Stoughton, Wisconsin

## FINANCIAL STATEMENTS

Including Independent Auditors' Report

As of and for the Year Ended December 31, 2017

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#### INDEPENDENT AUDITORS' REPORT

To the City Council City of Stoughton Stoughton, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Stoughton, Wisconsin, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Stoughton's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City of Stoughton's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the City of Stoughton's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Stoughton, Wisconsin, as of December 31, 2017 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### Emphasis of Matter

As discussed in Note I, the City of Stoughton adopted the provisions of GASB Statement 73, Accounting and Financial Reporting for Pensions and Related Assets that are not within the scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, effective January 1, 2017. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Stoughton's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Madison, Wisconsin

Baker Tilly Virchaw Krause, LLP

May 16, 2018



## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

As of and For the Year Ended December 31, 2017

As management of the City of Stoughton, we offer readers of the City of Stoughton's financial statements this narrative overview and analysis of the financial activities of the City of Stoughton for the fiscal year ended December 31, 2017. We encourage readers to consider the information presented here in conjunction with the city's financial statements.

#### **FINANCIAL HIGHLIGHTS**

When revenues exceed expenses, the result is an increase in net position. When expenses exceed revenues, the result is a decrease in net position. You can think of this relationship between revenues and expenses as the city's operating results and the net position, as measured in the Statement of Net Position, as one way to measure the city's financial health, or financial position. Over time, increases and decreases in the city's net position, as measured by the Statement of Activities, are one indicator of whether its financial health is improving or deteriorating. However, the city's goal is to provide services that improve the quality of life of our residents, not to generate profits as companies do. For this reason, you will need to consider many other nonfinancial factors, such as the condition of our roads, or the quality of our services, in assessing the overall health of our city.

- The assets and deferred outflows of the City of Stoughton exceeded its liabilities and deferred inflows by \$82,588,336 (net position). Of this amount, \$18,768,479 is considered unrestricted net position, \$6,377,093 is restricted for specific purposes (restricted net position), and \$57,442,764 is net investment in capital assets.
- The city's total net position increased by \$2,366,095 Governmental activities net position decreased by \$52,928 while business-type net position increased by \$2,419,023.
- On December 31, 2017, the city's governmental funds reported combined fund balances of \$16,446,494 at year-end.
- The City of Stoughton's total debt increased by \$215,717 (0.5%) during 2017.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the city's basic financial statements. These financial statements consist of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the city:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the city's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of city government, reporting the city's operations in more detail than the government-wide statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

These financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

The government-wide statements report information about the city as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the city's net position and how they have changed. Net position – the city's assets plus deferred outflows of resources less liabilities and deferred inflows of resources – is one way to measure the city's financial health, or position. Over time, increases or decreases in the city's net position are an indicator of whether its financial health is improving or deteriorating. To assess the overall health of the city you need to consider additional nonfinancial factors such as changes in the city's property tax base and the condition of the city's roads.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods.

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The city, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the city can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** (cont.)

The city maintains thirty-six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, and construction fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The city adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

*Proprietary Funds* – The city maintains five different proprietary funds, all of which are enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Proprietary fund financial statements present the same type of information as the government-wide financial statements, only in more detail.

*Internal Service Fund* – The internal service fund is used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the city, on a cost-reimbursement basis.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the city's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – In addition to the basic financial statements and accompanying notes, required supplementary information presents a detailed budgetary comparison schedule for the general fund to demonstrate compliance with the budget, followed by the city's pension related information. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

An analysis of the city's financial position begins with a review of the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position. These two statements report the city's net position and changes therein. It should be noted that the financial position could also be affected by nonfinancial factors, including economic conditions, population growth and new regulations.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

A summary of the city's Statement of Net Position is presented below.

Table 1
Condensed Statement of Net Position

	Governmental				Busine	• •	Totals			
	Acti	ivitie	es	Activities						
	2017		2016		2017		2016	2017		2016
Current and other assets	\$ 28,870,637	\$	27,148,573	\$	16,865,979	\$	18,735,100	\$ 45,736,616	\$	45,883,673
Capital assets	39,997,596		38,471,938		54,404,271		51,017,100	94,401,867		89,489,038
Total Assets	68,868,233		65,620,511		71,270,250		69,752,200	140,138,483		135,372,711
Pension related amounts	2,300,782		3,103,229		733,202		1,066,540	3,033,984		4,169,769
Total Deferred Outflows										
of Resources	2,300,782		3,103,229		733,202		1,066,540	3,033,984		4,169,769
Long-term liabilities	29,774,727		27,238,629		14,845,278		17,387,561	44,620,005		44,626,190
Other liabilities	1,304,824		2,493,603		3,024,711		1,617,810	4,329,535		4,111,413
Total Liabilities	31,079,551		29,732,232		17,869,989		19,005,371	48,949,540		48,737,603
Unearned revenue	10,338,371		10,944,230		-		408,985	10,338,371		11,353,215
Pension related amounts	986,164		-		310,056		-	1,296,220		-
Total Deferred Inflows										
of Resources	11,324,535		10,944,230		310,056		408,985	11,634,591		11,353,215
Net investment in										
capital assets	18,683,527		19,190,712		39,343,187		36,484,386	57,442,764		55,009,388
Restricted	3,226,847		1,969,261		3,150,246		3,091,634	6,377,093		5,060,895
Unrestricted	6,854,555		6,887,305		11,329,974		11,828,364	18,768,479		19,381,379
Total Net Position	\$ 28,764,929	\$	28,047,278	\$	53,823,407	\$	51,404,384	\$ 82,588,336	\$	79,451,662

The largest portion of the city's net position (69.6%) reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and infrastructure), less any debt used to acquire those assets that is still outstanding. The city uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the city's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the city's net position (7.7%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (22.7%) may be used to meet the government's ongoing obligation to citizens and creditors.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) As of and For the Year Ended December 31, 2017

## FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

A summary of the city's Statement of Activities is presented below.

#### Table 2 Condensed Statement of Revenues, Expenses and Changes in Net Position

	Govern Activ		Busines Activ	ss Type	Tota	Totals			
	2017	2016	2017	2016	2017	2016			
REVENUES									
Program Revenues									
Charges for services	\$ 3,153,669	\$ 2,883,638	\$ 20,698,407	\$ 20,328,506	\$ 23,852,076	\$ 23,212,144			
Operating grants and	<b>+</b> 0,100,000	<b>+</b> =,,	<b>+</b> ==,===,	+,,	,,	¥ _=,=,=,			
contributions	1,970,337	1,728,580	39,527	36,747	2,009,864	1,765,327			
Capital grants and	. ,		•	,	, ,	, ,			
contributions	871,798	55,913	826,708	1,741,957	1,698,506	1,797,870			
General Revenues	,	,	•		, ,	, ,			
Property taxes	9,035,500	8,662,381	-	-	9,035,500	8,662,381			
Other taxes	138,899	134,647	-	-	138,899	134,647			
Intergovernmental	952,028	856,350	-	-	952,028	856,350			
Other	696,717	590,062	159,538	122,793	856,255	712,855			
Total Revenues	16,818,948	14,911,571	21,724,180	22,230,003	38,543,128	37,141,574			
						_			
EXPENSES									
General government	1,707,389	2,092,522	-	-	1,707,389	2,092,522			
Public safety	5,985,472	4,101,812	-	-	5,985,472	4,101,812			
Public works	2,949,608	3,227,449	-	-	2,949,608	3,227,449			
Culture, education and									
recreation	4,840,325	3,793,485	-	=	4,840,325	3,793,485			
Conservation and development	1,045,047	1,725,503	-	-	1,045,047	1,725,503			
Water	-	-	1,547,915	1,559,150	1,547,915	1,559,150			
Wastewater	-	-	1,958,873	1,964,246	1,958,873	1,964,246			
Electric	-	-	14,392,196	14,577,775	14,392,196	14,577,775			
EMS	-	-	466,301	665,127	466,301	665,127			
Storm sewer	-	-	692,035	469,033	692,035	469,033			
Interest and fiscal charges	591,872	493,337	-	-	591,872	493,337			
Total Expenses	17,119,713	15,434,108	19,057,320	19,235,331	36,177,033	34,669,439			
Income Before Transfers	(300,765)	(522,537)	2,666,860	2,994,672	2,366,095	2,472,135			
Transfers	247,837	74,498	(247,837)	(74,498)	-				
Change in Net Position	(52,928)	(448,039)	2,419,023	2,920,174	2,366,095	2,472,135			
Beginning Net Position (as restated)	28,817,857	28,495,317	51,404,384	48,484,210	80,222,241	76,979,527			
ENDING NET POSITION	\$ 28,764,929	\$ 28,047,278	\$ 53,823,407	\$ 51,404,384	\$ 82,588,336	\$ 79,451,662			

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

As previously noted, the Statement of Net Position shows the change in financial position of net position. The specific nature or source of these changes then becomes more evident in the Statement of Revenues, Expenses and Changes in Net Position as shown above in Table 2.

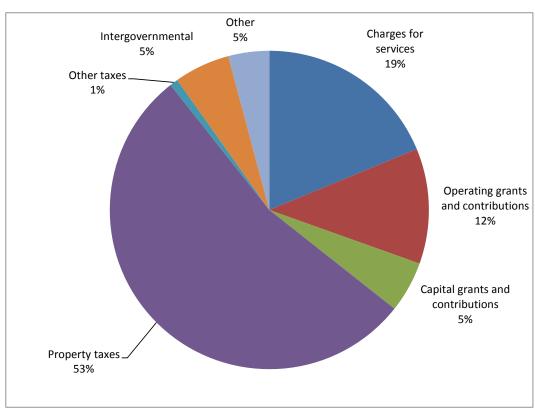
#### **Governmental Activities – Revenues**

Governmental activities decreased the city's net position by \$52,928. This decrease is primarily a result of an increase in public safety and culture and recreation expenditures.

Program revenues are those revenues that can be directly related to a particular activity, whereas general revenues represent revenues that are not directly related to one specific function. General revenues include state aids and investment income. Charges for services are primarily made up of licenses, permits, public charges for services such as library, garbage, recycling, park, and recreation fees. Operating grants are mainly from state resources received for highway maintenance and recycling programs. Capital grants fluctuate annually and are received to assist the city in capital asset purchases.

Property taxes are the largest revenue source for the governmental activities accounting for 53% of total revenues.

#### **Governmental Activities by Revenue Source**



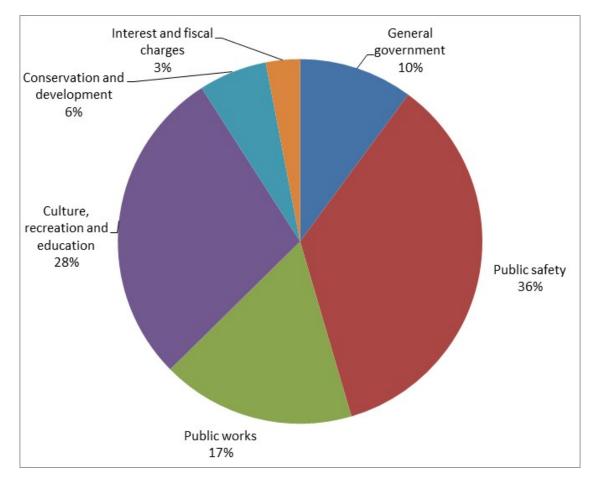
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

#### **Governmental Activities – Expenses**

Governmental activities expenses are broken down into various functions. General government includes administrative type costs including Council, Clerk, Finance, Legal and Assessment services. Costs associated with the city's Police Department and Fire services are shown within the public safety function. The public works function includes expenses for street and sidewalk maintenance, winter and forestry operations, and refuse and recycling efforts. Health and human services include the senior center, parks, recreation, cemetery and cable television. Conservation and development are the expenses of the planning department and TIF funds.

#### **Governmental Activities Expenses Shown by Function**



MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

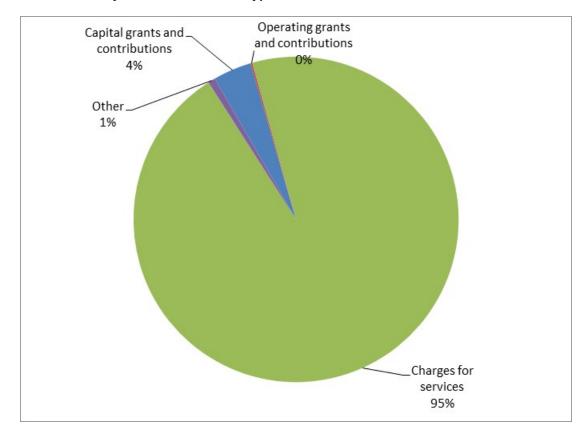
## FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

#### **Business Type Activities**

Business-type activities increased the City of Stoughton's net position by \$2,419,023. The net investment in capital assets increased by approximately 7.8% or \$2,858,801. This is due primarily to the fact that each of the utilities had more capital asset additions than debt issued to acquire capital assets.

As shown on the following chart, the major source of revenues for the business-type activities is charges for services; other revenues include grants, contributions and investment income.

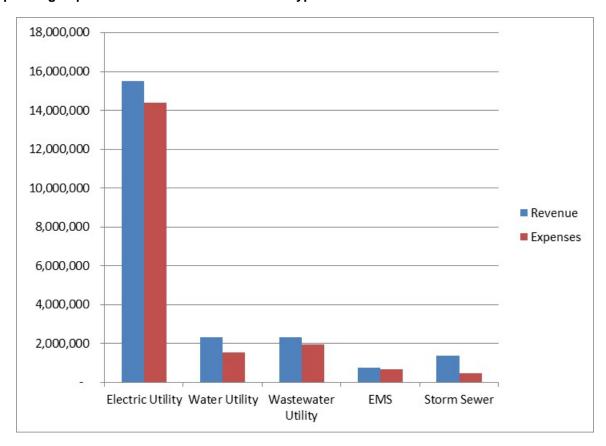
#### **Revenues by Source - Business Type Activities**



MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

#### Operating Expenses and Revenues - Business-type Activities



#### **Governmental Funds**

The focus of the City of Stoughton's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the city's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the government's net resources available for spending at the end of the fiscal year.

At December 31, 2017, the city's governmental funds reported combined fund balances of \$16,446,494. Approximately 17.6% of this amount, \$2,895,358, constitutes the unassigned fund balance, which is available to meet the city's current and future needs. An additional \$12,402,162 is included in the restricted, committed, or assigned category which has been designated for specific projects or expenditures. The remaining \$1,148,974 is nonspendable for prepaid expenditures, long-term receivables, noncurrent assets, or CVMIC equity.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

#### **General Fund**

The city's general fund is the chief operating fund of the city. Total fund balance in the general fund increased \$453,690 or 8.4%. These changes are primarily due to an overall savings in the 2017 operating budget. See the following General Fund Budgetary Highlights section for further details.

The city has a formal minimum fund balance policy. That policy is to maintain an unassigned general fund balance within a range of 20% to 25% of general fund annual budgeted expenditures. The unassigned general fund balance at year-end was \$3,743,097 or 28.9% of 2017 general fund budgeted expenditures.

#### **Debt Service Fund**

The city's debt service fund accounts for the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs. The entire fund balance of \$480,476, which is a decrease of \$2,946,942 from the prior year, mainly because of crossover refunding payment, is restricted for future debt service.

#### **Construction Capital Projects Fund**

The city's construction capital projects fund accounts for the funds accumulated for the purpose of obtaining capital assets or for capital projects and other expenditures that are unique and are not normal operating or maintenance type expenditures reportable within the general fund or other governmental funds. The total fund balance as of December 31, 2017 is \$4,548,652. \$2,131,368 of this is assigned for the completion of projects that were begun but were not fully complete by year-end and remaining \$2,417,284 is restricted because of unspent proceeds.

#### **Outlay - Capital Projects Fund**

The city's outlay fund accounts for the funds accumulated for the purpose of obtaining capital equipment and other capital assets. Entire fund balance of \$604,927, which is an increase of \$381,200 from the prior year, is assigned for completion of future capital projects.

#### Tax Incremental District No. 7

TID No. 7 was created in 2015. The entire fund balance of \$1,089,649, which is an increase of \$33,802, is restricted for future TID projects.

#### **Nonmajor Governmental Funds**

Fund balance of all other governmental funds is \$3,843,491, an increase of \$790,536 from the prior year.

#### **Proprietary Funds**

The City of Stoughton's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the city's business-type activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

#### **Internal Service Fund**

In December 2011, the city paid off its Wisconsin Retirement System Unfunded Actuarial Accrued Liability. The city borrowed money from the Electric Utility to pay off its portion of liability. This advance has been recorded in the Retirement Fund, which is an Internal Service Fund that the city created for this purpose. The internal service fund had a deficit of \$337,463 as of December 31, 2017, which represents the amount to be paid to the Electric Utility and funded through future years' charges to governmental funds.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The General Fund budget had total appropriations, including those for transfers out, of \$12,934,046. Actual expenditures and transfers out were \$12,713,456, resulting in a \$220,590 favorable variance. Total revenues and other sources were \$13,167,146, \$321,659 more than the budget. Further details can be found in the budget to actual section of this report and the city's year-end budget to actual report.

