected in 2008 and 2% for the 2008 levy collected in 2009. Changes in debt service from one year to the next are generally exempt from this limit. The levy limit is set to expire after the 2008 levy.

NOTES TO FINANCIAL STATEMENTS
December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS

A. DEPOSITS AND INVESTMENTS

The city's deposits and investments at year end were comprised of the following:

| | Carrying Value | Statement Balances | Associated Risks | | | |
|---|--|----------------------------|---|--|--|--|
| Deposits US agencies | \$ 17,670,786 2,030,580 | \$ 17,072,310 2,030,580 | Custodial credit Credit, custodial credit, concentration of credit, interest rate | | | |
| Corporate bonds | 4,421,110 | 4,421,110 | Credit, custodial credit, concentration of credit, interest rate | | | |
| Mutual funds | 28,210 | 28,210 | Credit, interest rate | | | |
| LGIP | 2,863,422 | 2,863,422 | Credit, interest rate | | | |
| Petty cash | 960 | | N/A | | | |
| Total Deposits and Investments | \$ 27,015,068 | \$ 26,415,632 | | | | |
| Reconciliation to financial statements | | | | | | |
| Per statement of net assets Unrestricted cash and investments Restricted cash and investments Per statement of net assets- fiduciary funds Pension trust Agency | \$ 15,463,102 2,830,826 551,136 8,170,004 | | | | | |
| Total Deposits and Investments | \$ 27,015,068 | | | | | |

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for interest bearing accounts and unlimited amounts for noninterest bearing accounts. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Investments in the LGIP are covered under a surety bond issued by Financial Security Assurance, Inc. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool except U.S. Government and agency securities. The bond provides unlimited coverage on principal losses, reduced by any FDIC and State of Wisconsin Guarantee Fund insurance. This coverage expired on February 15, 2009.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

The city maintains collateral agreements with its banks. At December 31, 2008, the banks had pledged various government securities in the amount of \$11,657,224 to secure the city's deposits.

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the city's deposits may not be returned to the city.

As of December 31, 2008, \$16,399,299 of the city's total bank balances were exposed to custodial credit risk as follows:

| Uninsured and uncollateralized Uninsured and collateral held by the pledging financial institution's | \$ 4,742,075 |
|--|------------------|
| trust department or agent | 11,657,224 |
| Total | \$ 16,399,299 |

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the city will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

| U.S. Agencies | | |
|---|-----------|-----------|
| Neither insured nor registered and held by counterparty | <u>\$</u> | 1,530,580 |
| Corporate Bonds | | |
| Neither insured nor registered and held by counterparty | \$ | 4,421,110 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2008, the city's investments were rated as follows:

| Investment Type | Standard & Poors | Moody's Investors Services | Morning-Star |
|--|---------------------|----------------------------------|--------------|
| U.S. Agencies Corporate Bonds Mutual Fund - Fidelity Puritan | AAA A - AAA | Aaa A2 - Aaa | 3 star |

The city also held investments in the following external pool which is not rated:

Local Government Investment Pool

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

At December 31, 2008, the investment portfolio was concentrated as follows:

| Issuer | Investment Type | Percentage of Portfolio | | |
|---|--|--|--|--|
| FHLB Morgan Stanley GE Capital Goldman Sachs HSBC | U.S. agencies Corporate Bond Corporate Bond Corporate Bond Corporate Bond Corporate Bond | 31.00% 7.00% 15.00% 8.00% 16.00% | | |
| Citigroup Inc. Wachovia Corp Wells Fargo Corp | Corporate Bond Corporate Bond Corporate Bond | 7.00% 7.00% 8.00% | | |

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Interest Rate Risk (cont.)

As of December 31, 2008, the city's investments were as follows:

| | Maturity (In Years) | | | | | | | |
|--------------------------------|---------------------------|-------------|-------------------|---------------------------|--|--|--|--|
| Investment Type | Fair Value | Less than 1 | 1-3 | 3 or more | | | | |
| US agencies Corporate bonds | \$ 2,030,580 4,421,110 | \$ - - | \$ - 2,483,790 | \$ 2,030,580 1,937,320 | | | | |
| Totals | <u>\$ 6,451,690</u> | <u>\$</u> | \$ 2,483,790 | \$ 3,967,900 | | | | |

In addition, the local government investment pool (LGIP) has a weighted average maturity of 80 days. The mutual fund does not have a maturity date.

See Note I.D.1. for further information on deposit and investment policies.

B. RECEIVABLES

Receivables as of year end for the government's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

| | General Fund | Debt Service | Water Utility | Wastewater Utility | Electric Utility | Nonmajor and Other Funds | Totals |
|--|-----------------|-------------------|-------------------|-----------------------|------------------|-----------------------------|----------------------|
| Receivables Taxes Delinguent personal | \$ 7,219,247 | 7 \$ - | \$ - | \$ - | \$ - | \$ 424,241 | \$ 7,643,488 |
| property tax | 6,085 | | - | - | - | | 6,085 |
| Accounts | 419,942 | | 184,430 | 294,502 | 1,583,441 | - | 2,482,315 |
| Special assessments Delinquent special | 92,759 | - | - | - | - | - | 92,759 |
| assessments | 8,328 | | _ | - | - | - | 8,328 |
| Leases | | - 454,710 | - | - | - | - | 454,710 |
| Other | | | | | _ | 14,507 | 14,507 |
| Gross receivables | 7,746,361 | 454,710 | 184,430 | 294,502 | 1,583,441 | 438,748 | 10,702,192 |
| Less: Allowance for uncollectibles | (198,545 | <u> </u> | | <u>-</u> | - | • | (198,545) |
| Net Total Receivables | \$ 7,547,816 | \$ 454,710 | <u>\$ 184,430</u> | \$ 294,502 | \$ 1,583,441 | \$ 438,748 | <u>\$ 10,503,647</u> |
| Amounts not expected to be collected within one year | \$ 92,759 | <u>\$ 414,683</u> | \$ | <u>\$</u> | <u>\$</u> | <u>\$ 2,720</u> | \$ 510,162 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

B. RECEIVABLES (cont.)

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

| | Unavailable | | Unearned | | Totals | |
|---|-------------|----------------|----------|----------------|--------|---------------------|
| Property taxes receivable for subsequent year Special assessments not yet due | \$ | 92,759 | \$ | 7,625,145 - | \$ | 7,625,145 92,759 |
| Lease receivable Total Deferred/Unearned Revenue for | | <u>454,710</u> | | _ | | 454,710 |
| Governmental Funds | \$ | 547,469 | \$ | 7,625,145 | \$ | 8,172,614 |

C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

Long-Term Debt Accounts

| Redemption | - | Used to segregate resources accumulated for debt service payments over the next twelve months. |
|--------------|---|---|
| Reserve | - | Used to report resources set aside to make up potential future deficiencies in the redemption account. |
| Depreciation | - | Used to report resources set aside to fund plant renewals and replacement or make up potential future deficiencies in the redemption account. |
| Construction | - | Used to report proceeds of revenue bond issuances that are restricted for use in construction. |

Equipment Replacement Account

The water utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

C. RESTRICTED ASSETS (cont.)

Following is a list of restricted assets at December 31, 2008:

| | Restricte Assets | | | Liabilities ayable from Restricted Assets | Restricted Net Assets | |
|---|---------------------|--|-----------|--|-----------------------|--|
| Bond redemption account Bond reserve account Bond depreciation account Construction account Equipment replacement account | \$ | 899,616 1,073,754 83,283 123 774,050 | \$ | 128,585 - - - | \$ | 771,031 1,073,754 83,283 n/a 774,050 |
| Total Restricted Assets | <u>\$</u> | 2,830,826 | <u>\$</u> | 128,585 | <u>\$</u> | 2,702,118 |

D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2008, was as follows:

| | Beginning Balance | • • | | Ending Balance |
|--------------------------------------|----------------------|-----------|-----------|-------------------|
| Governmental Activities | | | | |
| Capital assets not being depreciated | | | | |
| Land | \$ 7,111,699 | \$ - | \$ - | \$ 7,111,699 |
| Inexhaustible portion of streets | 1,376,419 | _ | _ | 1,376,419 |
| Construction in progress | 4,813,443 | 99,974 | 4,813,443 | 99,974 |
| Total Capital Assets Not Being | | | | |
| Depreciated | <u>13,301,561</u> | 99,974 | 4,813,443 | 8,588,092 |
| Capital assets being depreciated | | | | |
| Buildings and improvements | 8,809,187 | 5,873,821 | 3,348 | 14,679,660 |
| Machinery and equipment | 7,856,981 | 360,172 | 149,220 | 8,067,933 |
| Streets | 12,879,076 | 397,664 | 45,652 | 13,231,088 |
| Storm sewers | 4,440,497 | 171,852 | 19,729 | 4,592,620 |
| Street lighting | 227,551 | | - | 227,551 |
| Bridges | 845,989 | - | - | 845,989 |
| Sidewalks | 3,889,641 | 107,866 | 10,424 | 3,987,083 |
| Traffic signals | 411,974 | | | 411,974 |
| Total Capital Assets Being | | | | |
| Depreciated | 39,360,896 | 6,911,375 | 228,373 | 46,043,898 |
| Total Capital Assets | 52,662,457 | 7,011,349 | 5,041,816 | 54,631,990 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