#### **CAPITAL ASSETS**

At the end of 2017, the city had invested a total of \$94,401,867 in capital assets. This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

		Governr Activ				Business Type Activities				Totals			
	_	2017		2016		2017		2016		2017		2016	
Land and other assets													
not being depreciated	\$	12,413,292	\$	12,277,840	\$	3,436,585	\$	1,378,406	\$	15,849,877	\$	13,656,246	
Buildings & improvements		15,865,366		15,609,683		1,240,308		1,240,308		17,105,674		16,849,991	
Machinery & equipment		10,731,759		10,141,858		842,543		842,543		11,574,302		10,984,401	
Infrastructure		30,586,683		29,168,741		-		-		30,586,683		29,168,741	
Utility plant		-		-		83,352,170		79,908,979		83,352,170		79,908,979	
Total Capital Assets		69,597,100		67,198,122		88,871,606		83,370,236		158,468,706		150,568,358	
Less: Accumulated depreciation		(29,599,504)		(28,726,184)		(34,467,335)		(32,353,136)		(64,066,839)		(61,079,320)	
NET CAPITAL ASSETS	\$	39,997,596	\$	38,471,938	\$	54,404,271	\$	51,017,100	\$	94,401,867	\$	89,489,038	

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended December 31, 2017

#### **CAPITAL ASSETS** (cont.)

Major capital asset events during the current fiscal year included the following:

#### **Governmental Activities**

- Infrastructure reconstruction projects of sidewalks throughout the city and street reconstruction.
- · Various equipment purchases.

#### **Business-type Activities**

 Business-type activities capital assets increased mainly due to additions and replacements to utility plant and the addition of the business park detention basin.

#### **LONG-TERM DEBT**

At December 31, 2017, the city had \$42,263,637 of long-term bonds and notes outstanding. \$13,005,714 of this is revenue debt, \$4,775,000 is note anticipation notes, and the rest relates to general obligation issues. Total long-term bonds and loans outstanding at December 31, 2017 increased by \$215,717. In accordance with Wisconsin Statutes, total general obligation indebtedness of the city may not exceed 5% of the equalized value of taxable property within the city's jurisdiction. The debt limit as of December 31, 2017 was \$53,277,055. Total general obligation debt outstanding at year end was \$24,482,923. Therefore, the city was at 46% of the legal debt limit.

The city has a debt policy to maintain total outstanding general obligation debt at 4% or less of the equalized value. The city's outstanding general obligation debt was at 2.3%.

#### **CURRENTLY KNOWN FACTS/ECONOMIC CONDITIONS**

All currently known facts and economic conditions were considered in preparing the 2018 city budget. None of these conditions are anticipated to change the overall financial position of the city.

#### **REQUESTS FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the city's finances. If you have questions about this report or need any additional information, contact the City of Stoughton Finance Director.

## STATEMENT OF NET POSITION As of December 31, 2017

	Governmental	Business-type	
	Activities	Activities	Totals
ASSETS			
Cash and investments	\$ 15,542,362	\$ 10,424,538	\$ 25,966,900
Receivables (net)	11,123,175	2,772,498	13,895,673
Internal balances	408,216	(408,216)	
Inventories and prepaid items	413,282	420,708	833,990
Investment in mutual insurance company	257,805	2 240 665	257,805
Restricted cash and investments Other assets	-	3,210,665 445,786	3,210,665 445,786
Land held for resale	1,125,797	445,760	1,125,797
Capital Assets	1,120,707		1,120,707
Capital assets not being depreciated	12,413,292	3,436,585	15,849,877
Capital assets net of depreciation	27,584,304	50,967,686	78,551,990
Total Assets	68,868,233	71,270,250	140,138,483
DEFERRED OUTFLOWS OF RESOURCES			
Pension related amounts	2,300,782	733,202	3,033,984
Total Deferred Outflows of Resources	2,300,782	733,202	3,033,984
LIABILITIES			
Accounts payable	496,518	1,297,467	1,793,985
Accrued liabilities and deposits	524,959	292,593	817,552
Other liabilities	283,347	21,114	304,461
Liabilities Payable from Restricted Assets	200,011	21,111	001,101
Current portion of revenue bonds	-	1,353,118	1,353,118
Accrued interest	_	60,419	60,419
Noncurrent Liabilities			
Due within one year	7,644,119	380,970	8,025,089
Due in more than one year	22,130,608	14,464,308	36,594,916
Total Liabilities	31,079,551	17,869,989	48,949,540
DEFERRED INFLOWS OF RESOURCES			
Unearned revenue	10,338,371	_	10,338,371
Pension related amounts	986,164	310,056	1,296,220
Total Deferred Inflows of Resources	11,324,535	310,056	11,634,591
NET POSITION			
Net investment in capital assets	18,683,527	39,343,187	57,442,764
Restricted for			
Debt service	263,570	2,015,999	2,279,569
Firemen pension	794,510	-	794,510
Equipment replacement	1 407 000	1,134,247	1,134,247
TID activities Library	1,497,009 212,470	-	1,497,009 212,470
Impact fees	402,914	- -	402,914
Grants and loans	56,374		56,374
Unrestricted	6,854,555	11,329,974	<u> 18,768,479</u>
223004	2,301,000		
TOTAL NET POSITION	\$ 28,764,929	\$ 53,823,407	\$ 82,588,336
IOIALILIIOIIIOII		,	

# STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

				Prog	gram Revenue	S	
<u>Functions/Programs</u>	 Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and contributions
Governmental Activities							
General government	\$ 1,707,389	\$	175,809	\$	165,211	\$	-
Public safety	5,985,472		582,715		328,532		59,866
Public works	2,949,608		1,051,113		718,616		811,932
Culture, recreation and education	4,840,325		1,010,322		738,648		-
Conservation and development	1,045,047		333,710		800		-
Interest and fiscal charges	 591,872		<u> </u>		18,530		
Total Governmental Activities	17,119,713		3,153,669	_	1,970,337		871,798
Business-type Activities							
Water	1,547,915		2,071,229		_		236,136
Wastewater	1,958,873		2,051,313		_		224,299
Electric	14,392,196		15,249,623		_		120,147
EMS	466,301		602,208		30,821		-
Storm sewer	 692,035		724,034		8,706		246,126
Total Business-type Activities	 19,057,320	_	20,698,407		39,527	_	826,708
Total	\$ 36,177,033	\$	23,852,076	\$	2,009,864	\$	1,698,506

#### **General Revenues**

Taxes

Property taxes, levied for general purposes

Property taxes, levied for TIF districts

Other taxes

Intergovernmental revenues not restricted to specific programs Investment income

Miscellaneous

**Total General Revenues** 

**Transfers** 

#### Change in net position

NET POSITION - Beginning of Year (as restated)

**NET POSITION - END OF YEAR** 

Governmental Activities	Business-type Activities	Totals
\$ (1,366,369) (5,014,359) (367,947) (3,091,355) (710,537) (573,342) (11,123,909)	\$ - - - - - -	\$ (1,366,369) (5,014,359) (367,947) (3,091,355) (710,537) (573,342) (11,123,909)
	759,450 316,739 977,574 166,728 286,831 2,507,322	759,450 316,739 977,574 166,728 286,831 2,507,322 (8,616,587)
8,120,215 915,285 138,899 952,028 187,915 508,802 10,823,144 247,837	- - - 155,527 <u>4,011</u> 159,538 (247,837)	8,120,215 915,285 138,899 952,028 343,442 512,813 10,982,682
(52,928)	2,419,023	2,366,095
\$ 28,764,929	\$ 53,823,407	<u>\$ 82,588,336</u>

## BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2017

	_	General	De	ebt Service	C	construction Capital Projects	Outlay
ASSETS							
Cash and investments	\$	4,114,197	\$	193,706	\$	4,646,399	\$ 391,272
Receivables (net)							
Taxes		9,265,194		_		_	-
Delinquent personal property tax		38,154		_		_	-
Accounts		302,195		-		40,311	-
Special assessments		-		-		-	-
Delinquent special assessments		7,979		-		-	-
Leases		-		19,128		-	-
Loans		-		-		-	-
Due from other funds		922,758		286,770		14,606	-
Advances to other funds		643,244		-		-	-
Other investments		257,805		-		-	-
Prepaid items		4,440					 276,370
TOTAL ASSETS	\$	15,555,966	\$	499,604	\$	4,701,316	\$ 667,642

ΠF District o. 7 Capital Projects	Nonmajor overnmental Funds	Totals
\$ 1,081,452	\$ 5,115,336	\$ 15,542,362
415,963	775,103	10,456,260
- 11,127	72,810	38,154 426,443
-	125,211	125,211
-	-	7,979
-	-	19,128
_	50,000	50,000
-	7,413	1,231,547
-	-	643,244
-	-	257,805
 	 132,472	 413,282
\$ 1,508,542	\$ 6,278,345	\$ 29,211,415

## BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2017

	General	Debt Service	Construction Capital Projects	Outlay
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities				
Accounts payable	\$ 173,016	5 \$ -	\$ 152,664	\$ 62,715
Accrued liabilities	230,324	-	-	-
Deposits	7,79	-	-	-
Other liabilities			-	-
Due to other funds	14,626		-	-
Due to other governments	2,659	-	-	-
Advances from other funds	400.447	<del></del>	450,004	
Total Liabilities	428,416	<u> </u>	<u>152,664</u>	<u>62,715</u>
Deferred Inflows of Resources				
Unearned revenues	9,248,25		-	-
Unavailable revenues	-	<u> 19,128</u>		
Total Deferred Inflows of Resources	9,248,25	<u>19,128</u>		<del>-</del>
Fund Balances (Deficit)				
Nonspendable for prepaid items	4,440	) -	-	-
Nonspendable for non-current interfunds	708,124		-	-
Nonspendable for delinquent items	46,133		-	-
Nonspendable for CVMIC Equity	257,805		<u>-</u>	-
Restricted		- 480,476	2,417,284	-
Committed	4 440 70		-	-
Assigned	1,119,700		2,131,368	604,927
Unassigned (deficit) Total Fund Balances	3,743,097 5,879,299		4,548,652	604,927
Total Fully Balances	5,619,298	400,470	4,540,052	004,921
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND	\$ 15,555,966	6 \$ 499,604	\$ 4,701,316	\$ 667,642
BALANCES	ψ 13,333,900	φ 499,004	ψ 4,101,310	ψ 007,042

TIF District No. 7 Capital Projects	Nonmajor Governmental Funds	Totals
\$ 539 - 2,391 2,930	\$ 104,925 15,419 33,000 283,347 471,242 - 643,244 1,551,177	\$ 493,859 245,743 43,182 283,347 485,868 2,659 643,244 2,197,902
415,963 415,963	674,157 209,520 883,677	10,338,371 228,648 10,567,019
1,089,649 - - 1,089,649	132,472 - - 2,833,260 970,638 754,860 (847,739) 3,843,491	136,912 708,124 46,133 257,805 6,820,669 970,638 4,610,855 2,895,358 16,446,494
\$ 1,508,542	\$ 6,278,345	\$ 29,211,415

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION As of December 31, 2017

Total Ford Balance Community Fords	Φ.	40 440 404
Total Fund Balances - Governmental Funds	\$	16,446,494
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds. See Note II. A.		39,997,596
Land held for resale.		1,125,797
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.		228,648
The net pension liability does not relate to current financial resources and is not reported in the governmental funds.		(1,554,024)
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		2,300,782
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		(986,164)
Internal service funds are reported in the statement of net position as governmental activities.		(337,463)
Some liabilities, including long-term debt, are not due and payable in the current period and, therefore, are not reported in the funds. See Note II. A.		(28,456,737)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	28,764,929

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

	_	General	<u>D</u>	ebt Service	_	Construction Capital Projects	_	Outlay
REVENUES								
Taxes	\$	8,154,172	\$	-	\$	-	\$	-
Intergovernmental		1,730,666		18,530		36,200		223,857
Licenses and permits		206,157		-		-		-
Fines, forfeitures and penalties		134,649		-		-		-
Public charges for services		1,431,359		_		_		_
Intergovernmental charges for services		60,391		48,783		_		_
Special assessments		13,600		.0,.00		_		_
Investment income		85,048		_		55,945		_
Miscellaneous				60,844		33,343		_
	-	511,434			_	00.445		202 057
Total Revenues	_	12,327,476		128,157	_	92,145	_	223,857
EXPENDITURES								
Current								
General government		1,660,722		-		-		-
Public safety		3,884,807		-		-		_
Public works		2,034,622		_		_		_
Culture, recreation and education		1,514,881		_		_		_
Conservation and development				_		_		_
Capital Outlay						1,997,716		1,925,608
Debt Service		-		-		1,997,710		1,925,000
				0.500.504				
Principal		-		2,593,534		-		0.740
Interest and fiscal charges		-		478,487	_	37,233		6,710
Total Expenditures	_	9,095,032	_	3,072,021	_	2,034,949		1,932,318
Excess (deficiency) of revenues over								
expenditures		3,232,444		(2,943,864)	_	(1,942,804)		<u>(1,708,461</u> )
OTHER FINANCING SOURCES (USES)								
Debt issued						4,415,000		1,865,000
		-		- 175,582		4,415,000		1,005,000
Premium on debt		-		•		-		-
Payment to refunding escrow		-		(3,207,367)		-		-
Property sales		-						24,661
Transfers in		839,670		3,028,707		242,711		200,000
Transfers out		(3,618,424)			_	<u> </u>		
Total Other Financing Sources (Uses)		<u>(2,778,754</u> )		(3,078)	_	4,657,711		2,089,661
Net Change in Fund Balances		453,690		(2,946,942)		2,714,907		381,200
FUND DALANOEO Destroito e «CV» e «								
FUND BALANCES - Beginning of Year (as restated)		5,425,609		3,427,418		1,833,745		223,727
		3, 123,000		5,121,110	_	1,000,110		,,
<b>FUND BALANCES - END OF YEAR</b>	\$	5,879,299	\$	480,476	\$	4,548,652	\$	604,927

TIF District No. 7 Capital Projects	Nonmajor Governmental Funds	Totals
\$ 242,013 - - - - - - - 8,449	\$ 756,255 343,117 - 1,089,052 - 200,333 38,473 519,508	\$ 9,152,440 2,352,370 206,157 134,649 2,520,411 109,174 213,933 187,915 1,091,786
250,462	2,946,738	15,968,835
- - - - 24,917 75,684	946 41,072 - 2,057,911 37,226 995,440	1,661,668 3,925,879 2,034,622 3,572,792 62,143 4,994,448
100,601	3,374 3,135,969	2,593,534 525,804 19,370,890
149,861	(189,231)	(3,402,055)
(116,059) (116,059) (33,802	805,000 - - 977,514 (802,747) 979,767 790,536	7,085,000 175,582 (3,207,367) 24,661 5,288,602 (4,537,230) 4,829,248 1,427,193
1,055,847	3,052,955	<u> 15,019,301</u>
<u>\$ 1,089,649</u>	<u>\$ 3,843,491</u>	<u>\$ 16,446,494</u>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2017

Net change in fund balances - total governmental funds	\$ 1,427,193
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the statement of activities.  Capital outlay is reported as an expenditure in the fund financial statements but is capitalized in the government-wide financial statements  Some items reported as capital outlay were not capitalized  Depreciation is reported in the government-wide financial statements  Net book value of assets retired  Contributed capital assets are reported as revenues in the government-wide financial statements.  Capital assets contributed to business-type activities are reported as capital outlay in the fund financial statements.	4,994,448 (1,475,386) (1,790,803) (510,998) 811,932 (503,535)
Property held for resale recorded as an asset in the government-wide statements but reported as a capital outlay in the fund financial statements.	150,693
Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.  Special assessments Lease activity	42,691 (55,000)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Debt issued Principal repaid	(7,085,000) 5,773,534
Governmental funds report debt premiums and discounts as other financing sources (uses) or expenditures. However, in the statement of net position, these are reported as additions to or deductions from long-term debt. These are allocated over the period the debt is outstanding in the statement of activities and are reported as interest expense.  Premium on debt issued Amortization	(175,582) 10,416
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  Compensated absences  Net pension liability  Deferred outflows of resources related to pensions  Deferred inflows of resources related to pensions  Accrued interest on debt	(61,505) (997,961) (802,447) 204,309 (49,117)
Internal service funds are used by management to charge self insurance costs to individual funds. The change in net position of the internal service fund reported with governmental activities.	<u>39,190</u>
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (52,928)