| D. CAPITAL ASSETS (cont.) | | | | | | | |
|--|----------------------|-----------|----------------|-----------|-----------|----|------------------|
| | Beginning Balance | ٨ | م ما ما نائن م | | Dalatiana | | Ending |
| Governmental Activities (cont.) | balance | . <u></u> | Additions | | Deletions | | Balance |
| Less: Accumulated depreciation for | | | i | | | | |
| Buildings and improvements | \$ (3,892,184) | \$ | (294,335) | \$ | 3,348 | \$ | (4,183,171) |
| Machinery and equipment | (4,655,798) | | (517,650) | | 134,319 | | (5,039,129) |
| Streets | (7,310,635) | | (440,594) | | 45,652 | | (7,705,577) |
| Storm sewers | (1,821,192) | | (152,934) | | 19,729 | | (1,954,397) |
| Street lighting | (16,887) | | (3,034) | | _ | | (19,921) |
| Bridges | (97,806) | | (11,280) | | _ | | (109,086) |
| Sidewalks | (1,867,555) | | (79,742) | | 10,424 | | (1,936,873) |
| Traffic signals | (76,185) | | (10,299) | | <u> </u> | | <u>(86,484</u>) |
| Total Accumulated Depreciation | (19,738,242) | (| (1,509,868) | | 213,472 | | (21,034,638) |
| Net Capital Assets Being | | | | | , | | |
| Depreciated | 19,622,654 | | 5,401,507 | | 14,901 | | 25,009,260 |
| Total Governmental Activities Capital Assets, Net of | | | | | | | |
| Accumulated Depreciation | \$ 32,924,215 | \$ | 5,501,481 | <u>\$</u> | 4,828,344 | \$ | 33,597,352 |
| Depreciation expense was charged to fur | nctions as follows: | | | | | | |
| Governmental Activities | | | | | | | |
| General government | | | | | | 9 | |
| Public safety | | | | | | | 310,621 |
| Public works, which includes the depre | eciation of infrastr | ucture | : | | | | 867,324 |
| Culture, recreation and education | | | | | | _ | 264,614 |
| Total Governmental Activities Depo | reciation Expense | ! | | | | 92 | 1,509,868 |
| Business-type Activities | | | | | | | |
| | Beginning | | | | | | Ending |
| | Balance | Αd | dditions | | Deletions | | Balance |
| Water | | | | | | | |
| Capital assets not being depreciated | | | | | | | |
| Land and land rights | \$ 24,841 | \$ | | \$ | _ | \$ | 24,841 |
| Construction in progress | 336,948 | * | 601,050 | * | 928,855 | Ψ | 9,143 |
| Total Capital Assets Not Being | | | 30.,000 | | 020,000 | | 0,170 |
| Depreciated | 361,789 | | 601,050 | | 928,855 | | 33,984 |
| | | | | | | | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D. CAPITAL ASSETS (cont.)

Business-type Activities (cont.)

| | Beginning Balance | Additions | Deletions | Ending Balance |
|--|---|----------------------------------|--------------------------------|---|
| Water (cont.) | | | | |
| Capital assets being depreciated Source of supply Pumping Treatment Transmission and distribution Administrative and general assets Total Capital Assets Being | \$ 552,160 1,482,499 90,763 11,099,801 656,617 | \$ - - 1,077,438 97,728 | \$ - - 705,157 65,675 | \$ 552,160 1,482,499 90,763 11,472,082 688,670 |
| Depreciated | 13,881,840 | <u>1,175,166</u> | 770,832 | 14,286,174 |
| Total Capital Assets | 14,243,629 | 1,776,216 | 1,699,687 | 14,320,158 |
| Less: Accumulated depreciation for Source of supply Pumping Treatment Transmission and distribution Administrative and general assets Total Accumulated Depreciation | (221,532) (801,877) (73,652) (2,523,883) (391,218) (4,012,162) | (58,315) (2,981) | - | (237,545) (860,192) (76,633) (2,260,922) (389,164) (3,824,456) |
| Net Capital Assets Being Depreciated | 9,869,678 | 592,040 | | 10,461,718 |
| Net Water Plant | <u>\$ 10,231,467</u> | <u>\$ 1,193,090</u> | \$ 928,855 | \$ 10,495,702 |
| Wastewater Capital assets not being depreciated Construction in progress | Beginning Balance \$ 2,047,719 | Additions \$ 487,632 | Deletions \$ 2,486,202 | Ending Balance \$ 49,149 |
| Total Capital Assets Not Being Depreciated | 2,047,719 | 487,632 | 2,486,202 | 49,149 |
| Capital assets being depreciated Collection system Collection system pumping Treatment and disposal Administrative and general assets Total Capital Assets Being | 6,929,777 387,063 10,369,729 454,599 | 337,459 - 2,212,387 | 2,710 - - 160,850 | 7,264,526 387,063 12,582,116 559,216 |
| Depreciated | 18,141,168 | 2,815,313 | 163,560 | 20,792,921 |
| Total Capital Assets | 20,188,887 | 3,302,945 | 2,649,762 | 20,842,070 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D. CAPITAL ASSETS (cont.)

Business-type Activities (cont.)

| | Beginning Balance | Additions | Deletions | Ending Balance | |
|---|---|--|-----------------------|---|--|
| Wastewater (cont.) Less: Accumulated depreciation for Collection system Total Accumulated Depreciation | \$ (5,571,369) (5,571,369) | \$ (562,816) (562,816) | \$ 163,560 163,560 | \$ (5,970,625) (5,970,625) | |
| Net Capital Assets Being Depreciated | 12,569,799 | 2,252,497 | | 14,822,296 | |
| Net Wastewater Plant | <u>\$ 14,617,518</u> | \$ 2,740,129 | \$ 2,486,202 | <u>\$ 14,871,445</u> | |
| Floatrio | Beginning Balance | Additions | Deletions | Ending Balance | |
| Electric Capital assets not being depreciated Land and land rights Construction in progress Total Capital Assets Not Being | \$ 220,797 594,288 | \$ 1,006,441 | \$ - 1,253,548 | \$ 220,797 347,181 | |
| Depreciated | 815,085 | 1,006,441 | 1,253,548 | 567,978 | |
| Capital assets being depreciated Transmission Distribution Administrative and general assets Total Capital Assets Being Depreciated | 15,019 18,397,991 2,678,565 21,091,575 | 1,275,330 209,282 1,484,612 | 722,624 | 15,019 18,950,697 2,861,436 21,827,152 | |
| Total Capital Assets | 21,906,660 | 2,491,053 | 2,002,583 | 22,395,130 | |
| Less: Accumulated depreciation for Transmission Distribution Administrative and general assets Total Accumulated Depreciation | (18,910) (5,911,275) (1,530,984) (7,461,169) | (456) (958,722) (154,987) (1,114,165) | 722,624 | (19,366) (6,147,373) (1,659,561) (7,826,300) | |
| Net Capital Assets Being Depreciated | 13,630,406 | 370,447 | 1 | 14,000,852 | |
| Net Electric Plant | <u>\$ 14,445,491</u> | <u>\$ 1,376,888</u> | \$ 1,253,549 | <u>\$ 14,568,830</u> | |
| Business-type Capital Assets, Net of Accumulated Depreciation | \$ 39,294,476 | \$ 5,310,107 | \$ 4,668,606 | \$ 39,935,977 | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

Business-type Activities

| Water Waste collection Electric | \$ 750,483 562,817 772,081 |
|---|----------------------------------|
| Total Business-type Activities Depreciation Expense | \$ 2,085,381 |

Expense is different from additions because of joint metering, salvage cost of removal, internal allocations, and cost associated with the disposal of assets.

E. INTERFUND RECEIVABLES/PAYABLES AND ADVANCES

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

| Receivable Fund | Payable Fund | | Amount | Amount Not e Within One Year |
|---------------------------------------|--------------------------------|---|-------------|------------------------------------|
| General | Sick leave | \$ | 30,067 | \$ - |
| General | Township Outreach | | 605 | - |
| General | Opera House | | 2,178 | = |
| General | TIF District No. 4 | | 360,802 | 360,802 |
| General | Water utility | | 211,710 | - |
| General | Electric utility | | 237,414 | _ |
| TIF District No. 3 | General | | 1,381,891 | 1,381,891 |
| Wastewater utility | General | | 4,373 | - |
| Water utility | General | | 2,693 | _ |
| Electric utility | General | | 13,978 | - |
| Total - Fund Financial Sta | ements | | 2,245,711 | |
| Less: Fund eliminations | | *************************************** | (1,817,631) | |
| Total Internal Balances Net Assets | - Government-Wide Statement of | <u>\$</u> | 428,080 | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

E. INTERFUND RECEIVABLES/PAYABLES AND ADVANCES (cont.)

Interfund Receivables/Payables (cont.)

| Receivable Fund | Payable Fund | ···· | Amount | | |
|---|---|-----------|---------------------|--|--|
| Governmental Activities Business-type Activities | Business-type Activities Governmental Activities | \$ | 449,124 (21,044) | | |
| Total Government-Wide F | inancial Statements | <u>\$</u> | 428,080 | | |

The principal purpose of these interfunds is to fund ongoing operations. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

For the statement of net assets, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

E. INTERFUND RECEIVABLES/PAYABLES AND ADVANCES (cont.)

Transfers

The following is a schedule of interfund transfers:

| Fund Transferred To | Fund Transferred From | Amount | Principal Purpose |
|-----------------------------------|--------------------------|-------------------------|---------------------------------------|
| General | Water utility | \$ 220,720 | Payment in lieu of taxes and dividend |
| General | Electric utility | 272,610 | Payment in lieu of taxes and dividend |
| Debt service | General | 1,638,845 | Payments on all other city debt |
| Debt service | Landfill | 138,142 | Payments on landfill debt |
| Debt service | TIF District No. 3 | 181,625 | Payments on TIF District debt |
| Debt service | TIF District No. 4 | 221,529 | Payments on TIF District debt |
| Library | General | 567,554 | Fund annual operations |
| Safety building | General | 68,169 | Fund annual operations |
| Opera house | General | 20,000 | Fund annual operations |
| Opera house repair | Opera house | 6,450 | Fund repair reserve |
| Landfill | General | 138,142 | Payments on landfill debt |
| Ambulance capital | | | · |
| projects | General | 33,000 | Fund annual operations |
| Sick leave | General | 35,230 | Sick leave contributions |
| Outlay | General | 22,500 | Fund annual operations |
| Landmark | General | 4,250 | Fund annual operations |
| Construction | General | 220,500 | Fund capital projects |
| Construction | Fire Equipment | 32,500 | Fund capital projects |
| Construction | Storm Sewer | 95,000 | Fund capital projects |
| | | | Donor/donee district |
| TIF District No. 4 | TIF District No. 2 | 94,532 | agreement |
| | | | Donor/donee district |
| TIF District No. 4 | TIF District No. 3 | 133,893 | agreement |
| Total - Fund Financial Statements | | 4,145,191 | |
| | | | |
| Less: Fund elimination | ns | <u>(3,651,861</u>) | |
| Total Transfers C | nuorament Mide Chata | | |
| of Activities | overnment-Wide Statement | \$ 493,330 | |
| Of Activities | | \$ 400,000 | |

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

For the statement of activities, interfund transfers within the governmental activities or business-type activities are netted and eliminated.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2008, was as follows:

| | Beginning Balance | Increase | es Dec | creases | Ending Balance | Amounts Due Within One Year |
|--|-----------------------------|-------------------|------------------------|---------------------------|--------------------------|-----------------------------------|
| Governmental Activities Bonds and Notes Payable | | | | | | |
| General obligation debt Sub-totals | \$ 19,289,851 19,289,851 | \$ 7,020 7,020 | | 7,943,162 \$ 7,943,162 | 18,366,689 18,366,689 | \$ 1,678,178 1,678,178 |
| Other Liabilities Compensated absences (Note | | | | | | |
| I.D.7) | 958,720 | 91 | 650 | 4,029 | 1,046,341 | 7,774 |
| Compensated absences - retirees (See Note I.D.7) | 111,028 | | - | 30,360 | 80,668 | 23,687 |
| Self-insurance auto and general liability (Note V.B) | 10,611 | | - | - | 10,611 | 10,611 |
| Self-insurance health liability (Note V.B) | 84,657 | | - | 13,992 | 70,665 | 70,665 |
| Unfunded prior service costs (Note V.A) | 810,195 | | 958 | 59,279 | 807,874 | 60,776 |
| Total Other Liabilities | 1,975,211 | 148 | 608 | 107,660 | 2,016,159 | 173,513 |
| Total Governmental Activities Long-Term Liabilities | \$ 21,265,062 | \$ 7,168 | 608 <u>\$</u> 8 | 3,050,822 \$ | 20,382,848 | \$ 1,851,691 |
| Business-type Activities Bonds and Notes Payable Revenue bonds Sub-totals | \$ 18,633,985 18,633,985 | \$ 123 123 | | 2,902,300 \$ 2,902,300 | 15,855,181 15,855,181 | \$ 1,156,069 1,156,069 |
| Other Liabilities | | | | | | |
| Vested compensated absences | 292,527 | 63 | 443 | 44,494 | 311,476 | ** |
| Customer advances for construction Total Other Liabilities | 7,060 299,587 | , | 903 346 | 44,494 | 14,963 326,439 | <u>-</u> |
| Total Business-type Activities Long-Term Liabilities | <u>\$ 18,933,572</u> | <u>\$ 194</u> | <u>842</u> <u>\$ 2</u> | 2,946,794 \$ | 16,181,620 | \$ 1,156,069 |

In accordance with Wisconsin Statutes, total general obligation indebtedness of the city may not exceed five percent of the equalized value of taxable property within the city's jurisdiction. The debt limit as of December 31, 2008, was \$49,598,840. Total general obligation debt outstanding at year end was \$18,366,689.

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the city. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

| Governmental Activities General Obligation Debt | Date of Issue | Final Maturity | Interest Rates | Original Indebtedness | Balance 12/31/08 | |
|---|------------------|-------------------|-------------------|--------------------------|----------------------|--|
| 1999 General Obligation | | | | | | |
| Refunding Bonds | 2/1/99 | 3/1/10 | 4.25-5.25% | \$ 1,330,000 | \$ 235,000 | |
| 1999 State Trust Fund Loan | 4/14/99 | 3/15/09 | 5.25 | 349,000 | • | |
| 2000 State Trust Fund Loan | 8/9/00 | 3/15/10 | 5.25 | 848,280 | • | |
| 2000 EPA Refunding Note | 8/11/00 | 3/1/09 | 5.00-5.65 | 1,535,000 | , | |
| 2001 General Obligation Notes | 6/1/01 | 6/1/11 | 4.10-4.60 | 1,025,000 | , , | |
| 2001 General Obligation Notes | 6/1/01 | 6/1/11 | 4.10-4.60 | 1,360,000 | , , | |
| 2002 General Obligation | 0/1/01 | 0/1/11 | 4.10~4.00 | 1,300,000 | 790,000 | |
| Refunding Bonds | 2/15/02 | 8/1/18 | 3.125-4.80 | 2,110,000 | 1,520,000 | |
| 2002 General Obligation | 2/10/02 | 0/1/10 | 0.120-4.00 | 2,110,000 | 1,520,000 | |
| Refunding Bonds | 9/16/02 | 10/1/13 | 3.00-3.75 | 2,025,000 | 1 475 000 | |
| 2002 General Obligation Notes | 5/1/02 | 10/1/13 | 3.50-4.375 | | | |
| 2003 General Obligation Notes | 6/15/03 | 6/13/13 | 3.00-3.375 | 2,090,000 | • • | |
| 2004 State Trust Fund Loan | 6/22/04 | 3/15/14 | 4.00 | 1,110,000 | , | |
| 2005 State Trust Fund Loan | | | | 1,063,312 | | |
| | 5/6/05 | 3/15/15 | 4.25 | 1,125,400 | | |
| 2006 State Trust Fund Loan | 5/30/06 | 3/15/16 | 4.75 | 597,723 | , | |
| 2007 State Trust Fund Loan | 5/17/07 | 3/15/12 | 5.00 | 61,340 | 49,832 | |
| 2007 State Trust Fund Loan | 5/17/07 | 3/15/17 | 5.25 | 679,874 | 621,132 | |
| 2008 General Obligation Notes | 2/13/08 | 2/1/18 | 3.00 - 3.50 | 485,000 | 485,000 | |
| 2008 General Obligation Notes | 2/13/08 | 2/1/18 | 2.85 - 3.40 | 1,005,000 | 1,005,000 | |
| 2008 General Obligation | | | | , , | , , | |
| Bonds | 2/13/08 | 4/1/26 | 3.25 - 3.75 | 5,530,000 | 5,530,000 | |
| Total Governmental Activities - General Obligation Debt | | | | | | |
| Total Governmental Activities | - General | Obligation L | ept | | <u>\$ 18,366,689</u> | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

Debt service requirements to maturity are as follows:

| | | Governmental Activities General Obligation Debt | | | |
|---|-------------|--|-----------------|---|--|
| <u>Years</u> | | Principal | ncipal Interest | | |
| 2009 2010 2011 2012 2013 2014-2018 2019-2023 2024-2026 | \$ | 1,678,178 1,719,745 3,131,218 2,846,872 1,509,593 4,561,083 1,745,000 1,175,000 | \$ | 714,966 645,781 542,196 417,352 329,202 980,858 373,102 66,548 | |
| Totals | | 18,366,689 | \$ | 4,070,005 | |
| างเลเร | φ | 10,000,009 | Ψ | 4,070,00 | |

Revenue Debt

Business-type activities revenue bonds are payable only from revenues derived from the operation of the water, wastewater and electric utilities.

The utilities have pledged future revenues, net of specified operating expenses, to repay \$15,855,181 in revenue bonds. Proceeds from the bonds provided financing for the utility construction, improvements, and additions. The bonds are payable solely from revenues and are payable through 2027. Annual principal and interest payments on the bonds are expected to require 6%, 15%, and 34%, respectively, of electric, water and wastewater of net revenues. The total principal and interest remaining to be paid on the bonds is \$20,596,924. Principal and interest paid for the current year and total customer net revenues were \$3,617,181 and \$16,554,853, respectively.