## STATEMENT OF NET POSITION PROPRIETARY FUNDS As of December 31, 2017

## Business-type Activities - Enterprise Funds

	 Water		Wastewater		Electric	
ASSETS					_	
Current Assets						
Cash and investments	\$ 292,435	\$	1,361,952	\$	6,786,544	
Receivables						
Other receivables	221,843		219,178		1,759,804	
Interest receivable	1,271		4,229		23,727	
Current portion of special assessments	29,026		19,905		-	
Due from other funds	238,930		164,633		10,182	
Current portion of advance to other funds	- 		-		41,375	
Inventories	41,401		-		153,499	
Prepaid items	2,692		3,363		8,402	
Restricted Assets					=00.400	
Redemption account	 262,397		333,597	_	503,126	
Total Current Assets	 1,089,995		2,106,857	_	9,286,659	
Noncurrent Assets						
Restricted Assets						
Reserve account	244,677		_		649,338	
Depreciation account	25,000		33,283		25,000	
Replacement account			1,134,247			
Capital Assets			.,,			
Land and land rights	430,131		_		220,797	
Construction in progress	5,693		59,092		2,358,222	
Plant in service	22,523,484		29,532,551		28,960,084	
Property held for future use	-		-		352,664	
Less: Accumulated depreciation	(7,110,163)	(	(10,994,875)	(	15,289,472)	
Other Assets	,	`	,	•	,	
Special assessments	203,181		139,336		_	
Preliminary survey and investigation	9,245		10,093		-	
Plant and maintenance reserve account	186,538		-		510,846	
Sick leave reserve account	99,237		124,633		176,481	
Advance to other funds	-		-		296,088	
Investment in ATC	-		-		389,457	
Non-utility property (net of amortization)	 26,358	_		_	10,633	
Total Noncurrent Assets	 <u>16,643,381</u>	_	20,038,360		18,660,138	
Total Assets	 17,733,376		22,145,217		27,946,797	
DEFERRED OUTFLOWS OF RESOURCES Pension related amounts	 136,127		<u> 151,361</u>		405,146	
Total Deferred Outflows of Resources	136,127		151,361		405,146	

	Business-typ Enterpris			
	Nonmajor Enterprise			Governmental Activities - Internal
_	Funds	_	Totals	Service Fund
\$	885,872	\$	9,326,803	\$ -
	150,998		2,351,823	_
	-		29,227	-
	-		48,931	-
	42,903		456,648	-
	-		41,375	-
	- 244 254		194,900	-
	211,351		225,808	-
	_		1,099,120	_
	1,291,124		13,774,635	
	_		_	
	_		894,015	_
	_		83,283	_
	_ _		1,134,247	
			1,101,211	
	9,986		660,914	-
	-		2,423,007	-
	4,418,902		85,435,021	-
	- (4.070.005)		352,664	-
	(1,072,825)	(	(34,467,335)	-
	_		342,517	_
	_		19,338	_
	_		697,384	_
	-		400,351	-
	-		296,088	-
	-		389,457	-
_	<u> </u>		36,991	
_	3,356,063	_	58,697,942	
	4.047.407		70 470 577	
_	<u>4,647,187</u>	_	72,472,577	
	40,568		733,202	-
	40,568		733,202	

## STATEMENT OF NET POSITION PROPRIETARY FUNDS As of December 31, 2017

## Business-type Activities - Enterprise Funds

	10	/ater	\Mag	stewater		Electric
		alei	vvas	stewater		Electric
LIABILITIES						
Current Liabilities						
Accounts payable	\$	41,086	\$	15,513	\$	1,217,494
Accrued liabilities	Ψ	12,671	Ψ	15,173	Ψ	117,316
Public benefits		12,011		13,173		21,114
Deposits						119,724
Due to other funds		446,538		20,147		459,897
Current portion of general obligation debt		51,000		34,000		-100,007
Current portion of advance		31,000		34,000		_
Liabilities Payable from Restricted Assets		_		_		_
Current portion of revenue bonds		318,415		424,703		610,000
Accrued interest				20,876		31,928
Total Current Liabilities		7,615				2,577,473
Total Current Liabilities		<u>877,325</u>		530,412		2,577,473
Noncurrent Liabilities						
Long-Term Debt						
Customer advances for construction						28,641
	2	302,332	4	,320,264		5,030,000
Revenue bonds payable	۷,		4,	,320,204		
Unamortized debt premium		29,046		240,000		108,833
General obligation debt payable		372,000		248,000		476 404
Compensated absences		99,237		124,633		176,481
Net pension liability		21,314		22,833		52,947
Advances from other funds				745 700		<u>-</u>
Total Noncurrent Liabilities	2,	823,929	4,	,715,730	_	5,396,902
Total Liabilities	3,	701,254	5	,246,142		7,974,375
DEFERRED INFLOWS OF RESOURCES						
Pension related amounts		57,271		65,246		169,885
Total Deferred Inflows of Resources		57,271		65,246		169,885
NET POSITION (PERIOT)						
NET POSITION (DEFICIT)	40	770 050	40	ECO 004		40.050.400
Net investment in capital assets	12,	776,352	13,	,569,801		10,853,462
Restricted for		E04 4E0		040.004		4 445 500
Debt service		524,459		346,004		1,145,536
Equipment replacement		-		,134,247		-
Unrestricted (deficit)		<u>810,167</u>	1,	,935,138	_	8,208,685
TOTAL NET POSITION (DEFICIT)	<u>\$ 14,</u>	110,978	<u>\$ 16.</u>	,985,190	\$	20,207,683

Business-typ Enterpris			
Nonmajor Enterprise Funds		Totala	Governmental Activities - Internal
runus	_	Totals	Service Funds
\$ 23,374 27,709	\$	1,297,467 172,869	\$ -
-		21,114 119,724	-
275,745 295,970		1,202,327 380,970	-
293,970		300,970	41,375
-		1,353,118	-
 622,798	_	60,419 4,608,008	41,375
-		28,641	-
-		11,652,596 137,879	-
1,489,381		2,109,381	-
32,946 5,420		433,297 102,514	-
<u> </u>	_	<u> </u>	296,088
 1,527,747	_	14,464,308	296,088
 2,150,545		19,072,316	337,463
 17,654		310,056	
 17,654		310,056	
2,143,572		39,343,187	-
-		2,015,999	-
- 375,984		1,134,247 11,329,974	(337,463)
 	_		(301,130)
\$ 2,519,556	\$	53,823,407	<u>\$ (337,463</u> )

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Year Ended December 31, 2017

	Business-typ	e Activities - Ent	erprise Funds
	<u>Water</u>	Wastewater	Electric
OPERATING REVENUES	\$ 2,071,229	\$ 2,051,313	\$ 15,249,623
OPERATING EXPENSES			
Operation and maintenance	1,049,770	1,012,657	13,257,421
Depreciation	444,601	811,239	1,019,024
Total Operating Expenses	1,494,371	1,823,896	14,276,445
Operating Income	576,858	227,417	973,178
NONOPERATING REVENUES (EXPENSES)			
Investment income	22,208	33,367	92,681
Interest and fiscal charges	(55,856)	(134,977)	(128,148)
Miscellaneous expenses	(4,280)	-	(10,342)
Interest subsidy	-	-	-
Amortization of premium	6,592	-	22,739
Miscellaneous revenue Intergovernmental grants	-	-	4,011
Total Nonoperating Revenues (Expenses)	(31,336)	(101,610)	(19,059)
Total Nonoperating Nevertues (Expenses)	(01,000)	(101,010)	(10,000)
Income Before Contributions and Transfers	545,522	125,807	954,119
CONTRIBUTIONS AND TRANSFERS			
Contributions in aid of construction	236,136	224,299	120,147
Capital contributions - city	-	-	-
Transfers in	-	-	-
Transfers out Total Contributions and Transfers	<u>(424,048)</u>	224,299	(407,324)
Total Contributions and Transfers	(187,912)	224,299	(287,177)
Change in Net Position	357,610	350,106	666,942
NET POSITION (DEFICIT) - Beginning of Year	13,753,368	16,635,084	19,540,741
NET POSITION (DEFICIT) - END OF YEAR	\$ 14,110,978	\$ 16,985,190	\$ 20,207,683

	oe Activities - se Funds	
Nonmajor Enterprise Funds	Totals	Governmental Activities - Internal Service Fund
\$ 1,326,242	\$ 20,698,407	\$ 50,490
933,971 178,182 1,112,153	16,253,819 2,453,046 18,706,865	
214,089	1,991,542	50,490
7,271 (46,183) - 10,670 - - 28,857 615	155,527 (365,164) (14,622) 10,670 29,331 4,011 28,857 (151,390)	(11,300) - - - - - (11,300) 39,190
246,126 503,535 80,000 829,661 1,044,365	826,708 503,535 80,000 (831,372) 578,871 2,419,023	39,190
1,475,191	51,404,384	(376,653)
\$ 2,519,556	\$ 53,823,407	<u>\$ (337,463)</u>

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2017

		Business-typ	e A	ctivities - Ente	rpri	se Funds
		Water	_\	Wastewater		Electric
CASH FLOWS FROM OPERATING ACTIVITIES	-					_
Received from customers	\$	2,077,982	\$	2,041,099	\$	15,132,657
Received from municipality for services		-		_		122.007
Received for street lighting Paid to suppliers for goods and services		(643,222)		(622,707)		133,097 (12,503,353)
Paid to suppliers for goods and services  Paid to employees for services		(388,217)		(396,063)		(784,281)
Net Cash Flows From Operating Activities		1,046,543		1,022,329	_	1,978,120
riot out in items is one operating riot into		.,0.0,0.0		.,0==,0=0		.,0.0,0
CASH FLOWS FROM INVESTING ACTIVITIES						
Investments sold and matured		212,292		242,360		704,983
Investment income		21,080		50,644		79,824
Investments purchased		(194,506)		(240,466)		(466,567)
Dividends from ATC		20.066	_	52,538	_	21,520 339,760
Net Cash Flows From Investing Activities		38,866	_	52,536	_	339,760
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Paid to municipality for tax equivalent		(387,855)				(376,785)
Received from municipality principal on Wisconsin Retirement		(307,033)		_		(370,703)
UAAL advance		_		_		39,190
Received from municipality interest on Wisconsin Retirement						,
UAAL advance		-		-		11,300
Transfers to/from other funds		(3,743)		-		(12,698)
Paid to utilities principal on Wisconsin Retirement UAAL advance		-		-		-
Paid to utilities interest on Wisconsin Retirement UAAL advance		-		-		-
Advances from other funds		(391,598)	_		_	(338,993)
Net Cash Flows From Noncapital Financing Activities		(391,396)	_	<u>-</u>	_	(336,993)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Debt issued		_		_		_
Debt retired		(373,677)		(447,396)		(610,000)
Interest paid		(56,726)		(137,032)		(166,122)
Special assessments received		65,134		44,666		-
Acquisition and construction of capital assets		(833,246)		(693,470)		(3,081,826)
Capital contributions received		58,921	_	230,040	_	156,998
Net Cash Flows From Capital and Related Financing Activities		(1,139,594)	_	(1,003,192)	_	(3,700,950)
Net Change in Cash and Cash Equivalents		(445,783)		71,675		(1,722,063)
CASH AND CASH EQUIVALENTS - Beginning of Year		1,079,216	_	2,033,724		6,668,674
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	633,433	\$	2,105,399	\$	4,946,611

Business-type Activities -
Enterprise Funds
Nonmajor
Enterprise

Enterpris	_	
Nonmajor Enterprise Funds	Totals	Governmental Activities - Internal Service Fund
\$ 1,357,386 - (618,080) (509,718) 229,588	\$ 20,609,124 	) <u> </u>
7,271 - - 7,271	1,159,635 158,819 (901,539 21,520 438,435	<u> </u>
80,000 - 32,103 112,103	(764,640 39,190 11,300 63,559 - 32,103 (618,488	- - (39,190) (11,300)
 575,000 (239,676) (41,302) (175,125) 8,706 127,603 476,565 409,307	575,000 (1,670,749 (401,182 109,800 (4,783,667 454,665 (5,716,133 (1,619,606	) - - - ) - - ) - - ) -
\$ 885,872	\$ 8,571,315	<u>\$ -</u>

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended December 31, 2017

Business-type Activities - Enterprise Funds

		Water		Wastewater		Electric	
RECONCILIATION OF OPERATING INCOME TO NET CASH							
FLOWS FROM OPERATING ACTIVITIES	Ф	E70 0E0	Φ.	207 447	Φ.	070 470	
Operating income Nonoperating revenue (expense)	\$	576,858	\$	227,417	\$	973,178 990	
Adjustments to Reconcile Operating Income to Net Cash Flows		-		-		990	
From Operating Activities							
Depreciation		444,601		811,239		1,019,024	
Depreciation charged to other funds		28,133		-		46,140	
Changes in assets, deferred outflows, liabilities and deferred							
inflows							
Customer accounts receivable		(17,660)		(4,749)		6,245	
Other accounts receivable		(507)		(7,888)		(9,871)	
Due from other funds		3,087		13,497		5,107	
Due to other funds		10,824		-		(20,498)	
Inventories		(6,589) (1,864)		(2,328)		9,795 (5,126)	
Prepaid items Accounts payable		(39,891)		(52,094)		(138,180)	
Accrued wages		1,988		(32,094)		(130,100)	
Compensated absences		12,650		3,723		4,670	
Customer deposits				-		13,660	
Other current liabilities		_		(2,153)		9,519	
Public benefits		_		-		(5,537)	
Pension related deferrals and liabilities		34,913		35,665		69,004	
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$	1,046,543	\$	1,022,329	\$	1,978,120	
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE							
STATEMENT OF NET POSITION - PROPRIETARY FUNDS							
Cash and investments	\$	292,435	\$	1,361,952	\$	6,786,544	
Restricted cash and investments							
Redemption account		262,397		333,597		503,126	
Reserve account		244,677		-		649,338	
Depreciation account		25,000		33,283		25,000	
Plant and maintenance reserve account		186,538 99,237		124,633		510,846 176,491	
Sick leave reserve account  Replacement account		99,237		1,134,247		176,481	
Total Cash and Investments		1,110,284		2,987,712		8,651,335	
Less: Noncash equivalents		(476,851)	_	(882,313)	_	(3,704,724)	
CASH AND CASH EQUIVALENTS	\$	633,433	\$	2,105,399	\$	4,946,611	
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES							
Unrealized loss on investments	\$	(14,322)	\$	(31,954)	\$	(21,302)	
Contributed capital assets	\$	210,787	\$		\$	6,384	
ATC earnings allocated	\$	<del>-</del>	\$	_	\$	6,831	
	<u>*</u>		<u>~</u>		<u>~</u>	3,001	

_	Business-typ Enterpris				
	Nonmajor Enterprise Funds		Totalo	Α	vernmental ctivities - rnal Service
_	runus	_	Totals		Fund
\$	214,089 30,821	\$	1,991,542 31,811	\$	50,490 -
	178,182		2,453,046 74,273		-
	41,286 (41,702) 739 - (211,351)		25,122 (59,968) 22,430 (9,674) 3,206 (220,669)		- - - -
	8,391 - 1,907		(221,774) 1,988 22,950		- - -
	935 - 6,291		13,660 8,301 (5,537) 145,873		- - -
\$	229,588	\$	4,276,580	\$	50,490
\$	885,872	\$	9,326,803	\$	_
	- - - -		1,099,120 894,015 83,283 697,384 400,351 1,134,247		- - - - -
	885,872 	_	13,635,203 (5,063,888)		<u> </u>
\$	885,872	\$	8,571,315	\$	
\$				\$	
\$ \$ \$	749,661			\$	
\$	-			\$	

# STATEMENT OF ASSETS AND LIABILITIES AGENCY FUND As of December 31, 2017

ACCETC	Agency Fund
ASSETS Cash and Investments Tax roll receivable	\$ 12,169,925 3,666,816
TOTAL ASSETS	<u>\$ 15,836,741</u>
LIABILITIES  Due to other taxing units	<u>\$ 15,836,741</u>
TOTAL LIABILITIES	<u>\$ 15,836,741</u>

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NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### **NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the City of Stoughton ("the city"), Wisconsin, conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

#### A. REPORTING ENTITY

This report includes all of the funds of the city. The reporting entity for the city consists of the primary government and its component unit. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization. (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of two methods, discrete presentation or blending. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

#### **Blended Component Units**

The Stoughton Redevelopment Authority (RDA) serves all the citizens of the government and is governed by a board of seven Commissioners. The rates for user charges and bond issuance authorizations are approved by the government's council and the government is legally obligated to provide resources in case there are deficiencies in debt service payments and resources are not available from other remedies. The Authority is reported as a special revenue fund. The Authority does not issue separate financial statements.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In June 2015, the GASB issued statement No. 73 - Accounting and Financial Reporting for Pensions and Related Assets that are not within the scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, Accounting and Financial Reporting for Pensions, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also amends certain provisions of Statement No. 67, Financial Reporting for Pension Plans, and Statement 68 for pension plans and pensions that are within their respective scopes. This standard was implemented January 1, 2017.

#### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The city does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### Fund Financial Statements

Financial statements of the city are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### **NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### **B.** GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the city or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the city believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The city reports the following major governmental funds:

- General Fund accounts for the city's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.
- Debt Service Fund used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs, other than TID or enterprise debt.
- Construction capital project fund used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Outlay capital project fund used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition of capital equipment and other capital assets.
- Tax Incremental District (TID) No. 7 capital projects fund used to account for and report financial resources that are restricted, committed, or assigned to expenditures outlined in the TID project plan.

The city reports the following major enterprise funds:

Water Utility - accounts for operations of the water system Wastewater Utility - accounts for operations of the wastewater system Electric Utility - accounts for operations of the electric system

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

The city reports the following nonmajor governmental and enterprise funds:

Special Revenue Funds - used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Library Food Pantry Ambulance Landmarks

Opera House Fire Department Special
Opera House Repair Senior Center Wood Shop
Township Outreach Senior Center Special
Tourism Economic Development
Seniors in Need Redevelopment Authority
Holiday Special Assessments

CDBG K9 Unit

Cemetery Tree Commission

Revolving loan fund Firemen's Pension Fund

Capital Projects Funds - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Fire Equipment TIF District No. 3
Park Acquisition TIF District No. 4
River Trail TIF District No. 5
Building Maintenance TIF District No. 6

Equipment Replacement

Enterprise Funds - used to account for and report any activity for which a fee is charged to external uses for goods or services, and must be used for activities which meet certain debt or cost recovery criteria.

EMS Storm Sewer

In addition, the city reports the following fund types:

Internal Service Fund - used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the city, or to other governmental units, on a cost-reimbursement basis.

Retirement fund

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

#### Fund Financial Statements (cont.)

Agency Fund - used to account for and report assets held by the city in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units.

Tax Collections Fund

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the city's water, wastewater, and electric utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the city considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

#### Fund Financial Statements (cont.)

Intergovernmental aids and grants are recognized as revenues in the period the city is entitled the resources and the amounts are available. Amounts owed to the city which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. Delinquent special assessments being held by the county are reported as receivables and unavailable revenues.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements (other than agency funds) are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water, wastewater, storm sewer, electric utility funds and EMS fund are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

#### 1. Deposits and Investments

For purposes of the statement of cash flows, the city considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of city funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority, or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

The city has adopted an investment policy. That policy follows the state statute for allowable investments, and does not address the risks disclosed in Note IV.A.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note IV.A. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2017, the fair value of the city 's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)
  - 1. Deposits and Investments (cont.)

PMA Financial Network, Inc. is the administrator for the Wisconsin Investment Series Cooperative (WISC). The investment manager for WISC is PMA Financial Network, Inc. The WISC is not registered with the Securities and Exchange Commission, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in WISC are valued at WISC's share price, the price for which the investments could be sold. At December 31, 2017 the city's share of the WISC's assets was substantially equal to the amount reported in these statements.

See Note IV. A. for further information.

#### 2. Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the city, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of assets and liabilities - agency fund.

Property tax calendar - 2017 tax roll:

Lien date and levy date
Tax bills mailed
December 2017
Payment in full, or
First installment due
Second installment due
Personal property taxes in full
Tax sale - 2017 delinquent real estate taxes
December 2017
December 2017
January 31, 2018
January 31, 2018
January 31, 2018
October 2020

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the water, wastewater, and electric utilities because they have the right by law to place substantially all delinquent bills on the tax roll, and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

# D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)

#### 2. Receivables (cont.)

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

It is the city's policy to record unavailable revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year end are presented as restricted fund balance in the fund financial statements.

#### 3. Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

#### 5. Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$15,000 for infrastructure assets, and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)
  - 5. Capital Assets (cont.)

### Government-Wide Statements (cont.)

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	15-75	Years
Land Improvements	15-30	Years
Machinery and Equipment	3-15	Years
Utility System	5-100	Years
Infrastructure	30-75	Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

#### 6. Land Held for Resale

Land held for resale consists of land and improvements and is valued at cost of acquisition, demolition, and site improvement. Properties include both land intended for resale and land designated as a public area. Land held for resale is recorded at historical cost.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)

#### 7. Other Assets

These accounts include costs related to the utility's investment in American Transmission Company ("ATC") and non-utility property.

The electric utility is a member of ATC. ATC was formed by approximately 25 utilities to plan, construct, maintain, monitor and own electric transmission facilities in Wisconsin. The utility owns less than 1/2 of 1 percent of ATC. The investment earns dividends quarterly, some of which is paid in cash and some of which is required to be reinvested. From time to time, the utility has the option to contribute additional funds to maintain their proportionate share of ownership. The asset is valued at net asset value per share which is equal to original cost plus additional contributions and reinvested dividends and approximates fair value.

The water and electric utilities have plant and maintenance reserve accounts. Monthly deposits are made into this account and made available for routine capital projects and other large operating expenses.

The water, wastewater, and electric utilities have sick leave reserve accounts. Upon retirement, these funds are used for insurance coverage for utility employees.

Non-Utility Property

Electric utility non-utility property consists of the city dam with a balance of \$84,212 and leasehold rental property with a balance of \$91,458 at December 31, 2017. Water utility non-utility property consists of a park shelter with a balance of \$107,000 at December 31, 2017. The costs are being amortized on a straight-line basis over their useful life.

#### 8. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

### 9. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)
  - 9. Compensated Absences (cont.)

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave balances at December 31, 2017 are determined on the basis of current salary rates and include salary related payments.

The city provides post-employment health insurance benefits for all eligible employees who chose to convert accumulated sick leave benefits to post-employment health insurance. The benefits are based on contractual agreements with employee groups, local ordinances, or employee benefit policies. Employees may convert 100% of accumulated sick leave to pay for health care premiums. The cost of those premiums is recognized as an expenditure as the premiums are paid. The entire cost is paid by the city. Funding for those costs is provided out of the general fund. Total expenditures for premiums during the year were \$0. No participants were eligible during 2017 to receive benefits. There is no amount outstanding at year end to be paid in the future. The city does not incur an implicit rate subsidy on these benefits.

#### 10. Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the effective interest method. The balance at year end is shown as an increase or decrease in the liability section of the statement of net position.

The city has a debt policy to maintain total outstanding general obligation debt of 4% or less of the equalized value of taxable property within the city's jurisdiction. The city's total outstanding general obligation debt was at 2.3%.

#### 11. Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)

#### 12. Equity Classifications

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "net investment in capital assets", and an increase in "unrestricted" net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	Governmental <u>Activities</u>	Business-type Activities	Adjustment	Total
Net investment in capital assets	\$ 18,683,527	\$ 39,343,187	\$ (583,950)	\$ 57,442,764
Unrestricted	6,854,555	11,329,974	583,950	18,768,479

When both restricted and unrestricted resources are available for use, it is the city's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Fund Statements**

Governmental fund balances are displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. Restricted Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

- D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (cont.)
  - 12. Equity Classifications (cont.)

Fund Statements (cont.)

- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the City Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the City Council that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The City Council has, by resolution, adopted a financial policy authorizing the finance director to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. Unassigned Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The city considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the city would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The city has a formal minimum fund balance policy. That policy is to maintain an unassigned general fund balance within a range of 20% to 25% of general fund annual budgeted expenditures. The unassigned general fund balance at year end was \$3,743,097 or 28.9% of 2017 general fund budgeted expenditures.

See Note IV. H. for further information.

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, AND NET POSITION OR EQUITY (cont.)

#### 13. Pension

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### 14. Basis for Existing Rates

Current water rates were approved by the PSCW effective May 1, 2016.

Current electric rates were approved by the PSCW on April 1, 2017.

Current wastewater rates were approved by the utilities committee effective January 1, 2015.

#### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. The details of this reconciliation include the following items.

Capital assets used in governmental funds are not financial resources and, therefore, are not reported in the funds.

Capital assets not being depreciated \$ 12,413,292 Capital assets, net of depreciation \$ 27,584,304

Combined Adjustment for Capital Assets \$\frac{\$39,997,596}{}\$

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

### NOTE II - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION (cont.)

Long-term liabilities applicable to the city's governmental activities are not due and payable in the current period, and accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities-both current and long-term-are reported in the statement of net position.

Bonds and notes payable		26,767,572
Compensated absences		1,287,965
Accrued interest		236,034
Unamortized debt premium		165,166
Combined Adjustment for Long-Term Liabilities	<u>\$</u>	28,456,737

#### NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

A budget has been adopted for the general, opera house, library, EMS and storm sewer funds. A budget has not been formally adopted for any other funds. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

#### B. EXCESS EXPENDITURES AND OTHER FINANCING USES OVER APPROPRIATIONS

Funds		Budgeted Expenditures	_	Actual Expenditures	Excess Expenditures Over Budget		
Opera House Library	\$	971,443 852,580	\$	985,801 876,882	\$	14,358 24,302	

The city controls expenditures at the object level. Some individual line items experienced expenditures which exceeded appropriations. The detail of those items can be found in the city's year-end budget to actual report.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

# NOTE III - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont.)

#### C. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2017, the following individual funds held a deficit balance:

Fund		Amount	Reason			
Special revenue - Opera House	\$	229,621	Expenditures in excess of revenues			
Special revenue - Economic Development		15,741	Expenditures in excess of revenues			
Special revenue - Redevelopment Authority		35,692	Expenditures in excess of revenues			
Capital projects - River Trail		809	Expenditures in excess of revenues			
Capital projects - TIF District No. 5 Capital projects - TIF District No. 6		402,618 61,383	Expenditures in excess of revenues Expenditures in excess of revenues			

TIF district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995, and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. Other fund deficits are anticipated to be funded with future contributions, general tax revenues, or long-term borrowing.

#### D. LIMITATIONS ON THE CITY'S TAX LEVY

Wisconsin law limits the city's future tax levies. Generally the city is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the city's equalized value due to new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The city is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS

#### A. DEPOSITS AND INVESTMENTS

The city's deposits and investments at year end were comprised of the following:

	Carrying Value	Statement Balances	Associated Risks
	Value	Balarioco	7 tooodated 1 tions
Deposits	\$ 13,229,889	\$ 12,496,127	Custodial credit
US agencies - explicitly guaranteed	1,011,045	1,011,045	Custodial credit, interest rate
US agencies - implicitly guaranteed	392,193	392,193	Credit, custodial credit, concentration of credit, interest rate
LGIP	1,390,558	1,390,558	Credit
Certificates of deposit	2,638,245	2,638,245	Custodial credit
State and local bonds	1,021,945	1,021,945	Credit, custodial credit, concentration of credit, interest rate
Wisconsin Investment Series Cooperative	18,885,578	18,887,877	Credit
Mutual funds - bond funds	50,178	50,178	Credit, interest rate
Cash on hand	2,727,859		N/A
Total Deposits and Investments	<u>\$ 41,347,490</u>	\$ 37,888,168	
Reconciliation to financial statements			
Per statement of net position Unrestricted cash and investments Restricted cash and investments Per statement of assets and liabilities -	\$ 25,966,900 3,210,665		
agency fund			
Agency Fund	12,169,925		
Total Deposits and Investments	\$ 41,347,490		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. Deposits in the credit union are insured by the National Credit Union Administration in the amount of \$250,000 for all share draft accounts and \$250,000 for all share certificate and regular share accounts.

Bank accounts and credit unions are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

## NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

SIPC membership provides account protection up to a maximum of \$500,000 per customer, of which \$100,000 may be in cash. \$500,000 of the city's investments are covered by SIPC.

The city maintains collateral agreements with its banks. At December 31, 2017, the banks had pledged various government securities in the amount of \$5,062,722 to secure the city's deposits.

The city categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

#### > Market approach

		December 31, 2017								
Investment Type	Le	vel 1	_	Level 2	_	Level 3	_	Total		
US agencies State and local bonds	\$	- -	\$	1,403,238 1,021,945	\$	- 	\$	1,403,238 1,021,945		
Total	\$	<u> </u>	\$	2,425,183	\$		\$	2,425,183		

#### **Custodial Credit Risk**

#### **Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the city's deposits may not be returned to the city.

As of December 31, 2017, \$5,664,350 of the city's total bank balances were exposed to custodial credit risk as follows:

Uninsured and uncollateralized	<u>\$</u>	5,664,350
Total	\$	5,664,350

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Custodial Credit Risk (cont.)

#### Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the city will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

U.S. Agencies		
Neither insured nor registered and held by counterparty	\$	1,403,238
State and local bonds	_	
Neither insured nor registered and held by counterparty	\$	1,021,945

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2017, the city's investments were rated as follows:

Investment Type	Standard & Poors	Moody's Investors Services	Morning-Star
U.S. Agencies implicitly guaranteed Mutual Fund - Fidelity Puritan	AAA	Aaa	5 star
State and local bonds Wisconsin Investment Series Cooperative	AA AAAm	Aa1 - Aaa	J Stai

The city also held investments in the following external pool which is not rated:

Local Government Investment Pool

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### A. DEPOSITS AND INVESTMENTS (cont.)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2017, the city's investments were as follows:

			Maturity (In Years)						
Investment Type		Fair Value		Less than 1		1-3		3 or more	
Mutual funds US agencies explicitly guaranteed US agencies implicitly guaranteed State and local bonds	\$	50,178 1,011,045 392,193 1,021,945	\$	50,178 - - -	\$	- - - -	\$	1,011,045 392,193 1,021,945	
Totals	\$	2,475,361	\$	50,178	\$		\$	2,425,183	

See Note I.D.1. for further information on deposit and investment policies.

## B. RECEIVABLES

All receivables, except \$46,133 in general fund, \$19,128 in debt service fund, \$203,181 in water utility, \$139,336 in wastewater utility and \$175,211 in nonmajor funds are expected to be collected within one year.

Allowance on receivables as of year end for the city's major funds and nonmajor funds, in aggregate, are as follows:

Uncollectibles related to ambulance receivables (non-major enterprise fund - EMS)	\$ 184,047
Total Uncollectibles of the Current Fiscal Year	\$ 184,047

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### B. RECEIVABLES (cont.)

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unearned	Unavailable	
Property taxes receivable for subsequent year Special assessments not yet due Lease receivable Loans receivable	\$ 10,338,371 - - -	\$ - 159,520 19,128 50,000	
Total Unearned/Unavailable Revenue for Governmental Funds	<u>\$ 10,338,371</u>	\$ 228,648	

# C. RESTRICTED ASSETS

The following represent the balances of the restricted assets:

## Long-Term Debt Accounts

Redemption	-	Used to segregate resources accumulated for debt service payments over the next twelve months.
Reserve	-	Used to report resources set aside to make up potential future deficiencies in the redemption account.
Depreciation	-	Used to report resources set aside to fund plant renewals and replacement or make up potential future deficiencies in the redemption account.

## **Equipment Replacement Account**

The Wastewater utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# C. RESTRICTED ASSETS (cont.)

Following is a list of restricted assets at December 31, 2017:

	Restricted Assets			iabilities yable from estricted Assets	Restricted Net Position		
Bond redemption account Bond reserve account Bond depreciation account Equipment replacement account	\$	1,099,120 894,015 83,283 1,134,247	\$	60,419 - - -	\$	1,038,701 894,015 83,283 1,134,247	
Total	\$	3,210,665	\$	60,419	\$	3,150,246	

### D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

	Beginning Balance	Additions		Ending Balance
Governmental Activities				
Capital assets not being depreciated Land Construction in progress Inexhaustible portion of streets Total Capital Assets Not Being	\$ 9,439,210 1,462,211 1,376,419	\$ 383,527 699,955 	\$ 393,750 554,280 	\$ 9,428,987 1,607,886 1,376,419
Depreciated	12,277,840	1,083,482	948,030	12,413,292
Capital assets being depreciated Buildings and improvements Machinery and equipment Streets Storm sewers Street lighting Bridges Sidewalks Traffic signals Dams	15,609,683 10,141,858 16,785,165 5,493,174 227,551 845,989 4,811,891 411,974 592,997	255,683 1,049,081 1,619,037 - - 374,456	459,180 472,231 81,162 - - 22,158	15,865,366 10,731,759 17,931,971 5,412,012 227,551 845,989 5,164,189 411,974 592,997
Total Capital Assets Being Depreciated	54,920,282	3,298,257	1,034,731	57,183,808
Total Capital Assets	67,198,122	4,381,739	1,982,761	69,597,100

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

D. CAPITAL ASSETS (cont.)	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities (cont.) Less: Accumulated depreciation for	Balarioc	- Additions	Deletions	Balance
Buildings and improvements  Machinery and equipment  Streets	\$ (6,621,302) (7,040,698)	\$ (414,181) (465,440) (597,135)	341,932	\$ (7,035,483) (7,164,206)
Streets Storm sewers Street lighting	(9,279,746) (2,780,698) (44,193)	(180,220) (3,034)	472,231 81,162	(9,404,650) (2,879,756) (47,227)
Bridges Sidewalks	(199,326) (2,543,903)	(11,280) (103,284)	22,158	(210,606) (2,625,029)
Traffic signals  Dams  Total Accumulated Depreciation	(168,878) (47,440) (28,726,184)	(10,299) (5,930) (1,790,803)	917,483	(179,177) (53,370) (29,599,504)
Net Capital Assets Being Depreciated	26,194,098	1,507,454	117,248	27,584,304
Total Governmental Activities Capital Assets, Net of Accumulated Depreciation	<u>\$ 38,471,938</u>	<u>\$ 2,590,936</u>	<u>\$ 1,065,278</u>	<u>\$ 39,997,596</u>
Depreciation expense was charged to functi	ions as follows:			
Governmental Activities General government Public safety Public works, which includes the depreci	iation of infrastrud	cture		\$ 105,817 349,273 1,114,689 221,024
Total Governmental Activities Deprec	ciation Expense			\$ 1,790,803