Revenue debt payable at December 31, 2008, consists of the following:

Business-type Activities Revenue Debt

| | Date of Issue | Final Maturity | Interest Rates | Original Indebtedness | Balance 12/31/08 |
|---|------------------|-------------------|-------------------|--------------------------|-------------------------|
| Water Utility | _ | | | | |
| 2003 Water Utility Revenue Bonds 2006 Water Utility Revenue | 3/25/03 | 2013 | 3.50-4.80% | \$ 520,000 | \$ 355,000 |
| Bonds | 11/15/06 | 2023 | 4.00-4.50 | 1,925,000 | 1,875,000 |
| | | | To | otal Water Utility | 2,230,000 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

F. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Business-type Activities Revenue Debt (cont.)

| | Date ofIssue | Final Maturity | Interest Rates | Original Indebtedness | Balance 12/31/08 |
|---|--------------------|-------------------|-------------------|--------------------------|----------------------|
| Wastewater Utility | | | | | |
| 1994 Wastewater Utility Clean Water Fund Loan 2007 Wastewater Utility Clean | 3/9/94- 9/10/03 | 2023 | 2.766- 3.244% | \$ 6,882,705 | \$ 4,365,561 |
| Water Fund Loan | 6/27/07 | 2027 | 2.475 | 1,539,762 | 1,599,620 |
| Electric Utility | | | Total W | astewater Utility | 5,965,181 |
| 2003 Electric Utility Revenue Bonds 2004 Electric Utility Revenue | 4/1/03 | 2023 | 2.25-5.10% | 4,580,000 | 4,330,000 |
| Bonds | 9/15/04 | 2010 | 2.83 | 2,090,000 | 830,000 |
| 2006 Electric Utility Revenue Bonds | 11/15/06 | 2023 | 4.00-4.50 | 2,550,000 | 2,500,000 |
| | | | Tot | al Electric Utility | 7,660,000 |
| Total Business-type Activities | s Revenue | Debt | | | <u>\$ 15,855,181</u> |

Debt service requirements to maturity are as follows:

| | Business-type Activities Revenue Debt | | | | |
|--------------|--|------------|----------|-----------|--|
| <u>Years</u> | | Principal | Interest | | |
| 2009 | \$ | 1,156,069 | \$ | 585,429 | |
| 2010 | | 1,238,657 | | 545,791 | |
| 2011 | | 1,106,788 | | 505,945 | |
| 2012 | | 1,160,476 | | 466,748 | |
| 2013 | | 1,209,736 | | 425,371 | |
| 2014-2018 | | 4,457,267 | | 1,599,467 | |
| 2019-2023 | | 5,125,106 | | 592,835 | |
| 2024-2027 | | 401,082 | | 20,157 | |
| Totals | \$ | 15,855,181 | \$ | 4,741,743 | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

F. LONG-TERM OBLIGATIONS (cont.)

Capital Leases

Refer to Note IV. G.

Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the general fund.

A statutory mortgage lien upon the city's system and any additions, improvements and extensions thereto is created by Section 66.066 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The city's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. The city believes it is in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

The water and electric mortgage revenue bond ordinances require segregation of the proceeds of the bond issues and the creation and continual funding of several funds from operating revenues. The city was in compliance with funding requirements in all material respects at December 31, 2008.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

G. LEASE DISCLOSURES

Lessee - Capital Leases

In 2007, the city amended the original 1998 lease agreement with the Mandt Community Center, Inc. (MCCI). Under terms of the lease, the city is to receive monthly payments ranging from \$4,490 to \$5,113 from MCCI for the use of the ice arena. The lease payments received by the city approximately equal the annual debt service requirements of the corresponding city general obligation debt for the ice arena. Differences between the lease payments and debt payments are due to the timing difference between lease and debt payments. The lease payments may only be used to pay debt service on the city notes. Ownership of the property reverts to MCCI upon full payment of the outstanding debt. The term of the lease is from April 1, 1998 through March 1, 2018. Lease payments to maturity are as follows:

| | G | Governmental Activities | | | |
|--------------|---|-------------------------|----|----------|--|
| <u>Years</u> | Prin | Principal Inter | | Interest | |
| 2000 | • | | • | | |
| 2009 | \$ | 40,027 | \$ | 13,965 | |
| 2010 | | 44,516 | | 12,534 | |
| 2011 | | 45,532 | | 11,022 | |
| 2012 | | 45,604 | | 9,524 | |
| 2013 | | 49,795 | | 8,063 | |
| 2014-2018 | • | 229,236 | | 17,135 | |
| Totals | <u>\$</u> | 454,710 | \$ | 72,243 | |

H. NET ASSETS/FUND BALANCES

Net assets reported on the government wide statement of net assets at December 31, 2008, includes the following:

Governmental Activities

| Invested in Capital Assets, Net of Related Debt | |
|--|-----------------|
| Land | \$ 7,111,699 |
| Construction in progress | 99,974 |
| Inexhaustible portion of streets | 1,376,419 |
| Other capital assets, net of accumulated depreciation | 25,009,260 |
| Less: Long-term debt outstanding (excluding unspent capital related debt | . , |
| proceeds) | (18,262,260) |
| Plus: Non-capital debt proceeds | 1,856,525 |
| Total Invested in Capital Assets, Net of Related Debt | 17,191,617 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANCES (cont.)

Governmental Activities (cont.)

| Restricted | |
|--|----------------------|
| Debt service | \$ 2,356,064 |
| Youth special gift fund | 16,864 |
| Seniors in need | 45,078 |
| Senior donations | 306,755 |
| Bryant grant | 3,766 |
| Library | 265,680 |
| Ambulance | 67,061 |
| Opera house repair | 71,454 |
| Township outreach | 16,246 |
| Tourism | 30,981 |
| Fire equipment | 17,886 |
| Park acquisition | 120,558 |
| Storm sewer | 3,808 |
| River trail | 3,087 |
| Total Restricted | 3,325,288 |
| | |
| Unrestricted (deficit) | (359,437) |
| | / |
| Total Governmental Activities Net Assets | <u>\$ 20,157,468</u> |
| . C.C. Commontal Notivition (101) 100010 | |

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2008, include the following:

Reserved

| Major Funds General Fund | |
|---|---|
| Investment in mutual insurance company Noncurrent assets Noncurrent interfund balances Utility PILOT Debt service | \$ 257,805 14,413 360,802 449,124 532,000 |
| Total | <u>\$ 1,614,144</u> |
| Debt Service Funds Reserved for debt service | <u>\$ 302,711</u> |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANCES (cont.)

Governmental Funds (cont.)

Reserved (cont.)

| Non-Major Funds Capital Project Funds Reserved for encumbrances | <u>\$ 118,965</u> |
|--|---|
| Unreserved (designated) Major Funds General Fund | |
| Liability insurance losses Cable TV operations Cable equipment Youth special gift fund Senior woodshop Bryant grant Senior donations Economic development Safety camp Curb and gutter Sidewalk | \$ 70,000 84,873 13,425 16,864 73 3,766 306,755 64,601 10,036 19,006 69,121 |
| Total | <u>\$ 658,520</u> |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANCES (cont.)

Governmental Funds (cont.)

| Unreserved (designated) (cont.) | |
|---------------------------------|--|
| Non-Major Funds | |
| Special Revenue Funds | |
| Library | \$ 265,680 |
| Ambulance | 67,061 |
| Opera house | 16,284 |
| Opera house repair | 71,454 |
| Township outreach | 16,246 |
| Tourism | 30,981 |
| Seniors in need | 45,078 |
| Holiday | 9,281 |
| Food pantry | 38,139 |
| Landmarks | 9,614 |
| Preserve America grant | 5,552 |
| Fire department | 17,886 |
| Sub-Total | 593,256 |
| | |
| Capital Project Funds | |
| Fire equipment | 7,982 |
| Park acquisition | 120,558 |
| Storm sewer | 3,808 |
| Ambulance | 48,035 |
| River trail | 3,087 |
| TIF District No. 2 | 6,241 |
| TIF District No. 3 | 1,425,202 |
| Construction | 27,696 |
| Outlay | 331,259 |
| Sub-Total | 1,973,868 |
| | |
| Total | <u>\$ 2,567,124</u> |
| | |
| Unreserved (undesignated) | |
| Major Fund | |
| General fund | \$ 1,479,989 |
| | The second secon |
| Non-Major Funds | |
| Capital Projects Fund | |
| TIF District No. 4 | \$ (254,36 <u>2</u>) |
| | * (201,002) |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

H. NET ASSETS/FUND BALANCES (cont.)

Businee-Type Activities

| Invested in Capital Assets, Net of Related Debt | | |
|---|---------------|----------|
| Land | \$ | 245,638 |
| Construction in progress | | 405.473 |
| Other capital assets, net of accumulated depreciation | | 284,866 |
| Less: Long-term debt outstanding | | 855,181) |
| Plus: Unspent capital related debt proceeds | , | 123 |
| Plus: Unamortized debt issurance costs | | 9,867 |
| Total Invested in Capital Assets, Net of Related Debt | <u>\$ 24,</u> | 090,786 |

I. RESTATEMENT OF FUND BALANCES/NET ASSETS

Fund balance has been restated due to the creation of new funds that were previously reported as designated fund balance in the general fund. In addition, the city began reporting a fund that was previously not presented in the financial statements.

General Fund

| Gener | al Fund balance - December 31, 2007 (as reported) | \$ 3,426,835 |
|--------|--|---|
| Less: | Seniors in need Holiday Food pantry Landmarks | (33,287) (16,661) (14,163) (5,913) |
| F | und Balance - January 1, 2008 (as restated) | \$ 3,356,811 |
| Senio | rs in Need Fund | |
| Senior | s in Need Fund balance - December 31, 2007 (as reported) | \$ |
| Add: | Activity previously reported in the general fund | 33,287 |
| F | und Balance - January 1, 2008 (as restated) | \$ 33,287 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

| NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.) | |
|--|--|
| I. RESTATEMENT OF FUND BALANCES/NET ASSETS (CO. | ont.) |
| Holiday Fund | |
| Holiday Fund balance - December 31, 2007 (as reported | - \$ |
| Add: Activity previously reported in the general fund | 16,661 |
| Fund Balance - January 1, 2008 (as restated) | <u>\$ 16,661</u> |
| Food Pantry Fund | |
| Food Pantry Fund balance - December 31, 2007 (as rep | ported) \$ - |
| Add: Activity previously reported in the general fund | 14,163 |
| Fund Balance - January 1, 2008 (as restated) | <u>\$ 14,163</u> |
| Landmarks Fund | |
| Landmarks Fund balance - December 31, 2007 (as repo | rted) \$ - |
| Add: Activity previously reported in the general fund | 5,913 |
| Fund Balance - January 1, 2008 (as restated) | \$ 5,913 |
| Fire Department Fund | |
| Fire Department Fund balance - December 31, 2007 (as | reported) \$ - |
| Add: Activity not previously recorded | 12,432 |
| Fund Balance - January 1, 2008 (as restated) | <u>\$ 12,432</u> |
| Net assets has been restated due to activity in the fire dep | partment fund that was not previously presented. |
| Governmental Activities Net Assets - December 31, 2007 | 7 (as reported) \$ 18,739,444 |
| Add: Fire department fund activity not previously prese | ented12,432 |
| Net Assets - January 1, 2008 (as restated) | <u>\$ 18,751,876</u> |

NOTES TO FINANCIAL STATEMENTS
December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

J. COMPONENT UNIT

CITY OF STOUGHTON HOUSING AUTHORITY

This report contains the City of Stoughton Housing Authority (Housing Authority), which is included as a component unit. Financial information is presented as a discrete column in the statement of net assets and statement of activities.