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

# **Business-type Activities**

Water	Beginning Balance	Additions	Deletions	Ending Balance
Water Capital assets not being depreciated				
Land and land rights	\$ 430,131	\$ -	\$ -	\$ 430,131
Construction in progress	80,638	5,693	80,638	5,693
Total Capital Assets Not Being				-,
Depreciated	510,769	5,693	80,638	435,824
Capital assets being depreciated				
Source of supply	595,730	-	-	595,730
Pumping	1,489,440	42,723	18,897	1,513,266
Treatment	90,763	-	-	90,763
Transmission and distribution	18,527,741	1,030,499	80,789	19,477,451
General	845,703	571		846,274
Total Capital Assets Being Depreciated	21,549,377	1,073,793	99,686	22,523,484
Total Capital Assets	22,060,146	1,079,486	180,324	22,959,308
Less: Accumulated depreciation for				
Source of supply	(369,713)	(17,276)	-	(386,989)
Pumping	(1,258,488)	(58,437)	44,632	(1,272,293)
Treatment	(88,640)	(437)	-	(89,077)
Transmission and distribution	(4,229,057)	(349,150)	133,893	(4,444,314)
General	(832,661)	(92,139)	7,310	(917,490)
Total Accumulated Depreciation	<u>(6,778,559</u> )	<u>(517,439</u> )	<u> 185,835</u>	<u>(7,110,163</u> )
Net Capital Assets Being				
Depreciated	14,770,818	556,354	(86,149)	15,413,321
Net Water Capital Assets	<u>\$ 15,281,587</u>	\$ 562,047	<u>\$ (5,511)</u>	<u>\$ 15,849,145</u>

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

# **Business-type Activities** (cont.)

	Beginning Balance		_Additions_		Deletions		Ending Balance	
Wastewater								
Capital assets not being depreciated Construction in progress Total Capital Assets Not Being	\$	94,791	\$	59,092	\$	94,791	\$	59,092
Depreciated		94,791		59,092		94,791		59,092
Capital assets being depreciated								
Collection system	11	1,214,653		603,049		10,023	1	1,807,679
Collection system pumping	4.5	733,519		-		-		733,519
Treatment and disposal		5,554,351		83,696		24,025	1	5,614,022
Administrative and general assets		1,376,617		714			_	1,377,331
Total Capital Assets Being Depreciated	28	3 <u>,879,140</u>	_	687,459		34,048		<u> 29,532,551</u>
Total Capital Assets	28	3 <u>,973,931</u>		746,551		128,839	2	29,591,643
Less: Accumulated depreciation for								
Wastewater	_(10	),250,053)		(811,612)		66,790	_(1	0,994,875)
<b>Total Accumulated Depreciation</b>	(10	),250,053)		(811,612)		66,790	(1	0,994,875)
Net Capital Assets Being Depreciated	18	3,629,087		<u>(124,153</u> )		(32,742)	1	8,537,676
Net Wastewater Capital Assets	<u>\$ 18</u>	3,723,878	\$	(65,061)	\$	62,049	<u>\$ 1</u>	8,596,768

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

# **Business-type Activities** (cont.)

	Beginning Balance	Additions	Deletions	Ending Balance
Electric				
Capital assets not being depreciated				
Land and land rights	\$ 220,797	\$ -	\$ -	\$ 220,797
Construction in progress	189,399	2,358,222	189,399	2,358,222
Property held for future use	352,664	_		352,664
Total Capital Assets Not Being	=		400.000	0.004.000
Depreciated	762,860	2,358,222	<u>189,399</u>	2,931,683
Capital assets being depreciated				
Transmission	15,019	_	-	15,019
Distribution	23,937,651	1,059,041	159,147	24,837,545
Administrative and general assets	4,116,527	35,215	44,222	4,107,520
Total Capital Assets Being Depreciated	28,069,197	1,094,256	203,369	28,960,084
Total Capital Assets	28,832,057	3,452,478	392,768	31,891,767
Less: Accumulated depreciation for				
Transmission	(19,366)	(456)	456	(19,366)
Distribution	(11,485,726)	(882,648)	163,920	(12,204,454)
Administrative and general assets	(2,924,789)	(154,306)	13,443	(3,065,652)
Total Accumulated Depreciation	(14,429,881)	1,037,410)	177,819	(15,289,472)
Net Capital Assets Being				
Depreciated	13,639,316	56,846	25,550	13,670,612
Net Electric Capital Assets	\$ 14,402,176	\$2,415,068	\$ 214,949	<u>\$ 16,602,295</u>

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# D. CAPITAL ASSETS (cont.)

# **Business-type Activities** (cont.)

	Beginning Balance	Additions	Deletions	Ending Balance
Stormwater Capital assets not being depreciated/amortized Land Total Capital Assets Not Being	\$ 9,986	<u>\$</u> _	\$ -	\$ 9,986
Depreciated/Amortized	9,986			9,986
Capital assets being depreciated Storm Sewer Total Capital Assets Being depreciated	1,411,265 1,411,265	924,786 924,786	<del>-</del>	2,336,051 2,336,051
Total Capital Assets	1,421,251	924,786		2,346,037
Less: Accumulated depreciation for Storm Sewer Total Accumulated Depreciation	(117,025) (117,025)			(194,893) (194,893)
Net Capital Assets Being depreciated	1,294,240	846,918		2,141,158
Net Stormwater Capital Assets	\$ 1,304,226	\$ 846,918	\$ -	\$ 2,151,144
EMS Capital assets being depreciated	Beginning Balance	Additions	Deletions	Ending Balance
Buildings and improvements Equipment Total Capital Assets Being Depreciated	\$ 1,240,308 <u>842,543</u> <u>2,082,851</u>	\$ - - -	\$ - - -	\$ 1,240,308 <u>842,543</u> <u>2,082,851</u>
Less: Accumulated depreciation for Buildings and improvements Equipment Total Accumulated Depreciation	(279,786) (497,832) (777,618)	(75,088)	<u>-</u>	(305,012) (572,920) (877,932)
Net Capital Assets Being Depreciated	1,305,233	(100,314)		1,204,919
Net Other Enterprise Capital Assets	<u>\$ 1,305,233</u>	<u>\$ (100,314)</u>	<u>\$</u>	<u>\$ 1,204,919</u>
Business-type Capital Assets, Net of Accumulated Depreciation	\$ 51,017,100	<u>\$3,658,658</u>	<u>\$ 271,487</u>	<u>\$ 54,404,271</u>

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### D. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

## **Business-type Activities**

Water	\$ 444,601
Wastewater	811,239
Electric	1,019,024
Storm sewer	77,868
EMS	 100,314

Total Business-type Activities Depreciation Expense \$\frac{\\$2,453,046}{\}}

Depreciation expense may be different from business-type activity capital asset additions because of joint metering, salvage, cost of removal, internal allocations, or cost associated with the disposal of assets.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS

# Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	 Amount	nount Not Within One Year
General	River Trail	\$ 809	\$ 809
General	Tourism	4,069	-
General	Water Utility	430,257	-
General	Electric Utility	412,917	-
General	Wastewater Utility	7,461	-
General	Redevelopment Authority	64,071	64,071
General	Opera house	3,174	-
Construction	Water Utility	8,764	-
Construction	Wastewater Utility	5,842	-
Debt Service	Water Utility	6,035	-
Debt Service	Wastewater Utility	4,990	-
Debt Service	EMS	275,745	-
Building Maintenance	Water Utility	1,482	-
Building Maintenance	Wastewater Utility	1,854	-
Building Maintenance	Electric Utility	4,077	-
Water Utility	General	2,173	-
Wastewater Utility	General	2,271	-
Electric Utility	General	10,182	-
Storm Sewer	Electric Utility	42,903	-
Water Utility	Special Assessments	236,757	-
Wastewater Utility	Special Assessments	 162,362	-
Total - Fund Financial Statem	ents	1,688,195	
Less: Fund eliminations		(115,026)	
Less: Government-wide elim	inations	(827,490)	
Less: Interfund advances		 (337,463)	
Total Internal Balances - ( Net Position	Government-Wide Statement of	\$ 408,216	

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

## Interfund Receivables/Payables (cont.)

Receivable Fund	Payable Fund Amo		Amount
Governmental Activities Business-type Activities	Business-type Activities Governmental Activities	\$	1,159,424 (751,208)
Total Government-Wide Financial Statements			408,216

The principal purpose of these interfunds is to fund ongoing operations. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### **Advances**

The general fund is advancing funds to the TIF District Nos. 5 and 6 capital project funds. The amount advanced is determined by the deficiency of revenues over expenditures and other financing sources since the district's inception. A repayment schedule has not been established.

In December 2011, the Electric Utility provided an advance to the Internal Service Fund for the purpose of full payment of the Wisconsin Retirement System Unfunded Actuarial Accrued Liability. The Internal Service Fund will repay the Electric Utility over a period of fourteen years at 3%. A repayment schedule has been established.

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund	 Amount	Within One Year
General Fund General fund Electric Utility	TIF District No. 5 TIF District No. 6 Internal service fund	\$ 598,427 44,817 337,463	\$ 598,427 44,817 296,088
Total - Fund Financial St	atements	980,707	
Less: Fund eliminations		 (643,244)	
Total - Interfund Adva	nces	\$ 337,463	

# NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

## Advances (cont.)

	_Int	Internal Service Fund Advance			
<u>Years</u>		Principal		Interest	
2018	\$	41,375	\$	10,124	
2019		43,646		8,883	
2020		46,007		7,573	
2021		48,459		6,193	
2022		51,006		4,739	
2023-2025		106,970		4,987	
Totals	\$	337,463	\$	42,499	

For the statement of net position, interfund advances which are owed within the governmental activities or business-type activities are netted and eliminated.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

# NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

# E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

#### **Transfers**

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	_	Amount	Principal Purpose
General	Tourism	\$	8,298	Room tax revenue
		•	•	Payment in lieu of taxes and
General	Water utility		424,048	dividend Payment in lieu of taxes and
General	Electric utility		407,324	dividend
Debt service	General		2,366,686	Payments on non-TID debt
Debt service	TIF District No. 3		440,479	Payments on TIF District debt
Debt service	TIF District No. 4		105,483	Payments on TIF District debt
Debt Service	TIF District No. 7		116,059	Payments on TIF District debt
Redevelopment authority	General		10,000	Fund operations
Redevelopment authority	Economic development		5,776	Fund operations
Construction	Park Acquisition		242,711	Fund capital projects
EMS	General		80,000	Fund operations
Library	General		567,747	Fund annual operations
Landmarks	General		4,000	Fund operations
Opera house	General		170,491	Fund operations
Outlay	General		200,000	Fund capital projects
Equipment Replacement	General	_	219,500	Fund capital projects
Total - Fund Financial S	Statements		5,368,602	
Less: Fund eliminations	S		(4,457,230)	
Less: Government-wide	e eliminations		(160,000)	
Capital assets contribut activities to business-t	ions from governmental ype activities		(503,535)	
Total Transfers - Go of Activities	vernment-Wide Statement	\$	247,837	
Fund Transferred To	Fund Transferred From	_	Amount	
Governmental Activities	Business-type Activities	\$	831,372	
Business-type Activities	Governmental Activities	_	(583,535)	
Total Government-wide	Financial Statements	\$	247,837	

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### E. INTERFUND RECEIVABLES/PAYABLES, ADVANCES AND TRANSFERS (cont.)

Transfers (cont.)

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### F. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2017, was as follows:

		Beginning Balance	Increases	 Decreases		Ending Balance		mounts Due Vithin One Year
Governmental Activities								
Bonds and Notes Payable General obligation debt Note anticipation notes	\$	20,681,106 4,775,000	\$ 7,085,000	\$ 5,773,534	\$	21,992,572 4,775,000	\$	2,869,119 4,775,000
Premiums	_		 175,582	 10,416		165,166		
Sub-totals		25,456,106	 7,260,582	 5,783,950		26,932,738		7,644,119
Other Liabilities Compensated absences (Note I.D.9) Net pension liability (Note V.A) Fire pension liability (Note V. F.)		1,226,460 556,063	89,511 - 1,268,731	28,006 270,770		1,287,965 285,293 1,268,731		- -
Total Other Liabilities		1,782,523	1,358,242	298,776		2,841,989		_
Total Governmental Activities Long-Term Liabilities	\$	27,238,629	\$ 8,618,824	\$ 6,082,726	\$	29,774,727	\$	7,644,119
Business-type Activities  Bonds and Notes Payable  General obligation debt  Revenue bonds  Unamortized premium on bonds  Sub-totals	\$	2,240,027 14,351,787 167,209 16,759,023	\$ 575,000 - - 575,000	\$ 324,676 1,346,073 29,330 1,700,079	\$	2,490,351 13,005,714 137,879 15,633,944	\$	380,970 1,353,118 - 1,734,088
Other Liabilities Vested compensated absences Net pension liability Customer advances for construction Total Other Liabilities	_	410,347 191,050 27,141 628,538	72,914 30,760 <u>93,410</u> 197,084	49,964 119,296 91,910 261,170	_	433,297 102,514 28,641 564,452	_	- - - -
Total Business-type Activities Long-Term Liabilities	\$	17,387,561	\$ 772,084	\$ 1,961,249	\$	16,198,396	\$	1,734,088

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

In accordance with Wisconsin Statutes, total general obligation indebtedness of the city may not exceed 5% of the equalized value of taxable property within the city's jurisdiction. The debt limit as of December 31, 2017, was \$53,277,055. Total general obligation debt outstanding at year end was \$24,482,923.

#### **General Obligation Debt**

All general obligation notes and bonds payable are backed by the full faith and credit of the city. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

<b>Governmental Activities</b>					Balance
	Date of	Final	Interest	Original	December 31,
General Obligation Debt	Issue	Maturity	Rates	Indebtedness	2017
2008 General Obligation					
Notes	2/13/08	2/1/18	3.00 - 3.50%	\$ 485,000	\$ 60,000
2008 General Obligation					
Notes	2/13/08	2/1/18	2.85 - 3.40	1,005,000	120,000
2009 General Obligation	4/44/00	0/4/40	4.00 0.05	F 000 000	405.000
Refunding Notes 2010 General Obligation	4/14/09	3/1/19	1.60 - 3.85	5,060,000	495,000
Notes	4/13/10	3/1/20	1.25 - 4.40	3,000,000	1,220,000
2010 General Obligation	4/ 10/ 10	0/1/20	1.20 4.40	0,000,000	1,220,000
Refunding Bonds	4/13/10	3/1/20	1.00 - 3.25	3,095,000	1,050,000
2012 General Obligation					
Notes	4/15/12	3/1/22	0.40 - 2.00	2,759,000	1,409,649
2013 State Trust Fund	0/00/40	0/45/00	0.75	4 400 000	007.000
Loan 2014 General Obligation	6/23/13	3/15/20	2.75	1,400,000	627,923
Notes	6/1/14	4/1/24	2.00 - 2.25	2,755,000	2,025,000
2015 General Obligation	0, 1, 1 1		2.00 2.20	2,7 00,000	2,020,000
Notes	7/9/15	4/1/25	2.00 - 2.25	1,545,000	1,220,000
2016 General Obligation					
Notes	5/26/16	4/1/26	3.25 - 3.75	5,830,000	5,830,000
2016 State Trust Fund	10/00/16	2/45/26	2.5	950,000	950,000
Loan 2017 General Obligation	12/28/16	3/15/36	3.5	850,000	850,000
Notes	6/8/17	4/1/27	2.00 - 3.00	7,085,000	7,085,000
	0.0			.,,,,,,,,	
Total Governmental Ac	tivities - Gene	ral Obligation	Deht		\$ 21,992,572
Total Governmental Ac	uvides - Ochic	nai Obligation	DCDL		· =:,===,3: <b>=</b>

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt (cont.)

Business-type Activities  General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	De	Balance ecember 31, 2017
2010 General Obligation						
Notes	4/13/10	3/1/20	1.25 - 4.40%	\$ 1,015,000	\$	390,000
2012 General Obligation						
Notes	4/15/12	3/1/22	0.40 - 2.00	661,000		365,351
2014 General Obligation						
Notes	6/1/14	4/1/24	2.00 - 2.25	280,000		205,000
2015 General Obligation						
Notes	7/9/15	4/1/25	2.00 - 2.25	1,180,000		955,000
2017 General Obligation						
Notes	6/8/17	4/1/27	2.00 - 3.00	575,000		<u>575,000</u>
Total Business-type Ac	tivities - Gene	eral Obligation	Debt		\$	2,490,351

Debt service requirements to maturity are as follows:

		Governmental Activities General Obligation Debt				Business-ty General Ob			
<u>Years</u>	_	Principal		Interest		Principal		Interest	
2018	\$	2,869,119	\$	523,896	\$	380,970	\$	60,717	
2019		2,925,602		395,986		397,289		46,143	
2020		2,906,095		326,377		403,635		35,096	
2021		2,116,014		271,690		270,007		26,754	
2022		2,053,832		232,460		260,906		21,166	
2023-2027		8,646,853		543,641		777,544		32,908	
2028-2032		245,664		66,604		-		-	
2033-2036		229,393		20,421					
Totals	\$	21,992,572	\$	2,381,075	\$	2,490,351	\$	222,784	

#### Revenue Debt

Business-type activities revenue bonds are payable only from revenues derived from the operation of the water, wastewater and electric utilities.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

#### Revenue Debt (cont.)

The utilities has pledged future revenues to repay revenue bonds issued in between 1999-2016. Proceeds from the bonds provided financing for the utility construction, improvements, and additions. The bonds are payable solely from utility revenues and are payable through 2036. Annual principal and interest payments on the bonds are expected to require 2%, 11%, and 16% respectively of electric, water and wastewater gross revenues. The total principal and interest remaining to be paid on the bonds is \$14,990,541. Principal and interest paid for the current year and total customer gross revenues were \$1,690,472 and \$19,520,421, respectively.