In addition to the basic financial statements and the preceding notes to financial statements which apply, the following additional disclosures are considered necessary for a fair presentation.

a. Basis of Accounting/Measurement Focus

The Housing Authority follows the full accrual basis of accounting and the flow of economic resources measurement focus.

b. Deposits and Investments

The housing authority's cash and investments at year end were comprised of the following:

| | Carrying Value | | tatement Balances | Associated Risks |
|--------------------------------|-----------------------|-----------|----------------------|------------------|
| Deposits Petty cash | \$ 486,597 260 | \$ | 514,387 | Custodial N/A |
| Total Deposits and Investments | \$ 486,857 | <u>\$</u> | 514,387 | |

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the Housing Authority's deposits may not be returned to the Housing Authority.

The Housing Authority does not have any deposits exposed to custodial credit risk.

The Housing Authority does not have an investment policy.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

J. COMPONENT UNIT (cont.)

CITY OF STOUGHTON HOUSING AUTHORITY (cont.)

c. Restricted Assets

The following represent the balances of the restricted assets:

Replacement Reserve Accounts and Reserve Accounts

Provisions in the loan agreement require establishment of various cash accounts. All receipts must be deposited into the General Fund Account. Monthly, cash is to be transferred into an Operation and Maintenance Account to cover necessary expenses. Any balance remaining in the General Fund Account is to be transferred to the Debt Service Account until the amount in this account equals the amount of the next installment due on the mortgage. The housing authority is permitted to retain operating reserves equal to 10% of the current approved operating budget. Any balance still remaining in the General Fund Account in excess of allowable reserves is to be transferred to the Reserve Account until the Reserve Account reaches \$265,000 for Greenspire I and \$97,400 for Greenspire III. Any funds which exceed the required reserves and not approved by FmHA for other authorized uses shall be applied promptly against the loan obligations, or made as additional contributions to the reserve funds. At December 31, 2008, Greenspire I had no excess funds in the general account. At December 31, 2008, Greenspire III had no excess funds in the general account.

Following is a list of restricted assets at December 31, 2008:

| | Restricted Assets | | | | |
|--|-------------------|-------------------|--|--|--|
| Replacement reserve account - Greenspire I Replacement reserve account - Greenspire III | \$ | 136,583 97,530 | | | |
| Total Restricted Assets | \$ | 234,113 | | | |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

J. COMPONENT UNIT (cont.)

CITY OF STOUGHTON HOUSING AUTHORITY (cont.)

d. Capital Assets

| | **** | Beginning Balance | Additions | Deletions | Ending Balance | Useful Lives (Years) |
|--|------|--|---|---|--|---|
| Land Land improvements Buildings Building improvements Furniture and fixtures Equipment Less: Accumulated depreciation | \$ | 117,191 146,178 2,392,639 532,209 117,029 47,167 (1,984,515) | \$ 20,240 19,102 - - (111,651) | \$ 9,467 5,620 - - (6,494) | \$ 117,191 146,178 2,403,412 545,691 117,029 47,167 (2,089,672) | N/A 10-20 40 10-20 5-10 5-10 |
| Totals | \$ | 1,367,898 | \$ (72,309) | \$ 8,593 | \$ 1,286,996 | |

e. Long-Term Obligations

The Housing Authority notes payable are secured by a first pledge of the annual contributions payable to the Housing Authority, pursuant to an Annual Contributions Contract between the Housing Authority and United States Department of Agriculture and by a lien on all revenues of the Housing Authority's Low Income Housing Program. The Housing Authority notes are not a general obligation of the city nor are they guaranteed by the city.

| | Beginning Balance | Increases | Decreases | Ending Balance | Amounts Due Within One Year |
|----------------|----------------------|-------------------|-------------|-------------------|-----------------------------------|
| Mortgage notes | <u>\$ 1,577,878</u> | <u>\$ 297,705</u> | \$ (35,311) | \$ 1,840,272 | <u>\$ 33,</u> 915 |

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

J. COMPONENT UNIT (cont.)

CITY OF STOUGHTON HOUSING AUTHORITY (cont.)

e. Long-Term Obligations (cont.)

Mortgage Notes

The Housing Authority has the following mortgages through the Rural Housing Service of the United States Department of Agriculture:

| | | 2008 |
|--|-----------|-----------|
| \$712,600 loan for Greenspire I construction, at 8%. Interest reduced to an effective rate of 1% through an interest credit agreement. Due in monthly installments of \$1,510 including principal and interest. Due December 6, 2028. | \$ | 505,622 |
| \$819,000 loan for Greenspire II construction, at 9%. Interest reduced to an effective rate of 1% through an interest credit agreement. Due in monthly installments of \$1,735 including principal and interest. Due May 15, 2030. | | 431,966 |
| \$427,802 loan for Greenspire III - Phase I construction, at 9%. Interest reduced to an effective rate of 2.25% through an interest credit agreement with Rural Housing Service. Due in monthly installments of \$911 including principal and interest. Due October 1, 2037. | | 400,214 |
| \$535,180 loan for Greenspire III - Phase II construction, at 8.75%. Interest reduced to an effective rate of 2.25% through an interest credit agreement with Rural Housing Service. Due in monthly installments of \$1,144 including principal and interest. Due July 21, 2039. | | 502,470 |
| | | |
| Total Mortgage Notes Payable | <u>\$</u> | 1,840,272 |

^{*} The Housing Authority received a refund of \$126,580 from the Department of Agriculture during 2008 for the overpayment on their mortgage notes. In addition to the amount refunded the allocation between principal and interest expense was adjusted, which caused an increase in the mortgage notes balance in the amount of \$171,125.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

J. COMPONENT UNIT (cont.)

CITY OF STOUGHTON HOUSING AUTHORITY (cont.)

e. Long-Term Obligations (cont.)

Debt service requirements to maturity are as follows:

| | F | Principal | | Interest | | Totals | |
|---|----|---|-----------|--|----|---|--|
| 2009 2010 2011 2012 2013 2014-2018 2019-2023 2024-2028 2029-2033 2034-2038 | \$ | 33,915 34,309 34,707 35,111 35,521 183,932 195,010 424,888 104,118 358,592 | \$ | 160,569 157,646 154,691 151,700 148,674 696,734 615,568 529,465 361,711 305,425 | \$ | 194,484 191,955 189,398 186,811 184,195 880,666 810,578 954,353 465,829 | |
| 2039 | | 400,169 | | 36,015 | | 664,017 436,184 | |
| Totals | \$ | 1,840,272 | <u>\$</u> | 3,318,198 | \$ | 5,158,470 | |

NOTE V - OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM

All eligible city employees participate in the Wisconsin Retirement System (System), a cost-sharing multiple-employer defined benefit public employee retirement system (PERS). All permanent employees expected to work over 600 hours a year are eligible to participate in the System. Covered employees in the General category are required by statute to contribute 6.0% of their salary (3.0% for Executives and Elected Officials, 5.1% for Protective Occupations with Social Security, and 3.4% for Protective Occupations without Social Security) to the plan. Employers generally make these contributions to the plan on behalf of employees. Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits.

The payroll for city employees covered by the system for the year ended December 31, 2008, was \$5,174,148; the employer's total payroll was \$5,541,393. The total required contribution for the year ended December 31, 2008, was \$669,640 or 12.9 percent of covered payroll. Of this amount, 100 percent was contributed by the employer for the current year. Total contributions for the years ending December 31, 2007, and 2006 were \$653,425 and \$623,461, respectively, equal to the required contributions for each year.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE V - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the employee's three highest years earnings. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 are immediately vested.

The System also provides death and disability benefits for employees. Eligibility for and the amount of all benefits is determined under Chapter 40 of Wisconsin Statutes. The System issues an annual financial report which may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

The pension-related debt for the city as of December 31, 2008, was \$807,874. This liability was determined in accordance with provisions of GASB Statement No. 27 regarding pension-related debt. Depending on actuarial assumptions, this estimate can vary significantly.

The city has a defined benefit pension plan for fire department employees. The amount paid to retirees each year is based on the years of service at the time of retirement and the position the retiree held while a member of the department. Historically, the investment earnings of the pension fund are sufficient to cover annual pension payments. As of December 31, 2008, the balance in the Firemen's Pension Fund is \$551,136 and is recorded as a pension trust fund of the city. The plan has not had an actuarial valuation.

B. RISK MANAGEMENT

The city is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The city participates in a public entity risk pool called to provide coverage for losses from theft of, damage to, or destruction of assets and workers compensation. However, other risks, such as (torts; theft of, damage to, or destruction of assets; errors and omission; workers compensation; and health care of its employees) are accounted for and financed by the city in the general fund.

Self Insurance

For health claims, the uninsured risk of loss is \$45,000 per incident and \$1,743,624 in the aggregate for a policy year. The city has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE V - OTHER INFORMATION (cont.)

B. RISK MANAGEMENT (cont.)

Self Insurance (cont.)