Revenue debt payable at December 31, 2017, consists of the following:

#### Business-type Activities Revenue Debt

Water Utility	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance December 31, 2017
2010 Water Utility Revenue Bonds 2016 Water Utility Revenue	1/27/10	5/1/29	2.67%	\$ 575,018	\$ 395,747
Bonds	5/26/16	5/1/26	1.00 - 2.75	2,520,000	2,225,000
Wastewater Utility			To	otal Water Utility	2,620,747
1999 Wastewater Utility Clean Water Fund Loan 2000 Wastewater Utility	12/22/99	5/1/19	3.049%	623,465	81,426
Clean Water Fund Loan	7/12/00	5/1/20	3.049	1,116,259	213,851
2003 Wastewater Utility Clean Water Fund Loan 2007 Wastewater Utility	9/10/03	5/1/23	2.766	1,670,624	603,752
Clean Water Fund Loan 2014 Wastewater Utility	6/27/07	5/1/27	2.475	1,539,762	933,743
Clean Water Fund Loan	11/1/14	5/1/34	2.625	3,305,713	2,912,195
			Total W	astewater Utility	4,744,967

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Business-type Activities Revenue Debt (cont.)

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	De	Balance ecember 31, 2017
Electric Utility						
2013 Electric Utility						
Revenue Bonds	4/1/13	4/1/23	2.00 - 2.25%	\$ 3,170,000	\$	1,945,000
2016 Electric Utility Revenue Bonds	5/26/16	4/1/36	2.00 - 3.00	4,005,000		3,695,000
			Tota	al Electric Utility		5,640,000
Total Business-type Activ	rities - Reven	ue Debt			\$	13,005,714

Debt service requirements to maturity are as follows:

	Business-type Activities Revenue Debt					
<u>Years</u>	Principal		Interest			
2018	\$	1,353,118	\$	284,929		
2019		1,370,495		256,850		
2020		1,405,628		228,089		
2021		1,346,722		199,390		
2022		1,361,501		170,607		
2023-2027		3,492,421		539,716		
2028-2032		1,673,024		258,190		
2033-2036		1,002,805		47,056		
Totals	\$	13,005,714	\$	1,984,827		

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

#### **Note Anticipation Notes**

Bond anticipation notes at December 31, 2017, consist of the following:

<b>Governmental Activities</b>	Date of	Final	Interest	Original	Balance December 31,		
Note Anticipation Notes	Issue	Maturity	Rates	Indebtedness	2017		
2015 Note Anticipation Notes	10/21/15	10/1/18	1.250%	\$ 4,775,000	\$ 4,775,000		
Total Governmental Activ	ities Bond An	ticipation Note	es		\$ 4,775,000		

Debt service requirements to maturity are as follows:

	Governmental Activities Bond Anticipation Notes					
<u>Years</u>	Principal		Interest			
2018	\$ 4,775,000	\$	59,688			
Totals	\$ 4,775,000	\$	59,688			

#### Capital Leases

Refer to Note IV. G.

#### Other Debt Information

Estimated payments of compensated absences, net pension liability and fire pension liability are not included in the debt service requirement schedules. The compensated absences liability, net pension liability and fire pension liability attributable to governmental activities will be liquidated primarily by the general fund.

A statutory mortgage lien upon the city's system and any additions, improvements and extensions thereto is created by Section 66.0621 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issue. The city's system and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

The water and electric mortgage revenue bond ordinances require segregation of the proceeds of the bond issues and the creation and continual funding of several funds from operating revenues. The city was in compliance with funding requirements in all material respects at December 31, 2017.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### F. LONG-TERM OBLIGATIONS (cont.)

#### **Crossover Refunding**

On May 26, 2016, the city issued \$5,830,000 in general obligation bonds with an average coupon rate of 1.7% to advance refund \$3,180,000 of outstanding bonds with an average coupon rate of 3.25-3.75%. The net proceeds along with existing funds of the city were used to purchase U.S. government securities. Those securities were deposited in an account to provide for future debt service payments on the new bonds until the crossover date. The bonds are not considered to be defeased and the liability for those bonds as well as the escrow account were recorded in the financial statements as of December 31, 2016. This type of advance refunding is commonly called a crossover refunding. During 2017, the city made a payment of \$3,207,367 to the refunding escrow.

The cash flow requirements on the refunded debt prior to the advance refunding was \$4,199,213 from 2017 through 2026. The cash flow requirements on the refunding bonds are \$3,911,368 from 2017 through 2026. The advance refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$271,770.

#### G. LEASE DISCLOSURES

#### Lessor - Capital Leases

In 2007, the city amended the original 1998 lease agreement with the Mandt Community Center, Inc. (MCCI). Under terms of the lease, the city is to receive monthly payments ranging from \$4,490 to \$5,113 from MCCI for the use of the ice arena. The lease payments received by the city approximately equal the annual debt service requirements of the corresponding city general obligation debt for the ice arena. Differences between the lease payments and debt payments are due to the timing difference between lease and debt payments. The lease payments may only be used to pay debt service on the city notes. Ownership of the property reverts to MCCI upon full payment of the outstanding debt. The term of the lease is from April 1, 1998 through March 1, 2018. Lease payments to maturity are as follows:

	Governmental Activities						
<u>Years</u>	Principal		Interest		Total		
2018	\$	19,128	\$	352	\$	19,480	
Totals	\$	19,128	\$	352	\$	19,480	

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2017, includes the following:

#### **Governmental Activities**

Net Investment in Capital Assets	
Land	\$ 9,428,987
Construction in progress	1,607,886
Inexhaustible portion of streets	1,376,419
Other capital assets, net of accumulated depreciation	27,584,304
Less: Related long-term debt outstanding (excluding unspent capital related	
debt proceeds)	 (21,314,069)
Total Net Investment in Capital Assets	\$ 18,683,527

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. NET POSITION/FUND BALANCES (cont.)

#### **Governmental Funds**

Governmental fund balances reported on the fund financial statements at December 31, 2017, include the following:

	General Fund	Debt Service	Construction Outlay 1		TIF District 7	Nonmajor Funds	Totals
Fund Balances							
Nonspendable: Delinquent items Prepaid items	\$ 46,133 4,440	\$ -	\$ -	\$	\$	\$ - 132,472	\$ 46,133 136,912
Noncurrent interfunds CVMIC equity Sub-total	708,124 257,805 1,016,502		- - -		- - -	- - 132,472	708,124 257,805 1,148,974
Restricted for: Debt service Library Parks TID activities Capital projects Firemen pension	- - - - -	480,476 - - - -	- - - - 2,417,284	- - - -	- - - 1,089,649 -	211,865 402,914 1,417,597 6,374 794,510	480,476 211,865 402,914 2,507,246 2,423,658 794,510
Sub-total		480,476	2,417,284		1,089,649	2,833,260	6,820,669
Committed to: Food pantry Landmarks		-		-		172,205 4,259	172,205 4,259
Fire department special Ambulance Opera house	-	-	-	-	-	35,645 14,732	35,645 14,732
repair Township outreach	-	-	-	-	-	6,500 5,799	6,500 5,799
Tourism Seniors in need Senior center	-	-	-	-	-	23,823 45,750	23,823 45,750
wood shop Senior center	-	-	-	-	-	3,702	3,702
special Capital projects K9 unit	- - -	- - -	- - -	- - -	- - -	444,587 161,010 17,229	444,587 161,010 17,229
Tree commission Cemetery Sub-total	- - -		- - -		- - -	2,346 33,051 970,638	2,346 33,051 970,638

#### NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### H. NET POSITION/FUND BALANCES (cont.)

#### Governmental Funds (cont.)

	General Fund	Debt Service	Construction	Outlay	TIF District 7	Nonmajor Funds	Totals
Assigned to:							
Utility payment							
in lieu of taxes	\$ 814,931	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 814,931
Safety camp	23,720	-	-	-	-	-	23,720
Youth gift	18,871	-	-	-	-	-	18,871
Bryant grant	78,221	-	-	-	-	-	78,221
Pool sinking fund	18,093						18,093
Shop with a cop	4,140	_	_	_	-	-	4,140
Police federal	4,140						7,170
grants	7,800	_	_	_	-	-	7,800
Budget	,						,
appropriation	80,000	-	-	-	-	-	80,000
Liability							
insurance loss	70,000	-	-	-	-	-	70,000
Arts council	1,799	-	-	-	-	-	1,799
Paul Kraby	1 500						1 500
memorial Buddy benches	1,500 625	-	-	-	-	-	1,500 625
Capital projects	025	-	2,131,368	_	-	-	2,131,368
Fire equipment	_	_	2,101,000	_	_	20,301	20,301
Equipment							
replacement	-	-	-	-	-	305,629	305,629
Building							
replacement	-	-	-	-	-	428,930	428,930
Outlay	4 440 700			604,927		754 000	604,927
Sub-total	1,119,700		2,131,368	604,927		754,860	4,610,855
Unassigned							
(deficit):	3,743,097					(847,739)	2,895,358
Total Fund							
Balances							
(Deficit)	\$ 5,879,299	\$ 480,476	<u>\$ 4,548,652</u>	\$ 604,927	\$ 1,089,649	\$ 3,843,491	<u>\$16,446,494</u>
Business-t	ype Activitie	S					
Net Investment in	Canital Asset	e					
Land	Capital Asset	3			\$	660,914	
Construction in	nrogress				Ψ	2,423,007	
Other capital a		lenreciation				51,320,350	
Less: Long-ter						(15,496,065)	
Plus: Unspent			ade			572,860	
Less: Unamort			cus			(137,879)	
LESS. UllalilUll	izeu uent hiei	mum				(137,079)	
Total Net In	vestment in C	anital Accot			\$	39,343,187	
i Otal INCL III	vosunciii III C	upilai Assels	,		<del>-</del>	, , , , , , , , , , , , , , , , , , , ,	

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE IV - DETAILED NOTES ON ALL FUNDS (cont.)

#### I. RESTATEMENT OF FUND BALANCES/NET POSITION

Fund balance has been restated to reclassify firemen's pension fund as a nonmajor special revenue fund as a result of implementation of GASB Statement No. 73.

#### **Nonmajor Fund**

Nonmajor Fund balance - December 31, 2016 (as reported) \$ 2,506,103

Add: Reclassification of Firemen's pension trust fund to nonmajor special revenue fund 770,579

Fund Balance - December 31, 2016 (as restated) \$ 3,276,682

Net position has been restated to reclassify firemen's pension fund as a nonmajor special revenue fund as a result of implementation of GASB Statement No. 73.

Governmental Activities Net Position - December 31, 2016 (as reported) \$ 28,047,278

Add: Reclassification of Firemen's pension trust fund to nonmajor special revenue fund 770,579

Net Position - December 31, 2016 (as restated) \$\frac{\$28,817,857}{}\$

#### **NOTE V - OTHER INFORMATION**

#### A. EMPLOYEES' RETIREMENT SYSTEM

**Plan description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Post-retirement adjustments**. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2007	3.0%	10%
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$456,310 in contributions from the city.

Contribution rates as of December 31, 2017 are:

Employee Category	Employee	_Employer_
General (Executives & Elected Officials)	6.8%	6.8%
Protective with Social Security	6.8%	10.6%
Protective without Social Security	6.8%	14.9%

### Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the city reported a liability of \$387,807 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015 rolled forward to December 31, 2016. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The city's proportion of the net pension liability was based on the city's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2016, the city's proportion was 0.04705035%, which was an increase of 0.00107361% from its proportion measured as of December 31, 2015.

For the year ended December 31, 2017, the city recognized pension expense of \$987,271.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

At December 31, 2017, the city reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 147,870	\$	1,219,621
Changes in assumptions	405,468		-
Net differences between projected and actual earnings on pension plan investments	1,930,382		-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-		40,365
Employer contributions subsequent to the measurement date	 511,909	_	
Totals	\$ 2,995,629	\$	1,259,986

\$511,909 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	Deferred Outflows of Resources			Deferred Inflows of Resources		
2018	\$	903,643	\$	401,240		
2019		903,643		401,240		
2020		740,224		400,151		
2021		(64,464)		57,117		
2022		674		238		

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

**Actuarial assumptions.** The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2015

Measurement Date of Net Pension Liability: December 31, 2016

Actuarial Cost Method: Entry Age

Asset Valuation Method: Fair Market Value

Long-Term Expected Rate of Return: 7.2%

Discount Rate: 7.2%

Salary Increases:

Inflation 3.2%

Seniority/Merit 0.2% - 5.6%

Mortality: Wisconsin 2012 Mortality Table

Post-retirement Adjustments\*: 2.1%

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014 The total pension liability for December 31, 2016 is based upon a roll-forward of the liability calculated from the December 31, 2015 actuarial valuation.

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Destination Target Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	50%	45%	8.3%	5.4%
Fixed Income	24.5	37	4.2	1.4
Inflation Sensitive Assets	15.5	20	4.3	1.5
Real Estate	8	7	6.5	3.6
Private Equity/Debt	8	7	9.4	6.5
Multi-Asset	4	4	6.6	3.7
Total Core Fund	110	120	7.4	4.5
Variable Fund Asset Class				
U.S Equities	70	70	7.6	4.7
International Equities	30	30	8.5	5.6
Total Variable Fund	100	100	7.9	5.0

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.78%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the city's proportionate share of the net pension liability(asset) to changes in the discount rate. The following presents the city's proportionate share of the net pension liability(asset) calculated using the discount rate of 7.20 percent, as well as what the city's proportionate share of the net pension liability(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease to		1% Increase to
	Discount Rate	Current Discount	Discount Rate
	(6.20%)	Rate (7.20%)	(8.20%)
City's proportionate share of the net		<u> </u>	
pension liability(asset)	\$5,101,853	\$387,807	\$(3,242,221)

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

At December 31, 2017, the city reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

#### B. RISK MANAGEMENT

The city is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The city participates in a public entity risk pool to provide coverage for losses from theft of, damage to, or destruction of assets and workers compensation. However, other risks, such as (torts; theft of, damage to, or destruction of assets; errors and omission; workers compensation; and health care of its employees) are accounted for and financed by the city in the general fund.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### B. RISK MANAGEMENT (cont.)

#### Public Entity Risk Pool

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous cities and villages as members.

The CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC.

The CVMIC is self-insured up to a maximum of \$2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The city's share of such losses is approximately less than 1%.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The city does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC can be obtained directly from CVMIC's offices.

The initial investment in WMIC is refundable upon withdrawal from the commission and has been reported at the original amount of \$257,805 in the general fund.

The city pays an annual premium to CVMIC for its general liability insurance, which provides coverage up to \$5,000,000 per occurrence, less the city's retained liability. The city's retained liability is limited to \$25,000 per occurrence and an annual aggregate limit of \$100,000. An actuarially determined estimate for outstanding losses and incurred but not reported losses is recorded in CVMIC's balance sheet in liability reserves.

#### C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the city is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the city attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the city's financial position or results of operations.

NOTES TO FINANCIAL STATEMENTS
As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### C. COMMITMENTS AND CONTINGENCIES (cont.)

The city has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

The city has active construction projects as of December 31, 2017. Work that has been completed on these projects but not yet paid for (including contract retainages) is reflected as accounts payable and expenditures.

#### Long-Term Contracts - WPPI Energy

The electric utility is one of 51 WPPI Energy member municipalities located throughout the State of Wisconsin. On December 1, 1989, each initial WPPI Energy member commenced purchasing electric service from WPPI Energy under a long-term Power Supply Contract for Participating Members (long-term contract). Under the long-term contract, WPPI Energy is obligated to provide and sell, and each member is obligated to take and pay for, the electric power and energy required for the operation of each member's electric utility.

The long-term contract requires all WPPI Energy members to pay for power and energy requirements supplied or made available by WPPI Energy at rates sufficient to cover WPPI Energy's revenue requirement including power supply costs, administrative expenses and debt service. WPPI Energy's subsequent year's operating budget and rates are approved annually by its Board of Directors, consisting of representatives from each member. The members have agreed to charge rates to retail customers sufficient to meet their WPPI Energy obligations. The long-term contract provides that all payments to WPPI Energy constitute operating expenses of the utility payable from any operating and maintenance fund established for that system.

Forty-nine members, representing approximately 98% of WPPI Energy's existing load, have long-term contracts through December 31, 2055. The remaining two members have long-term contracts through December 31, 2037.

WPPI Energy's outstanding debt service obligation to be paid by its members through their wholesale power charges through the remainder of the long-term contract was \$388 million as of December 31, 2017.

#### D. SUBSEQUENT EVENTS

On April 26, 2018 the city issued general obligation corporate purpose bonds in the amount of \$12,585,000 with an interest rate of 2-4%. This amount will be used for a new public works facility and repayment of 2015 note obligation notes.

On April 26, 2018 the city issued general obligation promissory notes in the amount of \$775,000 with an interest rate of 3.2-4%. This amount will be used for TID 5 capital projects.

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### D. SUBSEQUENT EVENTS (cont.)

On February 13, 2018 the city entered into an agreement with a contractor to build the new public works facility in the amount of \$7,544,300.

#### E. Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- > Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions
- > Statement No. 83, Certain Asset Retirement Obligations
- > Statement No. 84, Fiduciary Activities
- > Statement No. 85, Omnibus 2017
- > Statement No. 86, Certain Debt Extinguishment Issues
- > Statement No. 87, Leases

When they become effective, application of these standards may restate portions of these financial statements.

#### F. FIREMEN'S PENSION PLAN

**Plan description.** The city reports a single-employer defined benefit pension plan for fire department employees (the "Plan"). Management of the Plan is vested in the Firemen's Pension Board. No assets have been accumulated in a trust for payment of these benefits.

**Benefits provided.** The plan is administered by the Firemen's Pension Board and provides pension benefits to fire department employees. The amount paid to retirees each year is based on the years of service at the time of retirement and the position the retiree held while a member of the department.

Plan membership. At December 31, 2017, the plan's membership consisted of:

Retirees and beneficiaries	29
Inactive, non-retired members	-
Active members	36
Total	65

## NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### **NOTE V - OTHER INFORMATION** (cont.)

#### F. FIREMEN'S PENSION PLAN (cont.)

The city paid \$38,355 for pension benefits as they came due during the reporting period. The city has accumulated assets to pay for these benefits; however, the arrangement does not meet the definition of a trust under GASB Statement No. 73. The specific criteria that are not met include:

- > Contributions from employers and nonemployer contributing entities to the pension plan and earnings on those contributions are irrevocable.
- > Pension plan assets are legally protected from the creditors of employers, nonemployer contributing entities, the pension plan administrator and plan members

**Changes in total pension liability.** The city's change in total pension liability for the year ended December 31, 2017 was as follows:

	To	otal Pension Liability
Beginning of Year Balance	\$	1,259,717
Service cost		42,477
Interest on total pension liability		45,829
Changes of assumptions		(42,041)
Benefit payments		(37,251)
End of Year Balance	<u>\$</u>	1,268,731

**Assumptions.** The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Measurement Date: December 31, 2016
Actuarial Valuation Date: December 31, 2017

Inflation: 2.3%

Salary Changes: 10% in 2018, 2.3 thereafter

Discount Rate: 3.78%

Source of Discount Rate: Bond Buyer GO 20-Year Municipal Bond Index

Source of Mortality Assumptions: Wisconsin 2012 Mortality table

Dates of Experience Studies: Experience study conducted using WRS

experience from 2012-2014

NOTES TO FINANCIAL STATEMENTS As of and for the Year Ended December 31, 2017

#### NOTE V - OTHER INFORMATION (cont.)

#### F. FIREMEN'S PENSION PLAN (cont.)

**Sensitivity of the total pension liability to changes in the discount rate.** The following is a sensitivity analysis of the total pension liability to changes in the discount rate. The table below presents the pension liability of the District calculated using the current discount rate of 3.78% as well as what the total pension liability would be if it were to be calculated using a discount rate that is 1 percentage point lower (2.78%) or 1 percentage point higher (4.78%) that the current rate:

			Cur	rent Discount		
	_ 1%	Decrease		Rate	1	% Increase
				_		
Total pension liability	\$	1,489,748	\$	1,268,731	\$	1,094,751

Pension expense, deferred outflows of resources and deferred inflows of resources related to pensions. For the year ended December 31, 2017, the city recognized pension expense of \$82,499.

At December 31, 2017, the city reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Deferred Outflows of Resources		Deferred Inflows of Resources
Changes in assumptions	\$	-	\$	36,234
Employer contributions subsequent to the measurement date		38,355	_	
Totals	\$	38,355	\$	36,234

\$38,355 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2018. Other amounts reported as deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31:	Deferred Inflows of Resources
2018	\$ 5,807
2019	5,807
2020	5,807
2021	5,807
2022	5,807
Thereafter	7,199

REQUIRED SUPPLEMENTARY INFORMATION

## DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2017

REVENUES	Original and Final Budget	Actual	Variance with Final Budget
TAXES Taxes	\$ 8,153,257	\$ 8,154,172	\$ 91 <u>5</u>
INTERGOVERNMENTAL REVENUES Intergovernmental	1,627,727	1,730,666	102,939
LICENSES AND PERMITS  Business and occupational licenses  Dog and cat licenses  Building permits  Total Licenses and Permits	36,700 4,000 157,000 197,700	39,150 2,446 164,561 206,157	2,450 (1,554) 7,561 8,457
FINES, FORFEITURES AND PENALTIES Fines, forfeitures and penalties	115,000	134,649	19,649
PUBLIC CHARGES FOR SERVICES Public charges for services	1,374,911	1,431,359	56,448
INTERGOVERNMENTAL CHARGES Intergovernmental charges for services	54,000	60,391	6,391
SPECIAL ASSESSMENTS Special assessments	10,000	13,600	3,600
INVESTMENT INCOME Investment income	20,000	85,048	65,048
MISCELLANEOUS Miscellaneous	345,651	511,434	165,783
Total Revenues	11,898,246	12,327,476	429,230

DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2017

EXPENDITURES		nal and Budget	A	ctual		ance with al Budget
GENERAL GOVERNMENT						
Council/Board	\$	,	\$	46,521	\$	484
Legislative and executive		102,162		101,685		477
Judicial		63,329		55,630		7,699
General administration		200,979		193,835		7,144
Financial administration		865,704		781,148		84,556
Legal		100,500		129,457		(28,957)
Personnel		152,707		161,065		(8,358)
City buildings		62,225		58,218		4,007
Assessor		47,500		50,880		(3,380)
Contingency		80,000		26,438		53,562
Other general government		49,500		55,845		<u>(6,345</u> )
Total General Government	1	<u>,771,611</u>	1	,660,722	-	110,889
PUBLIC SAFETY						
Police department	2	,851,594	3	,061,234		(209,640)
Fire department		511,690		482,689		29,001
Planning/Inspection		328,588		340,884		(12,296)
Total Public Safety	3	<u>,691,872</u>	3	<u>,884,807</u>		(192,935)
PUBLIC WORKS						
Highway and street maintenance and construction		100,371		117,056		(16,685)
Highway and street maintenance for local	1	,113,707	1	,038,626		75,081
Snow and ice control		80,000		50,139		29,861
Other sanitation		715,000		709,856		5,144
Buildings and grounds operations		152,42 <u>5</u>		118,945		33,480
Total Public Works	2	,161,503	2	,034,622		126,881
CULTURE, RECREATION AND EDUCATION						
Park maintenance		210,375		225,770		(15,395)
Senior Center		522,780		515,946		6,834
Culture		466,517		405,322		61,195
Recreation		341,164		328,413		12,751
Cemetery		36,000		36,984		(984)
Cable television		6,000		2,446		3,554
Total Culture, Recreation and Education	1	,582,836	1	,514,881		67,955
		, , , , , , ,		, ,		,
Total Expenditures	9	,207,822	9	,095,032		112,790

## DETAILED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance with Final Budget
Excess of revenues over expenditures	\$ 2,690,424	3,232,444	<u>\$ 542,020</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	947,241	839,670	(107,571)
Transfers out	(3,726,224)	(3,618,424)	107,800
Total Other Financing Sources (Uses)	(2,778,983)	(2,778,754)	229
Net Change in Fund Balance	(88,559)	453,690	542,249
FUND BALANCE - Beginning of Year	5,425,609	5,425,609	
FUND BALANCE - END OF YEAR	\$ 5,337,050	\$ 5,879,299	\$ 542,249

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	SI N	oportionate hare of the et Pension bility (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/17 12/31/16 12/31/15	0.04705035% 0.04597674% 0.04486493%	\$	387,807 747,113 (1,102,005)	\$ 6,226,372 6,169,077 5,696,627	6.23% 12.11% 19.34%	99.12% 98.20% 102.74%

## SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2017

Fiscal <u>Year Ending</u>	Contractually Required Contributions	Rela Co	tributions in ation to the ntractually Required ntributions	Def	tribution iciency xcess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/17 12/31/16 12/31/15	\$ 511,909 461,771 465,913	\$	511,909 461,771 465,913	\$	- - -	\$ 7,308,112 7,032,737 6,169,077	7.00% 6.57% 7.55%

## SCHEDULE OF CHANGES IN THE TOTAL PENSION LIABILITY FIREMEN'S PENSION PLAN

For the Year Ended December 31, 2017

Fiscal Year Ending	[	Beginning Balance	Ser	vice Cost	-	nterest on otal Pension Liability		changes in nefit Terms	Ве	Difference tween Expecte and Actual Experience	:d	anges of sumptions	F	Benefit Payments	 Ending Balance
12/31/17	\$	1,259,717	\$	42,477	\$	45,829	\$	-	\$		-	\$ (42,041)	\$	(37,251)	\$ 1,268,731
SCHEDULE OF COVERED PAYROLL FIREMEN'S PENSION PLAN For the Year Ended December 31, 2017															

			Total Pension
			Liability as a
			Percentage of
Fiscal	<b>Total Pension</b>	Covered	Covered
Year Ending	Liability	Payroll	Payroll
12/31/17	\$ 1,268,731	\$ 6,548,868	19%

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2017

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note I. C.

Department heads submit budget requests by mid-August. The mayor and finance director produce the executive budget, which is reviewed with the finance committee in mid-September. The city council then reviews the budget and holds a public hearing. Council adoption of the budget follows the public hearing, usually in November. Department heads have the authority to make budget transfers within their own department, except for wage accounts and capital outlay items. Council action is required for adjustments to wage and outlay accounts, and to change a department's total budget.

Appropriations lapse at year end unless specifically carried over. Carryovers to the following year were \$24,000. Budgets are adopted at the department level of expenditure.

#### WISCONSIN RETIREMENT SYSTEM

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The city is required to present the last ten years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. There were no changes in assumptions.

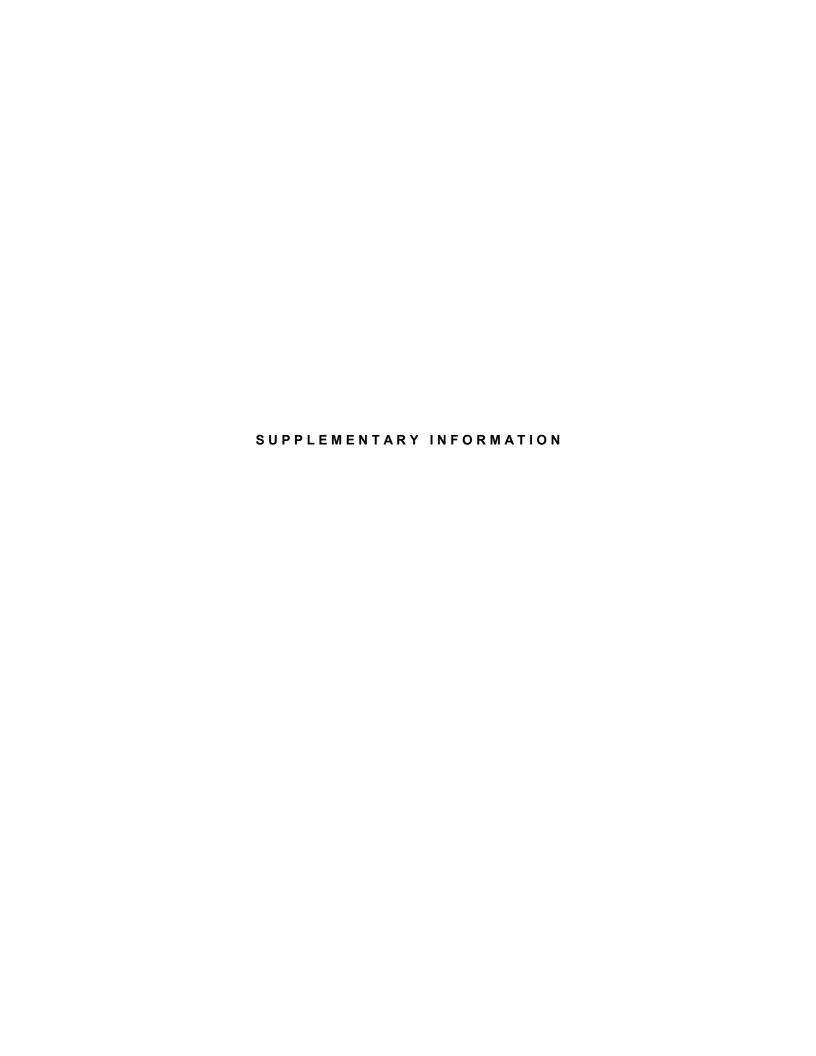
#### FIREMEN'S PENSION PLAN

The amounts determined for each fiscal year were determined as of the calendar year-end and occurred within the fiscal year.

The city is required to present the last ten years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes in benefit terms. There were no changes of benefit terms.

Changes in assumptions. There were no changes in assumptions.



#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2017

	Special Revenue Funds										
		Library	Ambulance		Opera House		Or	pera House Repair			
ASSETS Cash and investments Due from other funds Receivables (net)	\$	235,850	\$	14,740 -	\$	- -	\$	6,500 -			
Taxes Accounts Special assessments Loans		- - - -		- - - -		- - - - 101 975		- - -			
Prepaid items  TOTAL ASSETS	\$	605 236,455	\$	14,740	\$	101,875 101,875	\$	6,500			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities											
Accounts payable Accrued liabilities Deposits	\$	12,334 11,651 -	\$	8 - -	\$	41,207 3,768	\$	- - -			
Other liabilities Due to other funds Advances from other funds		-	_	- - -	_	283,347 3,174		- - -			
Total Liabilities  Deferred Inflows of Resources Unearned revenues		23,985	_	8		331,496					
Unavailable revenues  Total Deferred Inflows of Resources	_	<u>-</u>	_	- -		<u>-</u>		<u>-</u>			
Fund Balances (Deficit)  Nonspendable  Restricted		605 211,865		-		101,875 -		-			
Committed Assigned Unassigned (deficit)		- - -	_	14,732		(331,496)		6,500 - -			
Total Fund Balances (deficit)  TOTAL LIABILITIES,		212,470	_	14,732		(229,621)		6,500			
DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$	236,455	\$	14,740	\$	101,875	\$	6,500			

					Spo	ecia	l Revenue F	unds	3					
	ownship utreach	_	Tourism	S	Seniors in Need	_	Holiday	Food Pantry			_andmarks	Fire Department Special		
\$	5,799	\$	26,140	\$	45,761 -	\$	-	\$	172,399 -	\$	4,259	\$	36,045 -	
	- - -		- 17,524 -		- - -		- - -		2,035 -		- - -		- - -	
<del></del>	5,799	<u> </u>	43,664	\$	45,761	\$	- - -	<del></del> \$	- - 174,434	<u> </u>	- - 4,259	\$	36,045	
<u>*</u>		<u></u>		-				-			,	-		
\$	-	\$	15,772 -	\$	11 -	\$	- -	\$	2,229 -	\$	- -	\$	400 -	
	- - -		4,069 -		- - -		- - -		- - -		- - -		- - -	
			19,841		11				2,229				400	
	- - -	_	- - -		- - -	_	- - -		<u>-</u>	_	<u>-</u>		- -	
	-		-		-		- -		-		-		-	
	5,799		23,823		45,750		- - -		172,205		4,259		35,645 - -	
	5,799		23,823		45,750				172,205		4,259		<u>35,645</u>	
\$	5,79 <u>9</u>	\$	43,664	\$	<u>45,761</u>	\$	<u>-</u>	\$	174,434	\$	4,259	\$	36,045	

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2017

	Special Revenue Funds									
	Senior Center Wood Shop		Senior Center Special		Economic Development			edevelop- nt Authority		
ASSETS Cash and investments Due from other funds Receivables (net)	\$	3,737	\$	444,587 -	\$	17,390 -	\$	27,409 -		
Taxes Accounts Special assessments Loans Prepaid items		- - - -		- - - -		- - - -		1,382 - - -		
TOTAL ASSETS	\$	3,737	\$	444,587	\$	17,390	\$	28,791		
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
Liabilities Accounts payable Accrued liabilities	\$	35	\$	-	\$	131	\$	412		
Deposits Other liabilities Due to other funds		- - -		- - -		33,000		- - - 64,071		
Advances from other funds Total Liabilities		35	_	<u>-</u>	_	33,131		64,483		
Deferred Inflows of Resources Unearned revenues Unavailable revenues Total Deferred Inflows of Resources		- - -		- - -	_	- - -		- - -		
Fund Balances (Deficit) Nonspendable Restricted Committed		- - 3,702		- - 444,587		- - -		- - -		
Assigned Unassigned (deficit) Total Fund Balances (deficit)		3,702		444,587	_	(15,741) (15,741)		(35,692) (35,692)		
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	<u>\$</u>	3,737	\$	444,587	\$	17,390	\$	28,791		

	Special Revenue Funds												
	Special sessments		CDBG		K9 Unit	C	Tree ommission		Cemetery		Revolving Loan Fund		Firemen's ension Fund
\$	488,441	\$	6,374	\$	17,229	\$	2,346	\$	33,051	\$	-	\$	794,510 -
	100,946 5,051 125,211 -		- - - -		- - - -		- - - -		- - - - -		- - - 50,000		- - - -
\$	719,649	\$	6,374	\$	17,229	\$	2,346	\$	33,051	\$	50,000	\$	794,510
\$	- - -	\$	- - - -	\$	- - - -	\$	- - -	\$	- - - -	\$	- - -	\$	- - -
	399,119 - 399,119		- - - -		- - - -	_	- - -	_	- - - -	_	- - - -	_	- - -
	159,520 159,520	_	- 	_	- 		- - - -		- - - -	_	50,000 50,000		- - -
	- - 161,010 -		6,374 - -		- - 17,229 -		- 2,346 -		- - 33,051 -		- - -		794,510 - -
	161,010	_	6,374	_	17,229		2,346	_	33,051	_	<del>_</del>		794,510
<u>\$</u>	719,649	\$	6,374	\$	17,229	\$	2,346	\$	33,051	<u>\$</u>	50,000	\$	794,510