All funds of the city participate in the risk management program. Amounts payable to the fund are based on actuarial estimates of the amounts necessary to pay prior and current year claims and to establish a reserve for catastrophic losses.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported. The city does not allocate overhead costs to other nonincremental costs to the claims liability. The liability is recorded in the government-wide statement of net assets. The self-insurance activity is recorded in the general fund of the city.

Claims Liability

| | Prior_ | Year | _Cı | ırrent Year |
|---|---------------------------------------|-------------------------------|-----|--------------------------------|
| Unpaid claims - Beginning of Year Current year claims and changes in estimates Claim payments | · · · · · · · · · · · · · · · · · · · | 54,781)27,710)97,834) | \$ | 84,657 833,912 (847,901) |
| Unpaid Claims - End of Year | <u>\$</u> | 84,657 | \$ | 70,668 |

Public Entity Risk Pool

Wisconsin Municipal Insurance Commission (WMIC) Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous cities and villages as members.

The CVMIC is a municipal mutual insurance company established on September 19, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC.

The CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The city's share of such losses is less than one percent.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The city does not exercise any control over the activities of the agencies beyond the election of the officers and board.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE V - OTHER INFORMATION (cont.)

B. RISK MANAGEMENT (cont.)

Public Entity Risk Pool (cont.)

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC) (cont.)

Financial statements of WMIC and CVMIC are available from: Cities and Village Mutual Insurance Company, 1250 South Sunnyslope Road, Suite 105, Brookfield, WI 53005.

The city pays an annual premium to CVMIC for its general liability insurance, which provides coverage up to \$5,000,000 per occurrence, less the city's retained liability. The city's retained liability is limited to \$17,500 per occurrence and an annual aggregate limit of \$70,000. An actuarially determined estimate has been recorded for this liability, as well as for claims incurred but not reported at December 31, 2008. A total liability of approximately \$10,611 at December 31, 2008, was recorded as claims payable in the governmental activities column of government-wide statements of net assets. Changes in the fund's claims loss liability follow:

| | U | inning lance | Incurr | ed Claims | laims Paid/ Settled | Ending Balance |
|--------------|----|------------------|--------|-----------------|----------------------------|------------------------|
| 2008 2007 | \$ | 10,611 10,611 | \$ | 23,565 1,418 | \$ 23,565 1,418 | \$ 10,611 10,611 |

C. COMMITMENTS AND CONTINGENCIES

From time to time, the city is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the city attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the city's financial position or results of operations.

The city has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Funding for the operating budget of the city comes from many sources, including property taxes, grants and aids from other units of government, user fees, fines and permits, and other miscellaneous revenues. The State of Wisconsin provides a variety of aid and grant programs which benefit the city. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature, through their budget processes. The State of Wisconsin is currently experiencing budget problems, and is considering numerous alternatives including reducing aid to local governments. Any changes made by the State to funding or eligibility of local aid programs could have a significant impact on the future operating results of the city.

NOTES TO FINANCIAL STATEMENTS December 31, 2008

NOTE V - OTHER INFORMATION (cont.)

C. COMMITMENTS AND CONTINGENCIES (cont.)

Long-Term Contracts - WPPI

The electric utility is one of 50 WPPI member municipalities located throughout the states of Wisconsin, lowa and Michigan. On December 1, 1989, each initial WPPI member commenced purchasing electric service from WPPI under a long-term Power Supply Contract for Participating Members (long-term contract). Under the long-term contract, WPPI is obligated to provide and sell, and each member is obligated to take and pay for, the electric power and energy required for the operation of each member's electric utility.

The long-term contract requires all WPPI members to pay for power and energy requirements supplied or made available by WPPI at rates sufficient to cover WPPI's revenue requirement including power supply costs, administrative expenses and debt service. WPPI's subsequent year's operating budget and rates are approved annually by its Board of Directors, consisting of representatives from each member. The members have agreed to charge rates to retail customers sufficient to meet their WPPI obligations. The long-term contract provides that all payments to WPPI constitute operating expenses of the utility payable from any operating and maintenance fund established for that system.

In 2002, all WPPI members ratified a thirteen year extension to their original thirty-five year contracts. The new contract expires at midnight on December 31, 2037.

WPPI's outstanding debt service obligation to be paid by its members through their wholesale power charges through the remainder of the long-term contract was \$429 million as of December 31, 2008.

D. SUBSEQUENT EVENTS

In March 2009, the city issued \$5,070,000 of general obligation promissory notes to refund \$3,450,000 of general obligation debt and to fund \$1,620,000 in capital projects. The interest rate on the new notes ranges from 1.95 - 3.80% and the debt matures in 2019.

REQUIRED SUPPLEMENTARY INFORMATION

DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL For the Year Ended December 31, 2008

| | | - | | | | | |
|---|-----------|------------------|-----|-----------------|---|------------------|-------------------|
| | | Budgeted | Am. | ounts | | | Variance with |
| DEVENUE | **** | Original | | Final | | Actual | Final Budget |
| REVENUES | | | | | | | |
| TAXES | • | = 0.4.4.00= | | | _ | | |
| Taxes | <u>\$</u> | 5,914,307 | \$ | 5,914,307 | \$ | 5,916,727 | \$ 2,420 |
| INTERGOVERNMENTAL REVENUES | | | | | | | |
| Intergovernmental | | <u>1,783,594</u> | | 1,783,594 | | <u>1,843,957</u> | 60,363 |
| LICENSES AND PERMITS | | | | | | | |
| Business and occupational licenses | | 27,700 | | 27,700 | | 58,004 | 30,304 |
| Dog and cat licenses Building permits | | 1,300 70,000 | | 1,300 70,000 | | 3,224 59,725 | 1,924 (10,275) |
| Total Licenses and Permits | - | 99,000 | | 99,000 | | 120,953 | 21,953 |
| FINES, FORFEITURES AND PENALTIES Fines, forfeitures and penalties | | 140,000 | | 140,000 | *************************************** | 116,279 | (23,721) |
| PUBLIC CHARGES FOR SERVICES | | | | | | | |
| Public charges for services | | 1,473,086 | - | 1,473,086 | | 1,741,906 | 268,820 |
| INTERGOVERNMENTAL CHARGES Intergovernmental charges for services | | <u>-</u> | | - | | 531,908 | 531,908 |
| | | | | | | | |
| SPECIAL ASSESSMENTS Special assessments | | 41,454 | - | 41,454 | | 93,326 | 51,872 |
| INVESTMENT INCOME | | | | | | | |
| Investment income | | 230,450 | | 230,450 | - | 267,339 | 36,889 |
| MISCELLANEOUS Miscellaneous | | 242,076 | | 242,076 | | 349,903 | 107,827 |
| Total Revenues | | 9,923,967 | | 9,923,967 | | 10,982,298 | 1,058,331 |

DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL For the Year Ended December 31, 2008

| | | Budgete | dΔm | ounts | | | | |
|------------------------------------|----|------------------|----------|------------------|----|------------------|---------------|------------|
| | | | 2 / 1111 | | • | | Variance with | |
| EXPENDITURES | O | riginal | | Final | | Actual | Final Budget | |
| GENERAL GOVERNMENT | | | | | | | | |
| Council/Board | \$ | 43,700 | \$ | 43,700 | \$ | 44,875 | \$ (1,175 | 5) |
| Legislative and executive | • | 74,239 | * | 74,239 | Ψ | 81,620 | (7,381 | |
| Judicial | | 79,749 | | 79,749 | | 80,013 | (264 | |
| General administration | | 290,103 | | 290,103 | | 250,259 | 39,844 | |
| Financial administration | | 686,969 | | 686,969 | | 891,142 | (204,173 | |
| Legal | | 94,809 | | 94,809 | | 86,242 | 8,567 | |
| City buildings | | 79,900 | | 79,900 | | 98,600 | (18,700 |)) |
| Assessor | | 33,285 | | 33,285 | | 38,286 | (5,001 |) |
| Contingency | | 80,000 | | 80,000 | | 16,989 | 63,011 | |
| Total General Government | 1 | ,462,754 | | 1,462,754 | | 1,588,026 | (125,272 | <u>'</u>) |
| PUBLIC SAFETY | | | | | | | | |
| Police department | 2 | 2,289,211 | | 2,289,211 | | 2,278,983 | 10,228 | } |
| Fire department | | 428,385 | | 428,385 | | 422,824 | 5,561 | |
| Planning/Inspection | | 340,012 | | 340,012 | | 300,831 | 39,181 | |
| Ambulance | | <u>383,677</u> | | 383,677 | | 385,163 | (1,486 | <u>i)</u> |
| Total Public Safety | 3 | <u>3,441,285</u> | | 3,441,285 | | 3,387,801 | 53,484 | Ē |
| PUBLIC WORKS | | | | | | | | |
| Highway and street maintenance and | | | | | | | | |
| construction | | 116,955 | | 116,955 | | 109,407 | 7,548 | ; |
| Highway and street maintenance for | | | | | | | | |
| local | 1 | ,002,525 | | 1,002,525 | | 1,082,637 | (80,112 | () |
| Snow and ice control | | 45,030 | | 45,030 | | 116,703 | (71,673 |) |
| Other sanitation | | <u>547,915</u> | | 547,915 | | 560,628 | (12,713 |) |
| Total Public Works | 1 | ,712,425 | | 1,712,425 | | <u>1,869,375</u> | (156,950 |) |
| CULTURE, RECREATION AND EDUCATION | | | | | | | | |
| Park maintenance | | 243,177 | | 243,177 | | 232,113 | 11,064 | |
| Senior Center | | 586,829 | | 586,829 | | 604,142 | (17,313 | |
| Culture | | 257,590 | | 257,590 | | 337,905 | (80,315 | |
| Recreation | | 258,814 | | 258,814 | | 271,474 | (12,660 | |
| Cemetery | | 28,945 | | 28,945 | | 40,760 | (11,815 | |
| Total Culture, Recreation and | | | | | | | | • |
| Education | 1 | <u>,375,355</u> | | <u>1,375,355</u> | | <u>1,486,394</u> | (111,039 |) |
| Total Expenditures | 7 | <u>,991,819</u> | | 7,991,819 | | 8,331,596 | (339,777 |) |
| Excess of revenues over | | | | | | | | |
| expenditures | 1 | ,932,148 | | 1,932,148 | \$ | 2,650,702 | 718,554 | |

See independent auditors' report and accompanying notes to required supplementary information.

DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL For the Year Ended December 31, 2008

| | | Budgeted | l Am | ounts | | | | |
|--------------------------------------|-----------|-------------|------|-------------|----|-------------|----|-----------------------------|
| | Original | | | Final | | Actual | | ariance with inal Budget |
| OTHER FINANCING SOURCES (USES) | | | | | | | | |
| Transfers in | \$ | 462,500 | \$ | 462,500 | \$ | 493,330 | \$ | 30,830 |
| Transfers out | | (2,642,648) | | (2,642,648) | | (2,748,190) | | (105,542) |
| Total Other Financing Sources (Uses) | | (2,180,148) | | (2,180,148) | | (2,254,860) | | (74,712) |
| Net Change in Fund Balance | | (248,000) | | (248,000) | | 395,842 | | 643,842 |
| FUND BALANCE - Beginning of Year | | 3,356,811 | | 3,356,811 | | 3,356,811 | | 199 |
| FUND BALANCE - END OF YEAR | <u>\$</u> | 3,108,811 | \$ | 3,108,811 | \$ | 3,752,653 | \$ | 643,842 |

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2008

BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using generally accepted accounting principles and the modified accrual basis of accounting.

Excess expenditures over appropriations are as follows:

| | Amended Budget | _Ex | penditures | Excess |
|--|---|-----|-------------------------------------|-------------------------------------|
| General Fund General government Public works Culture, recreation and education | \$ 1,462,754 1,712,425 1,375,355 | \$ | 1,588,026 1,869,375 1,486,394 | \$ 125,272 156,950 111,039 |

SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2008

| | | | Spe | ecial | Revenue Fu | und | <u>S</u> | | |
|---|-----------|------------------------|---------------|-----------|-----------------------|-----------|----------------------|-----------|-----------------------|
| | | Library | ick Leave | | ımbulance | | Safety Building | <u>0</u> | pera House |
| ASSETS Cash and investments Taxes receivable Other receivables Due from other funds | \$ | 297,342 - - - | \$ 30,067 | \$ | 67,396 - - - | \$ | 4,722 - - - | \$ | 21,915 - - - |
| TOTAL ASSETS | \$ | 297,342 | \$ 30,067 | \$ | 67,396 | \$ | 4,722 | \$ | 21,915 |
| LIABILITIES AND FUND BALANCES Liabilities | | | | | | | | | |
| Accounts payable Accrued liabilities Due to other funds | \$ | 20,659 11,003 | \$ 30,067 | \$ | 335 - - | \$ | 4,722 - - | \$ | 2,528 925 2,178 |
| Deferred revenues Total Liabilities Fund Balances (Deficit) Reserved for | | 31,662 | 30,067 | | 335 | | 4,722 | | <u>5,631</u> |
| Encumbrances Unreserved fund balance | | - 265,680 | - | | - 67,061 | | - | | 16,284 |
| Total Fund Balances (deficit) | | 265,680 | | | 67,061 | | _ | | 16,284 |
| TOTAL LIABILITIES AND FUND BALANCES | <u>\$</u> | 297,342 | \$ 30,067 | <u>\$</u> | 67,396 | <u>\$</u> | 4,722 | <u>\$</u> | 21,915 |

Special Revenue Funds

| ra House Repair | | _andfill | | | ownship Outreach | | Tourism | | Seniors in Need | | Holiday | _F | ood Pantry |
|--------------------|---------|----------|----------------|----|---------------------|----|------------|-----------|--------------------|----|---------|----|---------------|
| \$ 71,454 | \$ | | - | \$ | 17,030 | \$ | 19,194 | \$ | 46,949 | \$ | 14,961 | \$ | 38,977 |
| - - - | | | | | - | · | 11,787 | | - | | - - | | - - - |
| \$ 71,454 | \$ | | | \$ | 17,030 | \$ | 30,981 | <u>\$</u> | 46,949 | \$ | 14,961 | \$ | 38,977 |
| | | | | | | | | | | | | | |
| \$ - | \$ | | - | \$ | 179 | \$ | - | \$ | 1,871 | \$ | 5,680 | \$ | 838 |
| - | | | - | | 605 | | - | | - | | | | - |
| - | | | | | 784 | | - | | 1,871 | _ | 5,680 | | 838 |
| - | | | _ | | - | | - | | - | | - | | - |
| 71,454 | <u></u> | | _= | | 16,246 | | 30,981 | | 45,078 | | 9,281 | | 38,139 |
| 71,454 | | | _ - | - | <u>16,246</u> | | 30,981 | | 45,078 | | 9,281 | | <u>38,139</u> |
| \$ 71,454 | \$ | | <u></u> | \$ | 17,030 | \$ | 30,981 | \$ | 46,949 | \$ | 14,961 | \$ | 38,977 |

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2008

| | | Spe | ecial R | evenue Fu | ınds | | | Capital Pro | jects | Funds |
|--|-----|-------------|---------|----------------------|-----------|------------------------------|----|-------------------|-------|---------------------|
| | Lan | dmarks | | eserve rica Grant | D | Fire epartment Special | E | Fire Equipment | A | Park .cquisition |
| ASSETS Cash and investments | \$ | 9,614 | \$ | 5,552 | \$ | 18,774 | \$ | 35,282 | \$ | 122,181 |
| Taxes receivable | Ψ | - | Ψ | - | Ψ | - | Ψ | - | Ψ | - |
| Other receivables Due from other funds | | - | | - | | <u>-</u> | | <u>-</u> | | |
| TOTAL ASSETS | \$ | 9,614 | \$ | 5,552 | <u>\$</u> | 18,774 | \$ | 35,282 | \$ | 122,181 |
| LIABILITIES AND FUND BALANCES Liabilities | | | | | | | | | | |
| Accounts payable | \$ | - | \$ | - | \$ | 888 | \$ | 27,300 | \$ | 1,623 |
| Accrued liabilities Due to other funds | | - | | - | | - | | - | | - |
| Deferred revenues | | | | - | | | _ | | | |
| Total Liabilities Fund Balances (Deficit) | ,, | | | _ | | 888 | | 27,300 | | 1,623 |
| Reserved for | | | | | | | | | | |
| Encumbrances Unreserved fund | | - | | - | | - | | - | | - |
| balance | | 9,614 | | 5,552 | | 17,886 | | 7,982 | | 120,558 |
| Total Fund Balances | | | | | | | | | | |
| (deficit) | | 9,614 | | 5,552 | | 17,886 | | 7,982 | | 120,558 |
| TOTAL LIABILITIES AND FUND | | | | | | | | | | |
| BALANCES | \$ | 9,614 | \$ | 5,552 | \$ | <u> 18,774</u> | \$ | 35,282 | \$ | 122,181 |

Capital Projects Funds Ambulance TIF District TIF District TIF District Construction River Trail Storm Sewer **CPF** No. 2 No. 3 No. 4 3,808 48,035 157,871 3,087 6,241 43,311 106,440 95,557 220,762 107,922 2,720 1,381,891 3,808 48,035 \$ 157,871 \$ 3,087 \$ 1,645,964 101,798 217,082 \$ \$ \$ 30,201 \$ 360,802 95,557 95,557 220,762 110,642 30,201 220,762 471,444 99,974 3,808 48,035 27,696 3,087 6,241 1,425,202 (254,362)3,808 48,035 127,670 3,087 6,241 1,425,202 (254,362)

3,087

101,798

1,645,964

3,808

48,035

157,871

217,082

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2008

| | Capital Projects Fund Outlay | Total Nonmajor Governmental Funds |
|---|------------------------------|--|
| ASSETS Cash and investments | \$ 357,721 | \$ 1,547,924 |
| Taxes receivable | φ 337,721 | 424,241 |
| Other receivables | - | 14,507 |
| Due from other funds | | <u>1,381,891</u> |
| TOTAL ASSETS | <u>\$ 357,721</u> | \$ 3,368,563 |
| LIABILITIES AND FUND BALANCES Liabilities | | |
| Accounts payable | \$ 7,471 | \$ 104,295 |
| Accrued liabilities | - | 11,928 |
| Due to other funds Deferred revenues | - | 393,652 426,961 |
| Total Liabilities | 7,471 | 936,836 |
| Fund Balances (Deficit) | | |
| Reserved for Encumbrances | 18,991 | 118,965 |
| Unreserved fund | 10,001 | 110,000 |
| balance | 331,259 | 2,312,762 |
| Total Fund Balances | | |
| (deficit) | 350,250 | 2,431,727 |
| | | |
| TOTAL LIABILITIES | | |
| AND FUND | | |
| BALANCES | <u>\$ 357,721</u> | \$ 3,368,563 |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2008

| | | | Special Rev | enue Funds | |
|--|-----------|-----------|-------------|------------|--------------------|
| | | Library | Sick Leave | Ambulance | Safety Building |
| REVENUES | | | | | |
| Taxes | \$ | • | \$ - | \$ - | \$ - |
| Intergovernmental | | 198,217 | - | 6,361 | - |
| Public charges for services | | 27,647 | - | 7,488 | |
| Investment income | | 6,678 | 608 | 1,172 | - |
| Miscellaneous | | 23,435 | _ | 28,817 | _ |
| Total Revenues | | 255,977 | 608 | 43,838 | |
| EXPENDITURES | | | | | |
| Current | | | 05.000 | | |
| General government | | - | 35,838 | 40.055 | - |
| Public safety | | | - | 12,955 | 68,169 |
| Culture, recreation and | | 000 407 | | | |
| education | | 920,427 | - | _ | - |
| Capital Outlay | | - | | - | •• |
| Debt Service | | | | | |
| Interest and fiscal charges | | 020 427 | 35,838 | 12,955 | 68,169 |
| Total Expenditures | | 920,427 | 35,838 | 12,955 | 00,109 |
| Excess (deficiency) of revenues over | | | | | |
| expenditures | | (664,450) | (35,230) | 30,883 | (68,169) |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Debt issued | | - | - | - | - |
| Transfers in | | 567,554 | 35,230 | - | 68,169 |
| Transfers out | | - | - | - | - |
| Contribution from other districts | | - | - | - | · · |
| Contribution to other districts | | | | | |
| Total Other Financing Sources | | 507.554 | 05.000 | | 00.400 |
| (Uses) | • | 567,554 | 35,230 | _ | <u>68,169</u> |
| Net Change in Fund Balances | | (96,896) | - | 30,883 | - |
| FUND BALANCES (DEFICIT) - | | | | | |
| Beginning of Year | <u></u> | 362,576 | | 36,178 | |
| FUND BALANCES (DEFICIT) - END OF YEAR | <u>\$</u> | 265,680 | \$ | \$ 67,061 | <u>\$</u> |

Special Revenue Funds

| Opera House | | Opera House Repair | | Landfill | | Township Outreach | | Tourism | | Seniors in Need | | N | Holiday |
|---|---------------------------------------|-----------------------|-----------------|----------|--------------------------------|----------------------|------------------------------|---------|------------------|---|-------------------------|--|-------------------------|
| \$ | ••• | \$ | - | \$ | - | \$ | - | \$ | 59,258 | \$ | - | \$ | - |
| | 127,643 2,179 29,980 159,802 | | - | | - - - - - | | 4,877 - 2,000 6,877 | | 59,258 | | 762 39,127 39,889 | | 352 14,317 14,669 |
| | - - 196,632 | | - | | <u>-</u> - | | - - 2,018 | | - - 55,387 | | - - 28,098 | | - - 22,049 |
| | - | | - | | - | | 2,010 | | - | | - | | - |
| | <u>-</u> 196,632 | | | | | | 2,018 | | 55,387 | | 28,098 | | 22,049 |
| *************************************** | (36,830) | | <u> </u> | | | | 4,859 | _ | 3,871 | | 11,791 | | (7,380) |
| | 26,450 - - - | (6 | ,450) - - | | 138,142 (138,142) - - | | - - - - | | - - - - | | - - - - | | - - - - |
| | 26,450 | (6 | <u>,450</u>) | | _ | | | | | | _ | P1111111111111111111111111111111111111 | <u> </u> |
| | (10,380) | (6, | ,450) | | - | | 4,859 | | 3,871 | | 11,791 | | (7,380) |
| | 26,664 | 77 | ,904 | | | - | 11,387 | | 27,110 | *************************************** | 33,287 | | <u> 16,661</u> |
| \$ | 16,284 | \$ 71, | <u>,454</u> | \$ | | <u>\$</u> | 16,246 | \$ | 30,981 | \$ | 45,078 | \$ | 9,281 |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2008

| | Special Revenue Funds | | | | | | |
|--------------------------------------|-----------------------|-----------------|---------------------------|-------------------------------|--|--|--|
| | Food Pantry | Landmarks | Preserve America Grant | Fire Department Special | | | |
| REVENUES | _ | _ | _ | | | | |
| Taxes | \$ - | \$ - | \$ - | \$ - | | | |
| Intergovernmental | • | - | - | - | | | |
| Public charges for services | - | - | - | - | | | |
| Investment income | 384 | | - | - | | | |
| Miscellaneous | 84,103 | | 5,552 | <u> 18,563</u> | | | |
| Total Revenues | 84,487 | | 5,552 | <u>18,563</u> | | | |
| EXPENDITURES Current | | | | | | | |
| General government | _ | - | _ | _ | | | |
| Public safety | _ | _ | _ | 4,841 | | | |
| Culture, recreation and | | | | 1,0 | | | |
| education | 60,511 | 549 | •• | _ | | | |
| Capital Outlay | _ | _ | _ | 8,268 | | | |
| Debt Service | | | | , | | | |
| Interest and fiscal charges | - | - | _ | - | | | |
| Total Expenditures | 60,511 | 549 | - | 13,109 | | | |
| | | | | | | | |
| Excess (deficiency) of revenues over | | | | | | | |
| expenditures | 23,976 | (549) | 5,552 | <u>5,454</u> | | | |
| OTHER FINANCING SOURCES (USES) | | | | | | | |
| Debt issued | - | - | - | - | | | |
| Transfers in | - | 4,250 | ~ | - | | | |
| Transfers out | | - | - | - | | | |
| Contribution from other districts | - | - | - | - | | | |
| Contribution to other districts | | _ | | | | | |
| Total Other Financing Sources (Uses) | | 4,250 | | | | | |
| (Oses) | | 4,230 | | | | | |
| Net Change in Fund Balances | 23,976 | 3,701 | 5,552 | 5,454 | | | |
| FUND BALANCES (DEFICIT) - | 4.4.400 | E 040 | | 40.400 | | | |
| Beginning of Year | 14,163 | 5,913 | | 12,432 | | | |
| FUND BALANCES (DEFICIT) - | ¢ 20.420 | ¢ 0.644 | Ф <i>Е Е Е</i> С | ¢ 47.000 | | | |
| END OF YEAR | \$ 38,139 | <u>\$ 9,614</u> | \$ 5,552 | <u>\$ 17,886</u> | | | |

| | | Ca | apital Projects Fu | unds | | | |
|-------------------|---------------------|-------------|--------------------|-----------------------------------|--------------|-----------------------|--|
| Fire Equipment | Park Acquisition | Storm Sewer | Ambulance CPF | Construction | River Trail | TIF District No. 2 | |
| \$ - | \$ - | \$ - | \$ - | \$ 96,571 93,404 | \$ - | \$ 95,037 | |
| - - | 1,526 | 6,603 | _ | 93,404 | - - 89 | 228 | |
| 23,600 23,600 | 3,600 5,126 | | | 100.075 | 200 | - | |
| 23,000 | 5,120 | 6,603 | | 189,975 | 289 | 95,265 | |
| - | - | - - | - | - | - | - | |
| 83,701 | 39,138 | - | - | 1,335,130 | - 138 | 733 | |
| 83,701 | 39,138 | | | <u>15,628</u> <u>1,350,758</u> | 138 | 733 | |
| (60,101) | (34,012) | 6,603 | | (1,160,783) | 151 | 94,532 | |
| - | - | - | 33,000 | 1,005,000 348,000 | - | - | |
| (32,500) | _ | (95,000) | - | 540,000 | - | - | |
| | | *** | | | | (94,532) | |
| (32,500) | | (95,000) | 33,000 | 1,353,000 | - | (94,532) | |
| (92,601) | (34,012) | (88,397) | 33,000 | 192,217 | 151 | - | |
| 100,583 | 154,570 | 92,205 | <u>15,035</u> | (64,547) | 2,936 | 6,241 | |
| \$ 7,982 | <u>\$ 120,558</u> | \$ 3,808 | \$ 48,035 | <u>\$ 127,670</u> | \$ 3,087 | \$ 6,241 | |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2008

| | Ca | | | | |
|--|---|--|--------------------------------------|--|--|
| | TIF District No. 3 | TIF District No. 4 | Outlay | Total Nonmajor Governmental Funds | |
| REVENUES Taxes Intergovernmental Public charges for services Investment income Miscellaneous Total Revenues | \$ 206,582 455 1,910 - 150,667 359,614 | \$ 96,441 3,837 - - - 100,278 | \$ 361,199 20,491 - 863 | \$ 915,088 327,870 172,817 13,087 423,961 1,852,823 | |
| EXPENDITURES Current General government Public safety Culture, recreation and | - - | 734 - | - - | 36,572 85,965 | |
| education Capital Outlay Debt Service Interest and fiscal charges | 785 | | 1,320,771 | 1,285,671 2,788,664 | |
| Total Expenditures Excess (deficiency) of revenues over expenditures | | 734 99,544 | 1,320,771 (938,218) | <u>4,212,500</u> <u>(2,359,677)</u> | |
| OTHER FINANCING SOURCES (USES) Debt issued Transfers in Transfers out Contribution from other districts Contribution to other districts | (181,625) (133,893) | (221,529) 228,425 | 22,500 - - - | 1,005,000 1,243,295 (675,246) 228,425 (228,425) | |
| Total Other Financing Sources (Uses) Net Change in Fund Balances | <u>(315,518)</u> 43,311 | 6,896 106,440 | <u>22,500</u> (915,718) | <u>1,573,049</u> (786,628) | |
| FUND BALANCES (DEFICIT) - Beginning of Year | 1,381,891 | (360,802) | 1,265,968 | 3,218,355 | |
| FUND BALANCES (DEFICIT) - END OF YEAR | <u>\$ 1,425,202</u> | <u>\$ (254,362)</u> | \$ 350,250 | \$ 2,431,727 | |