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS As of December 31, 2017

			Capital Projects Funds								
	Fire Equipment		Park Acquisition		River Trail			IF District No. 3			
ASSETS Cash and investments Due from other funds	\$	20,301	\$	359,235 -	\$	- -	\$	380,069			
Receivables (net) Taxes Accounts Special assessments Loans		- - -		- 46,818 - -		- - -		491,691 - - -			
Prepaid items	<u> </u>	20 201	<u> </u>	406.053	<u> </u>		•	871,760			
TOTAL ASSETS	\$	20,301	<u>\$</u>	406,053	\$	<u> </u>	\$	671,700			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities											
Accounts payable Accrued liabilities	\$	-	\$	3,139	\$	-	\$	-			
Deposits		_		-		-		_			
Other liabilities Due to other funds		-		-	8	- 309		- -			
Advances from other funds Total Liabilities			_	3,139		<u>-</u> 309					
				0,100		<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>					
Deferred Inflows of Resources Unearned revenues		-		_		_		491,691			
Unavailable revenues Total Deferred Inflows of Resources		<del>-</del>	_	<del>-</del>		<u> </u>		<u>-</u> 491,691			
						_		, , , , , , , , , , , , , , , , , , , ,			
Fund Balances (Deficit) Nonspendable Restricted		-		- 402,914		- -		380,069			
Committed Assigned		20,301		-		-		-			
Unassigned (deficit) Total Fund Balances (deficit)		20,301	_	402,914		309) 309)		380,069			
Total Fully Dalatices (deficit)		<u> </u>	_	402,314	<u>(c</u>	<u>.03</u> )		300,009			
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND											
BALANCES	\$	20,301	\$	406,053	\$	<b>=</b>	\$	871,760			

_	ΓΙF District No. 4	ct TIF District TIF District Equipment Building No. 5 No. 6 Replacement Maintenance			Total Nonmajor overnmental Funds						
\$	1,042,022	\$	197,996	\$	-	\$	311,629	\$	421,517 7,413	\$	5,115,336 7,413
	182,466 - - - -		- - - -		- - - -		- - - - 29,992		- - - -		775,103 72,810 125,211 50,000 132,472
\$	1,224,488	\$	197,996	\$		\$	341,621	\$	428,930	\$	6,278,345
\$	4,494 - - - - - - 4,494	\$	2,187 - - - - 598,427 600,614	\$	16,566 - - - - - 44,817 61,383	\$	6,000 - - - - - - - 6,000	\$	- - - - - -	\$	104,925 15,419 33,000 283,347 471,242 643,244 1,551,177
_	182,466 		- - - -		- - - -		- - - -	_	- - - -	_	674,157 209,520 883,677
	1,037,528 - - - - 1,037,528		- - - - (402,618) (402,618)		- - - (61,383) (61,383)		29,992 - - 305,629 - 335,621		428,930 - 428,930	_	132,472 2,833,260 970,638 754,860 (847,739) 3,843,491
\$	1,224,488	\$	197,996	<u>\$</u>		<u>\$</u>	341,621	\$	428,930	\$	6,278,345

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

	Special Revenue Funds								
	Library	Ambulance	Opera House	Opera House Repair					
REVENUES  Taxes Intergovernmental Public charges for services Special assessments Investment income Miscellaneous Total Revenues	\$ - 227,830 27,912 - 1,753 61,666 319,161	\$ - - - - 7,384 7,384	\$ - 758,590 - 49 5,017 763,656	\$ - - - 53 - 53					
EXPENDITURES  Current  General government Public safety Culture, recreation and education Conservation and development Capital Outlay Debt Service Interest and fiscal charges Total Expenditures	876,882 - - - 876,882	9,336 - - - - - 9,336	985,801 - - - 985,801	- - - -					
Excess (deficiency) of revenues over expenditures	(557,721)	(1,952)	(222,145)	53					
OTHER FINANCING SOURCES (USES)  Debt issued Transfers in Transfers out Total Other Financing Sources (Uses)	567,747 567,747	<u>-</u>	170,491 	- - - -					
Net Change in Fund Balances	10,026	(1,952)	(51,654)	53					
FUND BALANCES (DEFICIT) - Beginning of Year (as restated)	202,444	16,684	(177,967)	6,447					
FUND BALANCES (DEFICIT) - END OF YEAR	\$ 212,470	\$ 14,732	\$ (229,621)	\$ 6,500					

				Special Rev	venue Funds			
	wnship utreach	Tourism	Seniors in Need	Holiday	Food Pantry	Landmarks	Fire Department Special	Senior Center Wood Shop
\$	5,417 -	\$ 82,983 - -	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ - - -
	2,000 7,417	82,983	200 21,275 21,475	50 15 65	427 106,009 106,436	13	185 33,025 33,210	3,482 3,482
	- - 7,116	- - 74,685	- - 14,341	- - 4,851	- - 75,656	- - 936	19,205	- - 3,001
	7,110 - -		-	4,031 - -			9,243	
_	7,116	74,685	14,341	4,851	75,656	936	28,448	3,001
	301	8,298	7,134	(4,786)	30,780	(923)	4,762	481
_	- - - -	(8,298) (8,298)	- - -	- - -	- - -	4,000	- - 	
	301	-	7,134	(4,786)	30,780	3,077	4,762	481
	5,498	23,823	38,616	4,786	141,425	1,182	30,883	3,221
\$	5,799	\$ 23,823	\$ 45,750	<u>\$</u>	<u>\$ 172,205</u>	\$ 4,259	\$ 35,645	\$ 3,702

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

	_	Special Revenue Funds							
	_	Senior Center Special	Economic Development	Redevelop- ment Authority	Special Assessments				
REVENUES Taxes	\$		\$ -	¢.	¢.				
Intergovernmental	Ф	-	<b>Ъ</b> -	\$ - 14,916	\$ -				
Public charges for services		-	-		-				
Special assessments		-	-	_	200,333				
Investment income Miscellaneous		- 8,007	190 22,759	319	579				
Total Revenues	_	8,00 <i>1</i>	22,759	15,235	200,912				
Total November	_	0,001	22,010	10,200	200,012				
EXPENDITURES									
Current									
General government Public safety		-	-	-	-				
Culture, recreation and education		3,978	-	- -	- -				
Conservation and development		-	26,168	860	-				
Capital Outlay		-	-	-	-				
Debt Service									
Interest and fiscal charges Total Expenditures	_	3,978	26,168	860	<del></del> _				
Total Experiatares	_	0,010	20,100						
Excess (deficiency) of revenues over expenditures		4,029	(3,219)	14,375	200,912				
OTHER FINANCING SOURCES (USES)									
Debt issued Transfers in		-	-	- 15,776	-				
Transfers out		-	(5,776)	15,776	- -				
Total Other Financing Sources (Uses)		-	(5,776)	15,776					
Net Change in Fund Balances		4,029	(8,995)	30,151	200,912				
FUND DAI ANCES (DEFICIT) Designation of Very									
FUND BALANCES (DEFICIT) - Beginning of Year (as restated)		440,558	(6,746)	(65,843)	(39,902)				
(	_		(5,: 10)	(33,310)	(55,552)				
FUND BALANCES (DEFICIT) - END OF		===							
YEAR	<u>\$</u>	444,587	<u>\$ (15,741</u> )	<u>\$ (35,692</u> )	<u>\$ 161,010</u>				

		Capital Projects Funds						
<u>C</u>	DBG	K9 Unit	Tree Commission	Cemetery	Revolving Loan Fund	Firemen's Pension Fund	Fire Equipment	Park Acquisition
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	-	-	-	-	-	-	-	286,459
	- - -	 11,083	318	305	- - -	16,639 7,292	75	2,355 29,450
		11,083	318	305		23,931	75	318,264
	_	_	_	_	_	_	_	_
	-	12,531	-	- 226	-	-	-	- 10,438
	- -	- -	675 -	-	- - -	- -	- -	10,436
	<u>-</u>	 <u>-</u>						<u>-</u>
		12,531	675	226				10,438
		 (1,448)	(357)	79		23,931	75	307,826
	-	-	-	-	-	-	-	-
	- 	 - -		<u> </u>				(242,711)
		<u>-</u>						(242,711)
	-	(1,448)	(357)	) 79	-	23,931	75	65,115
	6,374	18,677	2,703	32,972		770,579	20,226	337,799
\$	6,374	\$ 17,229	\$ 2,346	\$ 33,051	<u>\$</u>	\$ 794,510	<u>\$ 20,301</u>	<u>\$ 402,914</u>

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2017

	ojects Funds				
	River Trail	TIF District No. 3	TIF District No. 4	TIF District No. 5	
REVENUES Taxes Intergovernmental Public charges for services	\$ - - -	\$ 492,440 3,254 16,091	\$ 180,832 1,708	\$ - 38,097	
Special assessments Investment income Miscellaneous Total Revenues		1,532 - 513,317	10,674 	1,352 19,442 58,891	
EXPENDITURES Current		010,017	100,217	<u> </u>	
General government Public safety Culture, recreation and education	- - -	- - -	- - -	- - -	
Conservation and development Capital Outlay Debt Service	450	2,970	5,384	341,593	
Interest and fiscal charges Total Expenditures	450	2,970	5,384	341,593	
Excess (deficiency) of revenues over expenditures	(450)	510,347	187,830	(282,702)	
OTHER FINANCING SOURCES (USES)  Debt issued  Transfers in  Transfers out	- -	- - (440.479)	- - (105,483)	300,000	
Total Other Financing Sources (Uses)		(440,479)	(105,483)	300,000	
Net Change in Fund Balances	(450)	69,868	82,347	17,298	
FUND BALANCES (DEFICIT) - Beginning of Year (as restated)	(359)	310,201	955,181	(419,916)	
FUND BALANCES (DEFICIT) - END OF YEAR	<u>\$ (809</u> )	\$ 380,069	\$1,037,528	<u>\$ (402,618</u> )	

Cap					
TIF District No. 6	Equipment Replacement	Total Nonmajor Governmental Funds			
\$ - - - - 21,945 21,945	\$ - 51,895 - - 1,173 - 53,068	\$ - - - 550 159,339 159,889	\$ 756,255 343,117 1,089,052 200,333 38,473 519,508 2,946,738		
- - - 9,523 556,831	- - - - 78,969	946 - - - -	946 41,072 2,057,911 37,226 995,440		
3,374 569,728	78,969	946	3,374 3,135,969		
(547,783)	(25,901)	158,943	(189,231)		
505,000 - - 505,000	219,500 219,500	- - 	805,000 977,514 (802,747) 979,767		
(42,783)	193,599	158,943	790,536		
(18,600)	142,022	269,987	3,052,955		
<u>\$ (61,383)</u>	<u>\$ 335,621</u>	\$ 428,930	\$ 3,843,491		

#### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS As of December 31, 2017

ASSETS Current Assets	St	orm Sewer	_	EMS		tal Nonmajor Enterprise Funds
Cash and investments	\$	646,696	\$	239,176	\$	885,872
Receivables		1,666		149,332		150,998
Due from other funds		42,903		-		42,903
Prepaid items				211,351		211,351
Total Current Assets		691,265		599,859		1,291,124
Noncurrent Assets Capital Assets						
Land		9,986		-		9,986
Property and equipment		2,336,051		2,082,851		4,418,902
Less: Accumulated depreciation		(194,893)		(877,932)		(1,072,825)
Total Noncurrent Assets		2,151,144		1,204,919		3,356,063
Total Assets		2,842,409		1,804,778		4,647,187
DEFERRED OUTFLOWS OF RESOURCES				40.500		40.500
Pension related amounts				40,568		40,568
Total Deferred Outflows of Resources				40,568		40,568
LIABILITIES  Current Liabilities  Accounts payable  Accrued liabilities		7,266 12,031		16,108 15,678		23,374 27,709
Due to other funds		-		275,745		275,745
Current portion of general obligation debt		170,970		125,000		295,970
Total Current Liabilities		190,267		432,531		622,798
Noncurrent Liabilities  Long-Term Debt		4 004 204		205.000		4 400 204
General obligation debt payable Net pension liability		1,224,381		265,000 5,420		1,489,381 5,420
Compensated absences		_		32,946		32,946
Compensated absences		_		32,340		32,340
Total Liabilities		1,414,648		735,897		2,150,545
DEFERRED INFLOWS OF RESOURCES				47.654		47.054
Pension related amounts			_	17,654		17,654
Total Deferred Inflows of Resources		=	_	17,654		17,654
NET POSITION						
Net investment in capital assets		1,266,922		876,650		2,143,572
Unrestricted		160,839		215,145		375,984
	_		_		_	
TOTAL NET POSITION	\$	1,427,761	\$	1,091,795	\$	2,519,556

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS For the Year Ended December 31, 2017

OPERATING REVENUES Charges for services Total Operating Revenues	Storm Sewer \$ 602,208 602,208	EMS \$ 724,034 724,034	Total Nonmajor Enterprise Funds \$ 1,326,242 1,326,242
OPERATING EXPENSES Operation and maintenance Depreciation expense Total Operating Expenses	360,123 77,868 437,991	573,848 100,314 674,162	933,971 178,182 1,112,153
Operating Income	164,217	49,872	214,089
NONOPERATING REVENUES (EXPENSES) Investment income Interest and fiscal charges Interest subsidy Intergovernmental grants Total Nonoperating Revenues (Expenses)  Net Income Before Contributions and Transfers	5,411 (28,310) - - 8,706 (14,193) - 	1,860 (17,873) 10,670 20,151 14,808	7,271 (46,183) 10,670 28,857 615
CONTRIBUTIONS AND TRANSFERS Contributions in aid of construction Capital contributions - city Transfers in Total Contributions and Transfers  Change in Net Position	246,126 503,535 	80,000 80,000 144,680	246,126 503,535 80,000 829,661
NET POSITION - Beginning of Year	<u>528,076</u>	947,115	<u> 1,475,191</u>
NET POSITION - END OF YEAR	\$ 1,427,761	\$ 1,091,795	\$ 2,519,556

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS For the Year Ended December 31, 2017

	St	orm Sewer	EMS	Totals
CASH FLOWS FROM OPERATING ACTIVITIES  Received from customers  Paid to suppliers for goods and services	\$	644,233 (169,852)	\$ 713,153 (448,228)	\$ 1,357,386 (618,080)
Paid to employees for services		(193,483)	(316,235)	(509,718)
Net Cash Flows From Operating Activities		280,898	 <u>(51,310</u> )	 229,588
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment income  Net Cash Flows From Investing Activities		<u>5,411</u> 5,411	 1,860 1,860	 7,271 7,271
Not oddin nowe from myodding / loanited		0,111	 1,000	 7,271
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers		-	80,000	80,000
Advances from other funds			 32,103	 32,103
Net Cash Flows From Noncapital Financing Activities		<u>-</u>	 112,103	 112,103
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Debt issued		575,000	-	575,000
Debt retired		(119,676)	(120,000)	(239,676)
Interest paid Acquisition and construction of capital assets		(22,682) (175,125)	(18,620)	(41,302) (175,125)
Construction grant received		8,706	_	8,706
Net Cash Flows From Capital and Related Financing		0,700	 <u> </u>	 0,700
Activities		266,223	(138,620)	 127,603
Net Change in Cash and Cash Equivalents		552,532	(75,967)	476,565
CASH AND CASH EQUIVALENTS - Beginning of Year		94,164	 315,143	 409,307
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	646,696	\$ 239,176	\$ 885,872

	Sto	orm Sewer		EMS		Totals
RECONCILIATION OF OPERATING INCOME TO NET						
CASH FLOWS FROM OPERATING ACTIVITIES	•	101017	•	40.070	•	044.000
Operating income	\$	164,217	\$	49,872	\$	214,089
Nonoperating revenue		-		30,821		30,821
Adjustments to Reconcile Operating Income to Net Cash Flows From Operating Activities						
Depreciation		77,868		100,314		178,182
Changes in assets, deferred outflows, liabilities and deferred inflows						
Customer accounts receivable		41,286		_		41,286
Other accounts receivable		_		(41,702)		(41,702)
Due from other funds		739		-		739
Compensated absences		_		1,907		1,907
Prepaid items		_		(211,351)		(211,351)
Accounts payable		(3,212)		11,603		8,391
Other current liabilities				935		935
Pension related deferrals and liabilities		<del>-</del>	_	6,291		6,291
NET CASH FLOWS FROM OPERATING				( <b>-</b> 4.040)		
ACTIVITIES	\$	280,898	\$	(51,310)	\$	229,588
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION						
Cash and investments	\$	646,696	\$	239,176	<u>\$</u>	885,872
CASH AND CASH EQUIVALENTS	\$	646,696	\$	239,176	\$	885,872
NONCASH CAPITAL AND RELATED FINANCING						
ACTIVITIES	Φ	E02 E2E	ф		φ	E00 E05
City contributed assets	<u> </u>	503,535	\$		\$	503,535
Developer contributed assets	\$	246,126	\$	_	\$	246,126